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     EASTERN AND WESTERN INTERIOR JOINT FEDERAL SUBSISTENCE
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                    REGIONAL COUNCIL MEETING
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                            VOLUME I
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                        Fairbanks, Alaska
10
                          March 8, 2001
11
                         9:00 o'clock a.m.
12
13
14 COUNCIL MEMBERS PRESENT:
15
16 Gerald Nicholia, Chair
17 Craig Fleener
18 Charles Miller
19 Jim Wilde
20
21 Ronald Sam, Chair
22 Raymond Collins
23 Henry Deacon
24 Angela Demientieff
25 Benedict Jones
26 Jack Reakoff
27 Michael Stickman - (Telephonic)
29 Coordinator; Vince Mathews, Donald Mike
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PROCEEDINGS

CHAIRMAN SAM: With the consent of the Chairman of Eastern Interior Regional Council, Gerald Nicholia, we have agreed that I will open and begin chairing 6 this meeting. So at this time I would ask Vince to have a roll call for the Western Interior.

MR. MATHEWS: Yes, Mr. Chairman, let me just 10 grab my book real quick. Okay, Ray Collins.

MR. COLLINS: Here.

MR. MATHEWS: Jack Reakoff.

MR. REAKOFF: Here.

MR. MATHEWS: Carl Morgan is not going to be 19 available, he is in Washington, D.C., on a special committee. 20 Angela Demientieff.

> MS. DEMIENTIEFF: Here.

MR. MATHEWS: Benedict Jones.

MR. JONES: Here.

MR. MATHEWS: Henry Deacon.

MR. DEACON: Here.

MR. MATHEWS: Michael Stickman. I tried to 33 reach him on the phone, we're going to see where he is. 34 were going to bring him in by teleconference but I had 35 difficulty with the phone so we're going to try to see if we 36 can get him on line. Sam Henry called this morning and his 37 brother's illness is requiring that he not be here. He may 38 show up later and we'll have to recognize him when he shows 39 up. Ron Sam.

CHAIRMAN SAM: Here.

43 MR. MATHEWS: Okay, Mr. Chairman, you have 44 six members here for Western Interior.

CHAIRMAN SAM: So Western Interior declares 47 a quorum. Donald Mike, will you establish a quorum for 48 Eastern.

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  Nicholia.
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                   MR. NICHOLIA: Here.
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                   MR. MIKE: Craig Fleener.
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                   MR. FLEENER: Here.
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                   MR. MIKE: Davey James, I believe Davey will
10 be coming later. Chuck Miller.
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12
                   MR. MILLER: Here.
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                   MR. MIKE: Nat Good. Nat Good had a medical
15 so he's absent. And Jim Wilde.
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                  MR. WILDE: Here.
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                   MR. MIKE: Mr. Chair, I think we have a
20 quorum.
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                   CHAIRMAN SAM: Yes, between Gerald and I, we
23 said we'll go ahead and cover everything that doesn't come to
24 a vote at this time until we cover all our joint and
25 overlapping proposals and stuff. We also discussed the Staff
26 that Eastern Interior has six active members with three open
27 empty seats so even four would constitute a quorum at this
28 time. And with that, I would like to get going.
29
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                   We have quite a few people in attendance.
31 And for your information, if you are appearing to testify on
32 any one of our proposals we would like you to fill out a blue
33 sheet in the back. We will try to limit public testimony to
34 three to four minutes. And please turn them into either
35 Donald Mike or Vince Mathews. Vince, how do we handle the
36 introductions, agency and Staff.
37
38
                   MR. MATHEWS: Thank you, Mr. Chair.
39 thing, the testifying cards this time are green and they're
40 in the back. And once they're completed, please give them to
41 Laura or Odessa if Laura's up testifying and then we'll get
42 them up to the Chair and try to incorporate. For those who
43 have not used the cards before, you need to put your name,
44 what topic you want to talk about. If you have a time
45 constraint that you have to testify at a certain time, please
46 note that on there. We'll try to accommodate it, if
47 possible.
48
49
                   Okay, introduction of agency, Staff and
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50 honored guests, it would be difficult to do all the agencies

so it might be best if they come up to testify at that point, then introduce them, if that's okay with the Councils.

There's also, in the back of the room, towards the right when you came in, there's a sign-in sheet, that also is what we use to recognize what agencies are here and please fill that out each day that you're here because it helps us keep track, not only of that but for the transcripts to get the correct spellings and who you're representing.

Mr. Chairman, I need to see if we -- I know 11 that Council members will introduce themselves but we do have 12 an elder that's going to be speaking and let's see if the 13 elder has come yet.

15 CHAIRMAN SAM: Yeah, Vince, I see Richard 16 Frank.

MR. MATHEWS: Okay. So right now would be 19 introduction of Council members and then we would give time 20 to the elder if that's appropriate.

CHAIRMAN SAM: Thank you, Vince. The Chair 23 would also like to introduce a few people, I mean let people 24 know that we do have three people in attendance from Y-K 25 Delta Subsistence Regional Council up on the table, they will 26 be introducing themselves and expressing their concerns also.

So at this time, I think only introductions, 29 introducing yourselves would be appropriate because we will 30 convene Western Interior tomorrow morning and Eastern has 31 been meeting for two days so our concerns will be directed at 32 our meeting in the morning. So at this time, I would like 33 you to give your introduction and your home village, starting 34 with Angela.

36 MS. DEMIENTIEFF: Thank you. Angela 37 Demientieff from Holy Cross.

MR. DEACON: Henry Deacon, Grayling.

MR. JONES: Benedict Jones, Koyukuk.

MR. REAKOFF: Jack Reakoff from Wiseman.

MR. COLLINS: Ray Collins from McGrath.

CHAIRMAN SAM: Ronald Sam, Alatna.

MR. NICHOLIA: Gerald Nicholia from Tanana.

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1 MR. FLEENER: Craig Fleener from Fort Yukon.
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3 MR. MILLER: Charles Miller from Dot Lake.
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5 MR. WILDE: Jim Wilde from Central.
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7 MR. SAVAGE: Mike Savage from Lower Kalskag.
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9 MR. GEORGE: Fritz George.

9 MR. GEORGE: Fritz George. 10

11 CHAIRMAN SAM: Thank you. At this time I
12 think it's appropriate that we introduce our respected elder
13 originally from Minto and now residing in Fairbanks and ask
14 that he address the Councils as he sees fit and to lead us
15 off in a prayer if possible. Richard Frank, there's an open
16 mike, open table right up front.

17 18

MR. FRANK: Father, we thank you for this 19 day. We pray that you guide us through this day. Be 20 remindful, especially of the elders. Look upon us for 21 guidance as we look upon you Lord for guidance. All in your 22 name. Amen.

23 24

I was just notified just recently and late 25 last night to be here so here I am and honestly to tell you 26 the truth, I don't know what I'm supposed to be speaking in 27 regards to. But if it's subsistence, this is the first time 28 that I'll ever be speaking before a group of people regarding 29 subsistence. Subsistence has been a way of life in the past, 30 a very honorable life that was exercised. The standards that 31 was exercised was very honorable. We treat subsistence as a 32 priority from the beginning of our life.

33

My life, putting food on the table was almost 34 35 100 percent from the time I can remember, all during the time 36 I raised my children. Now, it's vice-versa, 100 percent of 37 what I put on my table is bought through the stores. 38 harsh environmental protections of the land, also the air, 39 and the fish and the fur and the game, in the past we were 40 told to live by the rules and laws and we honored that. The 41 Native people of Alaska had their own standard of rules and 42 laws, what they really cherished, to this day. Their life 43 was a very spiritual life in regards to the animal. They 44 honored that animal. We don't know what the answer is but we 45 abide with what we were told to abide with, rules and 46 regulations and laws and it seemed like that system didn't 47 work, especially for the Native people. We recognize the 48 rights of citizens, we had those rights also in the standard 49 of life in the Alaska Native people. It seemed like they

50 didn't -- no one paid attention to our standards of life that

we honored until it became too late. People from different areas came to Alaska with abundance of wildlife, claiming their rights also. Like I said in the past we've honored their rights, but we have rights also, we have very honorable rights of lifestyle.

6

When I say 100 percent of the food was gathered locally, that meant vegetables and fur and edible food. I can remember root cellar in our fish camp where we had gardens, preparation for the winter all through the villages. I can remember just rows and rows of cabbage, carrots, turnips and sacks and sacks upon sacks of potatoes. We don't have that anymore. The people that came with their rights said there is a better way of life. There was no better way of life than the lifestyle that we lived in the past regarding subsistence, which we exercised.

17 18

I can't help but say this, that when we take 19 an animal, which was provided by the Almighty, nobody but 20 you, no one else touches that animal. In regards to our 21 favorite food of ice-cream pie and hamburgers, God knows who 22 touched it.

23 24

Hopefully that can help direct you people 25 making the decision in regards to all the people that are 26 concerned. We don't want to say that our total rights should 27 be first in priority, because as long as people like you can 28 gather like this we can come up with a balance that will be 29 satisfactory for everyone.

30 31

With that, I want to really thank you. (In

33 34

32 Native)

(Applause)

35

I'm open for questions and I expect a whole 37 bunch of them. I don't know about you people but I've been 38 walking since 6:00 this morning. So I had a quadruple bypass 39 five years ago and the doctor told me to walk, so hopefully 40 you guys can do the same thing. Questions.

41

Thank you.

42 43

CHAIRMAN SAM: Richard, remain there for a 45 second. For many of you that don't know Richard, he's been 46 working with and through Tanana Chiefs for a good 30 or 40 47 years. He's been my mentor. He's been a big brother. He's 48 been everything to quite a few people throughout the Tanana 49 Chiefs Region. And a lot of his work has been done without

50 recognition so at this time I would ask him to stand, stand,

and ladies and gentlemen, let's give him the recognition he deserves for leading us this far.

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Thank you.

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(Applause)

7

CHAIRMAN SAM: The next item on the agenda is the moment of silence for elders who have passed on since the last meeting. And before I begin, I would like you to notice an empty seat here up front. Ida Hildebrand expressed through a friend, privately, that she be excused from this meeting because of the tragic loss of her younger brother. As is gathering her family and she won't be with us but I would like to also remember, Ida Hildebrand's brother. We know of these people. And as you all know, Ida Hildebrand is an integral part of our subsistence program through the BIA connection. So at this time we'd like a long moment of silence.

20 21

(A moment of silence)

2223

CHAIRMAN SAM: Thank you, all of you, for 24 showing up and trying to guide us and help us. At this time 25 we would like to go into meeting ground rules and selection 26 of meeting Chair -- Vince.

2728

MR. MATHEWS: Yes, Mr. Chairman, you've
29 already determined who's going to be the Chair, I believe,
30 it's going to be Ron. The ground rules that we need to make
31 clear to everybody is that if at all possible it would be
32 easier when you take up an issue to vote on it, that if
33 there's consensus, that we try to work towards consensus. If
34 one Council can't agree, then we'll have to break off and
35 vote separately similar to what we did during the fish
36 monitoring project review. We'll remind you when you get
37 closer to that. But as Chairs, you need to find out where
38 your Councils are going and if it looks like they're not
39 going to line up with their neighbors, then we'll do separate
40 votes on that. I don't expect that but we need to have that
41 there.

42

If at all possible during your deliberations, 44 when you're taking up an issue, like proposals and that and 45 recommendations, if you could help us Staff along to 46 understand your justifications. The reason we need that is, 47 as Donald and I and George and Pete and Tom and Jerry and I'm 48 probably leaving out some other people, I apologize for that, 49 as we carry your recommendations through the process and to

50 the Board, we are more comfortable sharing your actual

justifications that you give than our interpretations, so if you can help us with that that would be good.

3

I'll see if Donald has any other ground rules, but that would be the main ground rules that I understand at this moment. Donald doesn't have any other ones.

7 8

One last thing, so I don't forget, I will try 10 -- Donald and I will try to remind you that at 11:00 o'clock 11 we have a scheduled public comment period and then at 5:00 12 o'clock. So we'll just need to note that on the record that 13 at 11:00, if there's anybody here to testify, that the table 14 is available and the Councils are welcoming them to come up 15 to testify. We will use the cards as Ron has pointed out if 16 need be or we'll deal with that as it goes along. At 5:00 17 o'clock we may have to adjust that and I'll consult -- and 18 Donald and I will consult with the leadership. We have to be 19 out of here by 5:00, so we'll work on that. If need be, 20 we'll just have to move to the room behind me if we need that 21 additional time. So we'll address that at about 3:00 o'clock 22 if we need to.

23 24

That's all the ground rules that I know of 25 unless there's someone else that knows of a ground rule that 26 we need to discuss.

2728

MR. NICHOLIA: Yeah, Vince, I have a question 29 here. Since I'm only down to six members and two of them are 30 probably -- one's in the hospital and I don't know where the 31 other one's at, what's my voting deal for my Council?

32 33

33 MR. MATHEWS: Are you addressing the quorum 34 question?

35 36

MR. NICHOLIA: Yes.

37

MR. MATHEWS: My understanding, because you 39 have three resignations that it would be a quorum of the six, 40 so you would need to have four, right now you have four, 41 maybe five, so you're okay at that point and you may end up 42 being at the five. Does that address your concern, Gerald?

43 44

MR. NICHOLIA: Yeah. Thank you.

45

MR. MATHEWS: And again, if we're working 47 towards consensus, we'll note at different times at voting 48 parts of it, if need be. Donald, do you have anything? 49 Okay. Donald and I will be going back and forth here, I do

50 apologize for that but we'll keep both of you informed as we

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00009
  move along.
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                   CHAIRMAN SAM: Yeah.
                                         I may be taking off for
4 a little while this afternoon, too, so Gerald and I will be
5 bouncing back and forth, too, because my better half is going
  through some tests at the hospital and I may have to pick her
7
  up.
8
                   Was there anything else on opening business?
10 If not, we'll go into meeting agenda. Concerns, topics,
11 review and agenda approval for the joint meeting. So at this
12 time the Chair will entertain a motion to -- what's that?
13
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                  MR. FLEENER: Mr. Chair, I move to adopt the
15 agenda.
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                   CHAIRMAN SAM: Is there a second?
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                  MR. REAKOFF: Second.
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                   CHAIRMAN SAM: Seconded. Vince.
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                   MR. MATHEWS: Yes, Mr. Chairman. Two things
24 and it's okay, usually you go through Council member
25 concerns, if you don't desire to do that, that's where each
26 member can express concerns in general and then as Staff, we
27 try to see if there's any agenda items that needed to be
28 added. And we also have an additional agenda item that has
29 come up since this was published so I'll wait to see if you
30 want to do Council member concerns.
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                   CHAIRMAN SAM: Vince, as I stated earlier,
33 Eastern has been in session -- did you already express your
34 concerns?
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                  MR. NICHOLIA: (Nods affirmatively)
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                   CHAIRMAN SAM: They have expressed their
39 concerns and I think that anything major will be coming up
40 with our joint meeting anyway, so at this time I would like
41 to hold off on Western Interior's concerns until we convene
42 in the morning. However, at this time, I would like to give
43 special recognition to YK-Delta Council members, because they
44 may be leaving tomorrow, if you have special concerns, I
45 would like to recognize either Mike Savage and/or Fritz
46 George.
47
48
                   Thank you.
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of subsistence and leaving the, what do you call it, sportfishing open. You heard about that? I heard a rumor about that and I'm not so sure and I'd like to hear your guy's opinion on it because we're having our meeting next week. So I'd like to hear something about that.

6 7

7 CHAIRMAN SAM: Thank you, Mike. If I forget 8 that, remind me sometime during the day and if it doesn't 9 come on the floor, remind me again. Okay, Fritz, do you have 10 any concerns?

11 12

MR. GEORGE: Thank you, Mr. Chairman. It looks like my concern now is like what he said about the opening of the -- you know, the continuation of the sportfisheries while subsistence is going to be closing for three days per week this coming summer. And another one is that I live pretty much close to the mouth of the Kuskokwim and when we're drifting we're catching salmon, seems like before, you know, in abundance but the salmon we catch, the schools they don't reach the spawning grounds, where do they 21 go? Does anybody have the answer?

2223

Thank you.

24

25 CHAIRMAN SAM: Thank you. I see Alex Nick, 26 from Y-K, did you have any concerns? I'd just like to 27 recognize you now while we're in joint session.

28 29

MR. NICK: Thank you, Mr. Chairman. The only 30 concern that was brought up to my attention just before we 31 left is what was mentioned by Mike Savage regarding the 32 sportfishing versus subsistence fishing. If the Department 33 decides to close the subsistence and keep the sportfishery 34 open throughout the summer in YK-Delta, that's the only thing 35 that I have this point.

36 37

Thank you.

38

CHAIRMAN SAM: Thank you, Alex. At this time 40 I would like to express my profound, I don't know how to say, 41 you're welcome here and you have always made us welcome at 42 your meetings. At this time both Craig Fleener and I are 43 scheduled to be in attendance at your Kotlik meeting, whether 44 we do show up or not may be a different story. Do you have 45 a comment? Gerald.

46

MR. NICHOLIA: Yeah, Mr. Chair. I was just 48 wondering if the Yk-Delta knows that Frank Rue has gave 49 orders to his staff and agencies that they're not to

50 participate with this Board and our Federal program and I was $\,$

just wondering if you guys had light of that and have any concerns? Why I brought this up is that for all the times -- the two agencies trying to manage the same resources, that they have to work together to manage it properly for the people that use it and I sure appreciate the State agency people that are here today. I sure appreciate that.

7

CHAIRMAN SAM: Thank you, Gerald. At this time the Chair should acknowledge that any of you that realize that the State Department will probably not be at all of our meetings because of financial, not difficulties, but financial bickering between the State and the Federals. But I do see a lot of State Department people here. I would like to give a special welcome to Polly Weaver who has been a very close ally of ours throughout the Western Interior and Bonnie Borba. As we call on State Department people, I would just like to say thank you for being here in advance.

18 19

I understand that Eastern drafted a letter 20 that will be coming up on the agenda that all three Councils 21 go on record in reviewing and taking some kind of action on 22 this letter some time today.

23 24

Vince, what was next here?

2526

MR. MATHEWS: Okay, you had a motion on the 27 floor to adopt the agenda and it was seconded and we do have 28 some amendments to the agenda that would be available for you 29 to maybe possibly incorporate. One would be -- Jerry's 30 passing it out is to give you a process update on how we 31 would deal with fishery proposals and if you need more 32 discussion on that Tom Kron will explain that, but it would 33 be coming under 2A on your meeting agenda. The next one 34 would be, and I didn't get a chance to talk to Carl Jack on 35 this, but I believe he'd be comfortable with it, would be, to 36 move the partnership with the fish monitoring which is under 37 B4 up to the cooperative efforts with tribes and tribal 38 organizations. That would be another slight change on the 39 agenda there. So with that, I'll wait until you look at the 40 additions to the agenda that's being passed out. And if you 41 have questions on that, Tom or I or Donald can answer them.

42

CHAIRMAN SAM: At this time the Chair will 44 open the floor to questions or amendments to the agenda.

45 46

MR. FLEENER: Mr. Chair, I have a question

48 49

47 for Vince.

CHAIRMAN SAM: Go ahead, Craig.

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MR. FLEENER: I don't really understand this. 2 Does this saying that we're putting a proposal -- we want to 3 put a proposal on the agenda, because this says, A2 Proposals 4 requesting changes to the Federal regulations, so is this a 5 proposal of sorts or what is this? What would be a good 6 topic for this so I can understand what it's really about?

MR. MATHEWS: I'll let Tom address that but 9 it's mainly process that we're laying out there. It's the 10 process.

11 12

7 8

MR. KRON: Mr. Chairman, Craig. If you'll 13 remember two days ago at the start of your meeting it was 14 noted that there wasn't a discussion on the agenda about the 15 fact that fish proposals are due on March 30th. And what the 16 intent of this was, just to allow some time for the Councils 17 to talk about that issue and, again, it's your call, what you 18 would choose to do. But again, the fish proposals are due on 19 March 30th, which is about three weeks away and so that date 20 is coming up. And, again, the discussion two days ago was 21 that it would probably be good to spend a little bit of time 22 talking about that.

23 24

Thank you.

25 26

MR. FLEENER: Thanks for the clarification.

27 28

CHAIRMAN SAM: Gerald.

29 30

MR. NICHOLIA: Thank you, Mr. Chair. 31 like to develop proposals for March 30th as we go along? How 32 come we just don't do it like we usually do, when we come up 33 to an issue and where it comes to developing a proposal, we 34 could do it then? I think these two Councils have already 35 been through that, we already met there one time and I think 36 we could develop proposals on the way that we go if an issue 37 comes up.

38 39

MR. KRON: Mr. Chairman, Gerald, again, 40 that's another option, it's your call how you want to handle 41 it. But, again, it was noted, like I said, two days ago that 42 there wasn't a discussion on there about fish proposals and 43 the due date and it's your call how you want to handle it or 44 if you want to do proposals at all.

45 46

CHAIRMAN SAM: Any further questions or 47 amendments on the agenda? Vince.

48 49

MR. MATHEWS: Yes. Well, there is one that

50 I forgot. Eastern Interior deferred Proposals 25 and 34,

they, by error, were not listed as overlap proposals so we need to add to the agenda, 25, which deals with brown bear, I believe in Unit 24 and Proposal 34 which deals with beaver in Unit 21(E). My suggestion on that would either to be to start of with those when we come up to proposals or add them on the end, that would be on Page 2 of your agenda. It might be easier to add them on the end. You'll have copies of those analysis in your individual books, they won't be in the yellow-covered book that covers today. So for Mike Savage and Fritz George, we'll have to get you copies of either Eastern or Western Interior's book so you can track along. But those were deferred to the joint meeting because they have implications to both regions.

CHAIRMAN SAM: Monty and then Rod.

MR. MILLARD: I hope you take this proposal 18 opportunity very seriously. I've pointed out in the past 19 that there's very little that can be accomplished in-season 20 because things happen so rapidly, so if there are things that 21 occur in-season that you're unhappy about or you think there 22 should be an effective change made in regulations, this is 23 your opportunity to change in-season management. So this is 24 an opportunity for you to start thinking about how we can do 25 things differently in the future.

CHAIRMAN SAM: Thank you, Monty. I think
that it's -- after last year, it seems that it's impossible
to do anything in-season anyway except to pull nets as
requested. And through our winter meetings on fisheries, I
think that we've pretty much got most of our wishes in place
or being looked at and I can't see where else we can go at
this time. We may have more discussion when we come up on
the outlook for 2001. Rod.

MR. SIMMONS: Thank you, Mr. Chair. Just a 37 point of clarification. There's really sort of two proposal 38 processes. One is for the project proposals which were 39 recently discussed at the Regional Advisory Council meetings 40 last month as well as regulatory proposals. And the handout 41 today is relative to regulatory proposals. I just wanted to 42 make that clarification.

CHAIRMAN SAM: Yeah, thank you, Rod. I know 45 we covered the project proposals pretty well in-depth down at 46 Anchorage recently so it's the regulatory proposals that you 47 want us to pay more attention to. Okay, thank you. Jack.

MR. REAKOFF: The Alaska Department of Fish

50 and Game produces proposals for the Fisheries Board and ${\tt I}$

would encourage the agency personnel, if they see a viable proposal to propose that so that the Councils can be aware of that idea and review that idea and move it forward. So I would encourage the Federal subsistence managers, if they come up with a good idea, put that into a proposal and put that before the Council so that we could review those. For the Councils to conceive of all these various problems, I know that we have some very competent Federal managers on board now, and I would like to see them bring proposals 10 before the Council for our review.

11 12

CHAIRMAN SAM: Thank you, Jack. Point well taken. As many of you know, our Koyukuk River advisory coordinator for game has not been seen on the Koyukuk for the last three or four years and we get these proposals before us, about two minutes before meeting time, so I think that resolution to that effect stating his concerns on drafting these proposals ahead of time so that we can pass them or amend them or do whatever we want with them. I think that that's a good idea because we are busy out there. And as Gerald well knows, this Chairmanship is time consuming, you have teleconference after teleconference and a lot of times we aren't even prepared for that.

2526

We do have a motion on the floor to adopt the 27 agenda, is there amendments?

28 29

MR. NICHOLIA: Yeah, I wonder if the mover 30 and the seconder would agree with a friendly amendment to 31 their motion to adopt the agenda with the revisions of this 32 A2 proposals, requested changes in Federal regulations and 33 with the other revisions we have?

34 35

MR. FLEENER: Mr. Chair, yes, I'd agree with 36 that and my only question would be is where should we put 37 Proposal 24 and 33 with brown bear and beaver, should we put 38 that at the beginning of the overlap proposals or should we 39 put it at the end?

40 41

CHAIRMAN SAM: Your call.

42

MR. FLEENER: Do you have a preference,

44 Vince?

45

MR. MATHEWS: Well, I think since the 47 agenda's been published pretty widely that Proposal 11 would 48 be up number 1, that it should probably go at the end.

49

that and I'd make that motion -- or I would like to make that amendment to my motion and if the seconder would go along with it.

MR. REAKOFF: I second that.

MR. MILLER: Question.

9 CHAIRMAN SAM: There's a motion on the floor 10 to adopt the agenda with revisions as discussed. The 11 question has been called for. All those in favor of the 12 motion signify by saying aye.

IN UNISON: Aye.

CHAIRMAN SAM: Opposed, same sign.

(No opposing votes)

CHAIRMAN SAM: Motion carries.

MR. MATHEWS: Mr. Chairman, Micki Stickman
A has called in and I'm waiting for a phone conversation back
from him that he might be available so we can keep moving
along but when he -- if he decides that he's available for
teleconference I need to call him up to get him on the system
here, just to inform you. So it might be best to just start
moff by moving along and then if I get the confirmation back
more from the office here that he is going to be available then we
can patch him in, if that's all right with you.

Thank you.

34 CHAIRMAN SAM: Yeah, the Chair will note 35 again and state emphatically, that we do have a quorum so I 36 would just like to move on with the agenda. The next item on 37 the agenda is the Federal Subsistence Program update, A, 38 Cooperative efforts with tribes and tribal organizations and 39 we have Carl Jack to address these issues and I believe that 40 he has an addition and/or a deletion to make. Carl.

MR. JACK: Thank you, Mr. Chairman. My
43 presentation will cover a couple of topics. One is the DOI
44 policy on tribal consultation and the second one I will
45 combine A2 with B4 because they address the same subject
46 matter. Now, on the Department policy on tribal
47 consultation, it's in Tab B and it's for your information and
48 does not require action by the Councils.

six Federal agencies. It is specific to Alaska. The background and purpose are outlined in paragraph one and two, and the key points relate to the policy itself and the second 4 part entitles responsibilities; process and procedures. 5 Steps 1 through 9, those are the specific steps on how tribal 6 consultation with tribes should be conducted between the 7 Federal agencies and the tribes. The policy also includes 8 recommendations to the Federal agencies by the negotiators of 9 the policy itself. Now, the implementation of the policy 10 within the Office of Subsistence Management is probably new 11 grounds for OSM and probably to the other Federal agencies, 12 probably with the exception of Bureau of Indian Affairs. 13 you know, Title VIII of ANILCA, the Federal agencies are 14 implementing that as a Federal mandate whether they like it 15 or not. So to the extent to which this policy will apply to 16 the specific programs within OSM, I quess, is somewhat -- I 17 think it's probably yet to be clearly defined.

18 19

For example, will tribal consultation be 20 required for, say, like the regulatory process. So in my 21 position, as the Native liaison, in trying to enhance the 22 communications between the Office of Subsistence Management 23 and the tribes insofar as working with the tribes, I will be 24 essentially guided by this policy.

2526

I mentioned earlier about the negotiators.
The Alaska Inter-Tribal Council was the prime negotiator on
this policy and the provisions included within the policy.
And the effort was made to conclude the negotiations prior to
the close of the Clinton administration. So as you note, the
date where the policy was signed was a couple days before the
end of the Clinton administration.

33 34

Now, insofar as contracts, that, I think is 35 a separate issue from the tribal consultation requirements of 36 the Department. Questions on the policy itself or should I 37 go right into the next part?

38 39

CHAIRMAN SAM: Craig, you got a question?

40

MR. FLEENER: Thank you, Mr. Chair. Just in 42 just review of this, I always see the same type of writing 43 and I sort of have a hard time with it, in number 1 under 44 responsibilities; process and procedures, it says tribes 45 should be notified at the earliest practicable time to fully 46 inform tribes of proposed agency actions that will have 47 substantial direct effect on the tribes. You know, it seems 48 to me when the tribes are supposed to have such a close 49 relationship with the Federal government, that tribes

50 shouldn't just be notified, but that tribes should be

included and asked to participate when there are going to be 2 any sort of substantial actions that are going to have an 3 effect on tribes. We've sat around too long and just been 4 notified of actions that are going to affect us. I think 5 what needs to take place is that we need to not only notified 6 but included and asked to participate when there's going to 7 be any sort of regulation proposed that is going to have any 8 affect on tribes. To me, that's what this sovereign 9 relationship we have with the Federal government is supposed 10 to be, not just an information dissemination but an actual 11 participation. A level of participation that's much higher 12 than send them a letter, you know, and -- but I see this in 13 all kinds of Federal writing and State writing as well, I 14 guess, but I think we need to move beyond notification and we 15 need to get into inclusion and participation on an equal 16 level which is where we're supposed to be.

17

MR. JACK: Agreed.

18 19 20

CHAIRMAN SAM: Gerald.

21

MR. NICHOLIA: Yeah, you said this was done 23 -- Carl, you said this was done in conjunction with AITC?

2425

MR. JACK: The prime negotiator for this 26 agreement was the Alaska Inter-Tribal Council working very 27 closely with the special assistant, Marilyn Heiman. As I 28 said, the extent of which the individual tribes were 29 involved, I don't know because I was not involved in those. 30 But the prime negotiator, again, is the Alaska Inter-Tribal 31 Council that resulted in this policy.

32 33

MR. NICHOLIA: Well, Carl, since you're the 34 liaison for the Federal Board for tribal governments and most 35 of us here represent tribal governments, it would show good 36 faith from the Federal Board and this policy to have, since 37 it was worked with AITC, to have Mike Williams be one of the 38 signatories on it. So it would be showing good faith to all 39 the tribes that AITC represents.

40 41

MR. FLEENER: Mr. Chair.

42 43

MR. JACK: I will pass that on to AITC.

44

CHAIRMAN SAM: Craig.

45 46

47 MR. FLEENER: Yeah, any time that we enter 48 into any kind of agreement or there's something that's going 49 to directly effect tribes, that would be another nice thing 50 is to have the thing signed by the people who are actually

agreeing to the document.

3

MR. JACK: Uh-huh.

4 5

MR. FLEENER: There's lots of stuff that comes down from State and Federal agencies, that when the tribes get it, they just look at it in awe because they wonder, you know, who participated in this and where was our involvement and why wasn't I called. So, lines with signatures for tribal representatives would certainly make it a lot more powerful. But I wouldn't sign it with saying, that the tribes should just be notified, to me, that's -- in no way does that fulfill the trust responsibility that the Federal government has to tribes.

15 16

16 CHAIRMAN SAM: Thank you, Craig. Anymore 17 questions for Carl? If not, go on.

18

MR. JACK: I'll go on to the next subject 20 matter, this is the proposed partnerships on fisheries. It's 21 in Tab B, a couple of pages after the DOI policy. So in the 22 interest of time, I will not read that whole page but will 23 make my -- frame my presentation by answering the what, when, 24 how questions. What is the program about? Why was the 25 program started? When will it start? How will the program 26 be implemented?

2728

To answer the what question, it's basically 29 capacity building program for the Alaska Native 30 organizations, i.e., tribes and tribal organization and other 31 rural organizations. And it is intended to allow these 32 entities to hire biologists, social-scientists to do 33 fisheries investigation within their geographic areas, 34 project development, ID subsistence issues particular to that 35 area, education and outreach and coordination with Federal 36 and State agencies. So that's the basic premise on what the 37 program is about.

38

To answer the why questions, this project was 40 started at the request of the Alaska Native organization. 41 There was a series of meetings that happened last year when 42 Federal subsistence management started the fisheries program 43 and this program evolved from those meetings.

44

When will it start? The process started 46 already. The first part of the process involved pre-47 consultation with the Alaska Inter-Tribal Council, the Alaska 48 Federation of Natives and RuralCap. Those meetings were held 49 in December, last December and January. For purpose of

50 talking with them, how best to do tribal consultation. And

three options were looked at. One, a long process, tribal consultation with individual 221 tribes. At the other end of the spectrum was no tribal consultation but to do contracts 4 or agreements. So the group recommended that we should 5 follow the RFT process, so with that, the description as 6 outlined in your booklet was developed. It's now in the 7 process of being reviewed by the 221 tribes. The comment 8 period started the middle of February and will end on March 9 15th. Upon receipt of those comments, the Staff will develop 10 an RFP around those comments and that will probably be -- and 11 the RFP, thereafter, will be released to the streets, public, 12 Alaska Native organizations for them to prepare proposals. 13 Then that will probably be the end of March. Sixty days will 14 be allowed for them to -- for the RFP to be out in the 15 street, which will put it probably to the end of May, another 16 60 days will be allowed for the tribes, tribal organizations 17 to develop their proposals and get them into OSM. 18 probably talking about roughly July 30th. And another 45 19 days will be allowed for the review of the proposals and 20 selection for funding of the proposals. And then very 21 roughly that will probably be the end of -- pretty close to 22 the end of the fiscal year so these time frames for this 23 proposal.

2425

How will the projects be implemented?
Through 809 agreements. These are considered as public assistance projects and pretty much mirror the grant process.

28 29

So everyone here is encouraged to review 30 what's in the booklet and if you have any comments to submit 31 those by March 15th. We have already received a couple of 32 comments, one from Bristol Bay region and the Aleutians 33 stating very strongly that they should not be combined 34 together and everyone probably knows the reasons why.

35

Now, there are constraints on these projects, 37 number of positions, nine. And recently there was talk 38 within the agency to reduce those to seven positions mainly 39 because of shortfalls that are occurring. Now, we may have 40 flexibility on the six geographic areas. The Yukon and 41 Kuskokwim are stand-alone, whereby under the initial -- under 42 this proposal that is now under review, Bristol Bay, 43 Aleutians and Kodiak were combined together and the Gulf of 44 Alaska combined with Southeast and the Seward Peninsula, 45 Kotzebue area and Arctic, North Slope combined together. 46 Again, we may have some flexibility on those geographic 47 areas. And the effects of funding these proposals will be 48 the total amount will be deducted from the FIS projects. So 49 this program, when implemented, will have a direct impact on

50 the number of fisheries projects that everyone went through,

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  of example, a month ago.
3
                   That concludes my presentation on this.
4
5
                   CHAIRMAN SAM: Thank you, Carl. You notice
6 there weren't too many questions, I think simply because we
7 went through this about a month ago and then I think we
8 already prioritized our positions on which projects we wanted
  funded and everything. I thank you for the update. Craig,
10 you have a question.
11
12
                  MR. FLEENER: Yes, Mr. Chairman. My only
13 question is, do you know the total dollar amount for these
14 nine positions?
15
16
                   MR. JACK: There were talks, roughly, about
17 125 dollar per position, we're probably talking in the
18 neighborhood in excess of one million for the whole project.
19
20
                   MR. FLEENER:
                                 Thank you.
21
22
                   CHAIRMAN SAM: Any further questions for
23 Carl? Fritz.
24
25
                  MR. GEORGE: Carl, can you explain the last
26 sentence here, under general provisions number 4?
27
28
                   MR. JACK: General provisions number 4.
29
30
                  MR. GEORGE: Yes.
31
32
                  MR. JACK: This is on the DOI?
33
34
                  MR. GEORGE: Under Tab B.
35
36
                  MR. JACK: Under Tab -- I'm lost.
37
38
                   CHAIRMAN SAM: Is this on the agreement, the
39 signed agreement?
40
41
                   MR. JACK: Okay.
42
43
                  MR. FLEENER: It's right above the
44 signatures.
45
46
                   MR. JACK: Nothing in this agreement is
47 intended to expand contract or otherwise limit the
48 sovereignty held by each tribe. It basically states that, to
49 say -- what do they call it.....
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1
                   MR. FLEENER: A disclaimer.
2
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                   MR. JACK: ....it basically says that it will
  not expand or decrease the authority of the tribes as
5
  currently written in the statutes.
6
7
                   CHAIRMAN SAM: So this then would be as Craig
8 said, a disclaimer or indemnification clause?
9
10
                   MR. JACK: Yeah. It's -- yeah.
11
12
                   CHAIRMAN SAM: Any further questions for
13 Carl? IF not, thank you for being here Carl.
14
15
                   MR. JACK: (In Native)
16
17
                   MR. MATHEWS: Mr. Chairman, we're still
18 trying to work on -- we're having phone difficulties on that
19 and we'll just be moving around and the meeting will go on.
20 But phones aren't working well at Micki's house so we're
21 trying to get that straightened out.
22
23
                   MR. MATHEWS: Again, I state, that we do have
24 a quorum and we will fit him in if needed. Anything else,
25 Vince?
26
27
                   MR. MATHEWS: No, other than for the public,
28 I failed to announce we do have extra copies of the meeting
29 booklet for today, it's yellow-covered and I was just going
30 to go back and ask Staff to -- the box is underneath the back
31 table there, there's not unlimited numbers of them but if
32 people could share that would be great, that way you could
33 track along with the Council's actions. So it's a yellow-
34 covered book in the back and we'll try to lay those out for
35 you.
36
37
                   CHAIRMAN SAM: Vince, on the agenda we have
38 Fisheries Resource Monitoring Program; who's covering this,
39 please?
40
41
                   MR. MATHEWS: That's going to be a multi-
42 approach. Right now the first topic was going to be Tom Kron
43 and myself, and then the second topic was going to be Tom.
44 There'll be various people we'll be calling up, back and
45 forth on this. Oh, I'm sorry, yeah, we have.....
46
47
                   MR. FLEENER: Mr. Chair....
48
49
                   MR. MATHEWS: I'm sorry, we have -- I'm still
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50 worried about calling me names in Nulato.

CHAIRMAN SAM: Don't.

MR. MATHEWS: But anyways, I forgot, we have the item that Tom passed out earlier which would be the process of dealing with changes to Federal regulations so maybe Tom would like to take the lead on that. That is to give you the process to give you background on what happened with the Board of Fish, possibly, and also the reason we requested this is, if there are proposals to be written that we can start assigning Staff to do some rough drafts so that we can get back before the Council before close of business today. We're not saying that you need to write proposals, we just want to be prepared in case you do. So we do have what's called A2, which was handed out, so maybe Tom could take that up. And I apologize for jumping up to....

CHAIRMAN SAM: Craig, you had a question.

MR. FLEENER: Yes, Mr. Chair, I have a question that sort of deals with what we're getting into but it's kind of a mix between a fish and wildlife question.

We've been getting into fisheries management now for quite a while and a whole bunch of money is being directed towards that but I'm sort of wondering if we're actually almost getting out of wildlife management by paying so much attention to fisheries. Not that we shouldn't pay so much attention to fisheries, but I'm wondering if there's ever going to be a time and a place where the Federal government is supporting the residents of the state here at the same level when it comes to wildlife management and if there'd ever be a time when we could enter into these same types of agreements, submitting these same types of proposals to do wildlife projects in our areas.

And maybe that's a question somebody can think about for awhile and when we transition over into the wildlife proposal discussions later on, maybe somebody could talk about that a little bit. But it seems that we almost spend -- we're spending tons of money and tons of time on fish and we're -- to me, it seems like we're almost leaving wildlife out of the equation now and spending less and less time on that and more and more on fisheries. And I want to make sure we don't forget wildlife, especially considering that's what I'm primarily interested in in my professional career. So if someone out there can think about that or everybody think about it and maybe come back with some sort of discussion later on, I'd be happy to hear about that.

CHAIRMAN SAM: Vince.

MR. MATHEWS: Mr. Chairman, I'm not going to answer his question but give him a process, that in the past you've used the annual report and you've used your recommendations on proposals, both in Eastern and Western Interior that gave support to individual agencies to go ahead and get funding for wildlife. So that -- I just want on the record, that in the past that's the process that's been used to get funding for wildlife projects. And I'm drawing a lank of which ones some of those are. But there was a couple of them.

MR. FLEENER: Yes, Mr. Chair, I recognize
15 that, Vince, and I appreciate that you reminding me. We're
16 still using that process but it's nowhere near the same
17 process that we have for fisheries. I can't submit a
18 proposal to OSM to find out the wolf population in the Yukon
19 Flats and their impacts on the moose population right now, at
20 least, as far as I know I can't. And I'd like to see some
21 sort of a similar aligning process that would allow me to do
22 something like that. So maybe they can ask Uncle Ted for
23 five million bucks for wildlife management or something.

(Laughter)

MR. FLEENER: Anyways, I'll leave it alone 28 for now and maybe someone can think about it and come back 29 with some discussion later on.

Thank you.

33 CHAIRMAN SAM: Thank you, Craig. Jack, do 34 you have anything?

MR. REAKOFF: Mr. Chairman, I drafted a 37 resolution to read before the joint councils regarding 38 encouraging the Staff to submit proposals and I'll just read 39 it as I've written it here.

CHAIRMAN SAM: Go ahead.

MR. REAKOFF: This would be between the Joint 44 Western and Eastern Interior Regional Advisory Councils to 45 the Federal Board, Resolution on Fisheries Proposals. We 46 would encourage the very capable Federal subsistence 47 fisheries staff to submit fisheries proposals to the Federal 48 Subsistence Program. Whereas, the Federal program has hired 49 many staff who have many years of experience with these

50 fisheries; whereas the staff may recognize regulatory

remedies to address specific management effects on subsistence resources or users; be it resolved, the proposal submission by Staff are welcomed to the Councils.

4

5 CHAIRMAN SAM: Thank you, Jack. If you want 6 to introduce -- do you want action on this?

7 8

MR. REAKOFF: I would like to make a motion to adopt this resolution to be submitted to the program.

10 11

CHAIRMAN SAM: Is there a second?

12

13 MR. FLEENER: I'd second the motion but I'd 14 like to -- maybe you could pass that down here so we could 15 read over it a little bit.

16 17

MR. REAKOFF: All right.

18

CHAIRMAN SAM: Yes, at this time I think the 20 only thing we can take action on is the concept of this 21 resolution or the intent of this resolution. We may get a 22 finalized resolution to be passed by the Western Interior in 23 a day or so, maybe the last day. But for discussion 24 purposes, I would like to see it on the floor at this time. 25 Because as many of you know, we are out in the woods, we are 26 traveling on business and we don't have computers in front of 27 us and we can't really keep track of any kind of action or 28 anything that's happening on fisheries and game at all times 29 out in the bush, other than paid personnel, we're just stuck 30 with drafting last minute proposals or just trying to remedy 31 what's in the book. Any further discussion?

32 33

MR. REAKOFF: Mr. Chair.

34 35

CHAIRMAN SAM: Jack.

36 37

MR. REAKOFF: Mr. Chair, as I stated before, 38 it was my intent like the Department of Fish and Game submits 39 proposals to remedy management problems, I encourage the 40 Federal Staff. I have perceived a reluctance by the Federal 41 Staff to submit proposals and I would like to encourage the 42 Federal Staff to submit proposals that we can review to 43 decide on their merit. But I would like to encourage those 44 proposal submissions.

45 46

CHAIRMAN SAM: Craig.

47

48 MR. FLEENER: Thank you, Mr. Chair. Yeah, I 49 agree with Jack. I think it's a good idea. What it will do 50 is it will encourage the Staff to submit proposals that they

think are a good idea. And they're going to be submitting proposals that they think is a good idea and from listening to us, and they could probably word things, you know, a lot quicker and a lot better, considering their decades upon decades of experience. And I think that it will make our job a little easier. I don't even know if we need to do it in the form of a resolution, I think maybe just a letter coming from out joint Councils to the program saying we encourage you to submit proposals. I think that would be strong enough and, you know, if we look over the proposals and don't like them we can always toss them out. But I think it would be a good idea for the entire program if they would submit proposals and work with us on them.

CHAIRMAN SAM: Yeah, Vince and then Gerald.

MR. MATHEWS: Yes, I was just addressing that 18 if you did decide to pass this or if you needed it before 19 passing, to have copies of that, we can work that out either 20 through typing it up or whatever and get you copies of that.

The other thing is, is the resolutions do 23 make it easier to track, sometimes, than a letter, because 24 people will talk about different resolutions. So those are 25 options for you, if you decide to move forward on this. We 26 can get copies of it if you need it before you pass it, get 27 copies if you need it, afterwards.

Thank you.

CHAIRMAN SAM: Gerald.

33 MR. NICHOLIA: Yeah, it's been moved and 34 seconded and I like the resolution and I call for the 35 question.

37 CHAIRMAN SAM: Okay, for my clarification do 38 you want this completed in a resolution form and do you want 39 action now?

MR. NICHOLIA: (Nods affirmatively)

CHAIRMAN SAM: Are we just adopting the 44 intent and the concept of this resolution at this time?

MR. NICHOLIA: (Nods affirmatively)

CHAIRMAN SAM: And the formal adoption will 49 come up later; is that where we stand right now? Do we have

50 a parliamentarian in the house?

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MR. MATHEWS: No, you have a motion and a second and there's been almost a question on it so now would be the time to take action on it. Jack can talk more about the intent. I'm reading the intent is that it's freeing up Staff, if they see a need for regulatory proposals to draft one to address it.

7 8 CHAIRMAN SAM: Yes.

9

10 MR. MATHEWS: That's my understanding of the 11 intent.

12

13 CHAIRMAN SAM: Not only to draft one to 14 remedy the existing ones. If they can see where we can 15 improve on anything, that's the way I read it, right?

16

MR. FLEENER: Yes, Mr. Chair. I think it 18 basically gives -- requests that they participate more fully 19 in proposals of any kind.

20 21

21 CHAIRMAN SAM: What would be the title of 22 this resolution?

23 24

MR. MATHEWS: We would just, as far as 25 tracking it, would probably call it Joint Regional Council 26 01-01, whatever the date -- however you do that, that's how 27 we would track it. And then if there's any concern by the 28 program on the intent of the resolution they have the option 29 to respond in writing or have Staff respond to it. So that's 30 that.

31

32 CHAIRMAN SAM: Okay, fine. Let's call it 33 Resolution -- Joint Resolution 01-01, and the question has 34 been called. All those in favor of adopting Resolution 01-01 35 signify by saying aye.

36 37

IN UNISON: Aye.

38 39

CHAIRMAN SAM: Opposed, same sign.

40

(No opposing votes)

41 42

43 CHAIRMAN SAM: Motion carried, resolutions 44 passed. Now, where were we?

45

MR. MATHEWS: Mr. Chairman, we were up to 47 where Tom was going to go over the addition to the agenda 48 that you approved.

49

MR. KRON: Mr. Chairman, again, I'll make 1 2 this very quick. I guess, again the main intent was to alert 3 you to the upcoming deadline for regulatory proposals. We've 4 provided you some additional material. If you'd look in the 5 blue folder, there's a package of fisheries material --6 supplemental fisheries material with a clip on the top. 7 variety of things in there. At the back, on the blue pages 8 within there is a description of the proposal -- regulatory 9 proposal process. How they will be dealt with. Again, the 10 proposals need to be in by March 30th. They'll be analyzed 11 this summer. Each of the Councils will get a chance to 12 review them and vote on them in the fall and then in December 13 the Federal Subsistence Board will take up those proposals 14 and the items that are approved then would go into 15 regulations about a year from now.

16

The other thing that I've provided you is 18 with the wonderful art on the front, you'll each have a copy 19 of the most recent fisheries regulations. These have just 20 come out, but again, these incorporate the changes that were 21 made by the Federal Board this last December. But both, in 22 this packet and in these are copies of the blank proposal for 23 you, so I guess in terms of just describing the process I'll 24 stop there. There's more information in there if you choose 25 to read it.

26

27 And I guess, quickly moving along, the State 28 Board of Fisheries met in January, many of you were able to 29 come in to participate in that process and actually 30 participated on committees when they reviewed the 31 regulations. The State Board did make significant changes to 32 subsistence fishing regulations for both the Kuskokwim and 33 the Yukon. Under Tab B in your yellow folders, there's a 34 very brief summary of the changes that the Board of Fisheries 35 did make and, again, this is a draft, we're still waiting for 36 word back from the Department of Fish and Game on this. But 37 a number of Department of Fish and Game Staff were able to 38 review this initially but again it's still marked draft. 39 essentially Jerry Berg and I have gone through proposal by 40 proposal and then for the key management plans and provided 41 a very brief summary of what happened. A number of folks I 42 think -- a number of Council members participated on the 43 committed but then you had to go home before the final votes 44 were taken so, again, this is a summary just for your 45 information.

46

But at present there are some significant 48 differences between the State regulations and the Federal 49 regulations. In some cases, the Federal regulations are more

50 restrictive to subsistence users than are the State

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regulations. Again, Jerry and I can help with questions. I know we're fortunate to have quite a number of Department of Fish and Game Staff here as well that participated very actively in that process. So again, the main thing was just to alert you to those changes and see where you wanted to go with it.

7 8

Thank you.

9

10 CHAIRMAN SAM: Does that conclude your report 11 at this time?

12

MR. KRON: Yes, Mr. Chairman.

13 14 15

MR. NICHOLIA: I have a question.

16 17

CHAIRMAN SAM: Gerald, question.

18

MR. NICHOLIA: Yeah, this may be way out of 20 context for what we're doing but we spent a lot of time on 21 these children's drawn pictures and stuff and you said that 22 they'll be on every cover of the book and what's this picture 23 doing, it's not one of the children's. They spent a lot of 24 time on that, you know.

2526

CHAIRMAN SAM: Vince.

27

28 MR. MATHEWS: I'll try to take that to my 29 direction. You'll notice -- well, Eastern Interior had the 30 children's art work on it, Western Interior book has it on, 31 that book did not, for whatever reason. But it should also 32 be noted that the regulation book that Tom pointed out, that 33 shows that art work also. And I think respect should be 34 given to the original person who started this whole idea, 35 Craig Fleener, and now it's come to task. For those who 36 didn't attend the Board meeting, the response on it was 37 overwhelming. I don't know the exact figures but round 38 figures was 1,200 to 1,300 pieces of art work was submitted. 39 We did some outreach before that but it was not extensive. 40 And then the Chairs selected it. So I always like to pick on 41 Craig but anyway, the point is it was his idea through 42 Eastern Interior and now it's come to fruit. It took about, 43 how long, about three years. But it's here and anyways, 44 we'll take it to heart that future books should have the art 45 work on the front of it for the meeting booklets.

46 47

CHAIRMAN SAM: Thank you, Vince. Craig.

48 49

MR. FLEENER: Yes, as part of this

50 presentation here, I wonder if some comment could be made in

regards to the Board of Fish proposals and in regards to Fritz' comments earlier with the continued opening for sportfishing and closing subsistence fishing, are there proposals in here that you know of since you went over these and are you prepared to make any kind of comment as to the concerns with keeping sportfishing open and closing subsistence fishing?

7 8 9

CHAIRMAN SAM: Jerry.

10

MR. BERG: Yes, thank you, Mr. Chair and 12 Craig. I guess since Fritz' and Mike's comments were 13 directed towards the Kuskokwim I can help address those. I 14 did write that summary that's in your book that Tom was 15 referring to for the Kuskokwim and there's a number of 16 changes that were made by the Board of Fisheries on the 17 Kuskokwim. I know we have a number of Fish and Game staff 18 that can also help answer questions. But in general, they 19 did come up with a fishing schedule for the Kuskokwim, and 10 that fishing schedule, subsistence fishing schedule will 11 allow subsistence fishing to occur four days a week and be 12 closed three days a week and that will be implemented from 12 downstream and then incrementally implemented upstream as the 15 fish move upstream.

2526

The concern that Mike and Fritz raised was 27 that sportfishing will continue to remain open even during --28 my understanding is that even during the subsistence 29 closures. And the Fish and Game has issued a press release 30 and they are going to reduce sportfishing harvest limits to 31 one fish per day so they are making restrictions at the same 32 time that there are subsistence restrictions.

33 34

There's also an effort on the Kuskokwim that 35 we're going to try to put together a cooperative appeal to 36 conserve chinook salmon similar to what we did last year and 37 we're hoping that people will voluntarily reduce some of 38 their harvest of chinook salmon to help conserve the chinook 39 for future runs and help meet escapements.

40

MR. FLEENER: Mr. Chair. It seems like it's 42 kind of weird sounding, because you've got subsistence 43 fishermen here who want to subsistence fish and three days a 44 week they're going to have to turn into sportfishermen if 45 they want to catch fish. And so for them to continue to live 46 their subsistence lifestyle they have to become 47 sportfishermen three days of the week and catch one fish. I 48 mean I'm not chastising you because it's not your proposal or 49 you didn't adopt it but I got to let somebody know that this

50 is kind of weird sounding that we're closing subsistence and

keeping sportfishing open. And so if these guys want to go eat on the three days that it's closed they have to become sportfishermen because they're not allowed to subsistence fish. That sounds like a Katie John sort of problem to me, you know.

6 7

CHAIRMAN SAM: Gerald.

8

MR. NICHOLIA: Yeah, I think it got a little 10 mixed up there. Craig, is that, what they mean by 11 sportfishers, the sportfishers fishing for pike and stuff and 12 the subsistence fishers fishing for kings and stuff. My 13 question to this Federal program is does ANILCA prioritize 14 sportfishing over subsistence fishing and do you guys really 15 follow ANILCA's provisions to provide for these people's 16 subsistence rights over sportfishing and if sportfishing's 17 going to be -- if subsistence is going to be closed, I say 18 sportfishing should be closed, too, and if this is on Federal 19 lands you guys got to follow the provisions of ANILCA or 20 you're going to have another Katie John.

21 22

CHAIRMAN SAM: Jerry.

23

MR. BERG: Yes, Mr. Chair. We have discussed 25 this issue amongst the Federal Staff and I've talked to our 26 in-season manager in Bethel, Mike Reardon, who's the Yukon-27 Delta Refuge manager and it is a concern that we have and we would certainly acknowledge any requests that come from the 29 Council, if you want to submit a request. There is no 30 proposal before the Federal program at this time to do 31 anything about sportfishing and it would probably be more 32 appropriate for the Council to make some sort of a request. 33 I don't know there may be some -- I know there's some Fish 34 and Game staff here that might be able to address the 35 sportfish concerns, maybe more directly than I can. But on 36 the Federal side, we can react to maybe a special action 37 request that comes from the Council to address that concern.

38 39

MR. NICHOLIA: Mr. Chair, what I was getting 40 at, are you following the mandates of ANILCA? This is 41 Federal land you're speaking of and you're allowing 42 sportfishing and closing subsistence, you got to follow the 43 first priorities.

44 45

CHAIRMAN SAM: Vince.

46

MR. MATHEWS: Two things. Yes, we are bound 48 by ANILCA and that's why this program is here. The second 49 thing is, maybe the Councils are trying to put the cart

50 before the horse here and that's partially because of the way

we've been presenting it. We need to get the full understanding of what the Board of Fish did and what actions they're recommending along with the Alaska Department of Fish and Game before we discuss all this. I think it might be, in fairness to them, to lay out what their plans are and then at that point, as Jerry has pointed out, you have the options of a regulatory proposal that would go into effect in 2002 or you can request a special action, which would be addressed by the Board in a timely manner.

10 11

11 CHAIRMAN SAM: Thank you, Vince. It's also 12 at our pleasure that we try to accommodate YK-Delta because 13 they'll be here only one day and that's why we want to take 14 full advantage of this joint meeting. So at this time, Fritz 15 or Alex.

16 17

MR. GEORGE: Thank you, Mr. Chair. Another 18 one that sort of bugs me when I learned about is that, 19 sportfish biologist during the committee meeting in Bethel, 20 I think it was in Bethel, reported that spawning salmon are 21 now a tourist attraction. To one of the boys from Tunt, he 22 went up the Eek River for hunting, they ran into salmon 23 spawning and he said that when they're so close -- when 24 they're that close to the male salmon, the male kept away 25 from the spawning female. It sort of makes me concerned 26 about things like tourists that are watching the spawning 27 salmon are keeping the salmon from getting fertilized.

28 29

29 CHAIRMAN SAM: Thank you, Fritz. Again, we 30 try to accommodate YK-Delta, but I think that a lot of this 31 stuff will be taken are of at the YK-Delta meeting. Alex. 32 That is good information, though, you've got to take that and 33 make use of that information.

34

35 MR. NICK: Thank you, Mr. Chairman. 36 everyone know in February when the Regional Council members 37 met jointly during FIS meeting, Resolution 01-2000 was 38 brought up by one of our Council members, Robert Nick, and it 39 was my understanding that the Western and Eastern Interior 40 and also YK-Delta Councils will be considering the resolution 41 that I have a of the copy of the draft resolution here. 42 specifically talks about subsistence fishing. I believe, you 43 know, what YK-Delta Regional Council expects of the 44 Department if it comes to the point where subsistence fishing 45 would be closed and the resolution, as I understand it, the 46 draft resolution says that if the Department decides to close 47 subsistence, then the sportfishery should be closed as well, 48 that's what you were talking about during FIS meetings in 49 Anchorage if some of you remember that.

2

1 Thank you.

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MR. MATHEWS: Mr. Chairman, again, I'd like to state I think it'd be best to get the reports on the status and the actions of the different boards before you move along so we can keep it on track. Also the resolution that Alex has brought up is in your notebook and we were

10 going to bring that up when there was a complete discussion 11 on the -- well, it was looked at to be under the Kuskokwim.

12 13

And finally the sportfishing issue would 14 affect Western Interior also, so I understand the need for 15 watching time but I want to inform you that that issue would 16 also apply in Western Interior and I assume Eastern Interior. 17 But I don't know that until we hear the reports from what has 18 transpired at the Board of Fish.

1920

CHAIRMAN SAM: Tom, did you have something?

CHAIRMAN SAM: Thank you, Alex. Vince.

21

MR. KRON: Mr. Chairman, I guess the only
thing I wanted to add was that I think in response to
Gerald's comment, you know, the mandates of ANILCA are very
clear relative to priorities and consumptive uses. And,
again, as you all know, the priority is for subsistence,
that's very clear, and I think everyone here at the table
recognizes that. The in-season manager is bound by that.
The Office of Subsistence Management is bound by that issue
as well.

31 32

I think relative to the sportfishing issue on 33 the Kuskokwim and I think I'm guessing we're going to be 34 talking about it on the Yukon as well, it's still early in 35 the process. It's my understanding that an actual emergency 36 order, you know, has not been issued yet. Again, we clearly 37 have a subsistence priority mandate among subsistence users 38 -- among consumptive users. The State also has a subsistence 39 priority. So I think we're early in the process, still 40 talking about it and, again, I don't think there's anything 41 really to respond to to get your teeth into at this point. 42 But I think it's definitely appropriate to be discussing it.

43 44

Thank you.

45

46 CHAIRMAN SAM: Thank you, Tom. Vince, the 47 next item on our agenda is 2001/2002 fishery monitoring plan; 48 is that correct?

49

00033 to that, is the subsistence fishery issues and information needs. 3 4 CHAIRMAN SAM: And who is presenting that? 5 6 MR. MATHEWS: That would be a joint effort by 7 Tom and myself. 8 CHAIRMAN SAM: Okay, thank you, Vince. At 10 this time I'd like to call a 10 minute break. We haven't 11 gone very far on the agenda so make it a 10 minute break. 12 13 (Off record) 14 15 (On record) 16 17 CHAIRMAN SAM: If people would drift back up 18 to your chairs we would like to get going again. 19 20 MR. MATHEWS: Mr. Chairman, just a 21 housekeeping one before you get back on. You have a notebook 22 in front of you, I mean a file, Western Interior is blue and 23 Eastern Interior is green, that has various material we're 24 going to be referring to. But right off the bat, I want you 25 to refer that the green copy in there Western Interior's 26 requested that copies of Title VIII of ANILCA be available so 27 each of you in your files will have that, Yukon-Kuskokwim, 28 your file color is grey. So the green copy that's in there 29 is Title VIII of ANILCA. I just wanted to let you know. And 30 then in various presentations we're going to be referring to 31 that file. For the public and agencies that are present 32 here, we do have extras of those files but I didn't know how 33 many to make so you'll need to contact myself or someone else

43
44 Thank you.

42 the meeting.

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49

46 CHAIRMAN SAM: At this time I'd like to call 47 the meeting back to order, thank you, Vince. Where are we on 48 the agenda now?

40 please contact one of the Staff up here at the front desk and 41 leave your name and address and we'll send it to you after

34 if you'd like to share one. There's one for Park Service, 35 one of Bureau of Land Management, several for other agencies. 36 So if you do need those, see myself and I'll get those to 37 you. For the public, there is a public version of that same 38 file on the back table and there should be extra copies of 39 most of the materials that are being handed out. If not,

1 11:02, so at this point we have public testimony. It's been noted on the agenda that this is time for public testimony.

If anyone in the public has not filled out a green card for public testimony this would be a good time to fill that out and give it to Laura, if she's still here or Odessa or one of us up here and we'd pass it to the Chair, and I believe you already have a public testimony request before you.

8

9 CHAIRMAN SAM: Vince, I understand that. And 10 it would be appropriate to recognize people as they turn in 11 the green sheet?

12 13

MR. MATHEWS: Yes, this would be the time 14 you'd use that and then if others wanted to speak you would 15 recognize them.

16 17

17 CHAIRMAN SAM: Thank you, Vince. I have a 18 request from Paul Joslin, Alaska Wildlife Alliance, and 19 before you are seated you will notice that Proposal 11 is on 20 the agenda, I was just wondering if you can wait until then 21 or would you like to testify now?

2223

MR. JOSLIN: My thinking was, Mr. Chairman, 24 that if I testified now and there's some materials that 25 you've been given that, then later this afternoon when you 26 got to the issue you would have had a chance to take a look 27 at them and think about it from there and could, at that 28 point, maybe then ask me questions if you had any.

2930

30 CHAIRMAN SAM: Okay. Will you turn your mike 31 off when you get done. We'll give you three to four minutes 32 so go ahead and testify because it is on the agenda. Turn 33 your mike on, please.

34 35

35 MR. JOSLIN: Thank you, Mr. Chairman, ladies 36 and gentlemen. I'm here in support of Proposal 11 which has 37 to do with the Toklat wolves. And the subsistence....

38 39

39 CHAIRMAN SAM: Pardon me, could you state 40 your name and your affiliation for Tina.

41

MR. JOSLIN: Yes, my name is Dr. Paul Joslin and I'm the executive director with the Alaska Wildlife Alliance. Among the materials that you already received earlier is a report from the subsistence Board Staff where they recommended not to adopt protection for the Toklat wolves. And one of their major concerns was that they felt that the request would violate Section 202 of ANILCA.

50 public interest law firm with much experience on ANILCA, for

them to review the relevant law and they have concluded that the opinions reached on this particular area in the draft Staff analysis is incorrect. The details of the Trustees for Alaska's review is among the materials that have been submitted to you.

6 7

Now, the Toklat wolf family, you know, why bother to protect them? Well, they happen to be the first group of wolves ever studied in the wild. Dr. Adolf Murrey's monograph on the Toklat wolves was based on his observations in the late 1930s and has become a classic and it continues to be reprinted. Murrey's cabin and his journals have also been preserved. His journals are actually here in the University of Alaska-Fairbanks. The greatest tribute that could be given in honor of Dr. Murrey would be to ensure the very wolves that he studied would be legally protected for all time.

18

The Toklat wolves have been scientifically 20 monitored ever since Murrey's work. The National Park 21 Service has acknowledged in its brochures, Wolves in Denali, 22 and I quote, there are now 60 years of research and 23 observations on the Toklat that Murrey first observe. Dr. 24 Gordon Heber who overlapped with Murrey has continued for the 25 next 35 years on this one pack. Dr. Lane Adams, the 26 biologist whose work was referred to in the Subsistence Board 27 Staff reports has, himself, also monitored this pack for the 28 past 17 years. Truly, this pack is of great scientific 29 interest.

30 31

However, there's more to do with this
particular pack. The Toklat wolves just happen to be the
most viewed and most photographed in the world. Over 20,000
people see them per year or about 12 percent of visitors who
take a bus tour into the Park. I'm a wolf biologist and I've
worked on wolves in various parts of the world and trust me,
there's no place that begins to come close to the opportunity
in seeing these Toklat wolves, not even Yellowstone, which
now has more wolves than does Denali, they can't begin to
match the viewing that has occurred in Denali which is still
twice as much.

42 43

There's an economic value. The Alaska
44 Department of Fish and Game has estimated that people are
45 prepared to spend as much as \$300 in-state per day with the
46 expectation of seeing a wolf. And on this basis, if you were
47 to take the 20,000 sightings of this pack, that would
48 translate into a value of about six million a year.

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wolves is not significant, when considered at the population level, you only about 2.5 wolves per year out of the entire Park, it can be disastrous at the level of the individual 4 pack. Past hunting and trapping contributed to the reduction in the Toklat pack resulting in only two members a few years 6 ago, one male and one female, thank gosh, otherwise we might 7 have lost that pack forever after 60 years. It resulted in 8 the elimination of the nearby headquarters pack in 1995. 9 Last winter half the neighboring Sanctuary pack to the west 10 was snared. This winter five pups belonging to the Pinto 11 pack immediately to the north were shot and killed by a 12 single trapper. Governor Tony Knowles in his directive to 13 the Board of Game last March said, and I quote, "The time to 14 establish significant and appropriate areas of complete 15 protection for wolves is long overdue here in Alaska and the 16 current request for the Toklat pack is an excellent 17 opportunity to begin this effort." 18

19 The Alaska Department of Fish and Game to a 20 hard look at the question of protecting the Toklat wolves on 21 State land, considering that it's mainly a Federal concern, 22 they looked at it on State land. And most of the 23 constituencies based, for Fish and Game, as you know, are 24 hunters and trappers when it comes to the game side of 25 things. Yet, the Alaska Department of Fish and Game 26 recommended that protection be given. They took the bold 27 step and stood up to the plate.

28

CHAIRMAN SAM: Pardon me.

29 30 31

MR. JOSLIN: Uh-huh.

32

33 CHAIRMAN SAM: How long is your presentation, 34 your testimony?

35

There's about two minutes more MR. JOSLIN:

37 to go.

38 39

36

CHAIRMAN SAM: Okay.

40 41

MR. JOSLIN: It considered that the amount of 42 lost hunting and trapping opportunity on State land to be 43 insignificant, while the benefits gained to the Denali Park 44 visitors are much greater. Our request to protect the Toklat 45 wolves in that part of Denali National Park, where it is 46 still lacking, will result in substantially less lost hunting 47 and trapping opportunities.

48 49

Many thousands of people have written,

50 telephoned, sent email, fax messages of support to the

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National Park Service, the Governor of the Board of Game. 2 More recently, well over a thousand messages of support were received by the Federal Subsistence Board. Please, take that into account.

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7

Don Barry, the Assistant Secretary of Interior said last March, "This wildlife viewing opportunity 8 which provides so much visitor enjoyment fills a fundamental role in the National Park Service."

10

11 And finally last November, the Board of Game, 12 whose constituencies as you know, strongly hunting and 13 trapping, did the right thing and they established an area of 14 protection for hunting and trapping for the Toklat wolves on 15 State land. And now it is your time. Please, create the 16 regulations necessary that will ensure that the Toklat wolves 17 will never be hunted or trapped out of existence on Park 18 land. If it were to happen it would be a terrible blow and 19 a horrible disgrace upon all the work and good will in 20 furthering the concept of subsistence on National Park land.

21

22 There is a precedent, in 1976, the Denali 23 Caribou Herd has.....

24

25 CHAIRMAN SAM: That's an awful long two 26 minutes.

27 28

MR. JOSLIN: It's the very last two 29 sentences, I promise.

30 31

CHAIRMAN SAM: Okay.

32 33

MR. JOSLIN: Since 1976, the Denali Caribou 34 Herd has been legally protected within the Park's boundaries 35 as well as outside on State lands within the whole of Game 36 Management Unit 20(C). If we can do that for about 2,000 37 caribou when they number about a million in the state, 38 surely, you, we hope, will do as much for the world's most 39 famous family of wolves that currently numbers just 11 40 members.

41 42

Thank you for your time.

43

44 CHAIRMAN SAM: Thank you for your testimony. 45 At this time we have another person wishing to speak before 46 us, we have Cynthia Monroe, Alaskans Listening to Alaskans, 47 three to four minutes, please.

48 49

MS. MONROE: Thank you, Mr. Chairman.

50 be very quick because what I have to say is not directly

related to your agenda today, in any particular item, but I think it's related to the whole agenda and to the purpose of the Board.

4

My name is Cynthia Monroe and I work for the 6 American Friends Service Committee on a project called 7 Alaskans Listening to Alaskans about Subsistence. What the 8 project is, is a compassionate listening project started by 9 Alaska Quakers to approach the division in the state over the 10 whole question of how subsistence should be protected. 11 wanted to approach that division, not from a political point 12 of view or even from an advocacy point of view, but rather 13 from the direction of trying to restore some harmony in the 14 state and to find a way that Alaskans from different 15 backgrounds and different places in the state could hear one 16 another about the questions of subsistence and resource use 17 in a way that would make them more likely to be friends with 18 each other and more likely to understand one another, instead 19 of continuing the divide that we've all been seeing over the 20 past several years.

21

22 We've been working for two years now and 23 we've been working with groups in Anchorage and in Fairbanks 24 and the village of Buckland. And in January of this year we 25 were very fortunate, we were able to bring together folks 26 from all of those places in person for the first time. 27 been starting out by talking to people in groups of -- folks 28 from fairly similar backgrounds and then working towards 29 bringing people together. And we've been able to take that 30 first step and what we have found from this approach of 31 asking people about their experiences on the land and what 32 they care about the most, is that, their -- even when people 33 get to the points of disagreement in terms of resource use, 34 starting from what they care about and what their life 35 experiences have been, they can understand one another 36 better, we can all understand one another better and the 37 discussions about the places where we disagree happen in a 38 completely different way than they do ordinarily and 39 certainly in most public forums. They happen in terms of 40 people leaning from each other instead of just arguing.

41

So that's what we're about. And I wanted to 43 let you know that we're doing that. And I especially wanted 44 to take a couple of minutes to let this body know about the 45 project because so far the only rural place that we visited 46 has been Buckland, an Inupiat village south of Kotzebue. And 47 we would very much like to visit interior villages and other 48 places in the state. We're learning a lot and we think 49 there's a lot more to be learned, it's a big place.

1 So I will leave my remarks at that. And 2 before I sit down I will pass out some information. 3 a short little flier about the project and a newsletter from 4 last summer. I will make sure that the newsletter coming out 5 this March is something everybody here will get. And there's 6 also -- I don't have enough copies for everyone but I have 7 a few copies of a letter that came out of that first joint 8 meeting that we had in January, and the interesting thing 9 about that is that at this gathering people from very 10 different backgrounds and people who have been very vocal on 11 opposite sides of the subsistence debate were able to 12 identify a number of values and concerns about Alaska 13 resources that they share and have in common. And so 14 everyone who was there at this weekend has articulated that 15 the points in this letter are things that they really care 16 about and would like to build on.

17 18

19 time.

So with that, thank you very much for your

20 21

CHAIRMAN SAM: Thank you, Cynthia. Sitting 22 right behind you, Stanley, would you raise your hand -- 23 Stanley Ned. Yes, could you speak a few minutes because 24 speaking with you during the break, we would like to invite 25 you up to the Koyukuk River area and you are invited to come 26 back tomorrow and tell us a little bit more, if we have time, 27 during our Western Interior meeting tomorrow. Thank you 28 Cynthia. I don't know if it's appropriate at this time, but 29 I don't see it on the agenda, that 11 -- do we always have 30 that on the agenda, 11:00 and 5:00 for public testimony?

31 32

MR. MATHEWS: Yes, we have. We've had not a 33 need for it because generally we haven't had the public so we 34 do usually have it on most of the agendas at 11:00 and 5:00. 35 And from your last meeting in Nulato you requested that there 36 be an evening session. So this kind of comes close to having 37 that opportunity for those that need to target a certain time 38 to testify.

39

CHAIRMAN SAM: Yes, and when I addressed that 41 evening session-type thing, I was addressing the villages, 42 targeting the villages and not so much meetings in Fairbanks 43 or Anchorage. I don't know whether it would be appropriate 44 at this time, but I think that it would be appropriate at 45 this time to ask that all public testimony be area specific 46 and item specific and testify only during our deliberations. 47 Would that be -- can we do that in a formal resolution or 48 anything like that?

49

resolution. The only thing is, is we have gotten -- I don't know if complaints is the right word, but concerns by people that they don't have the luxury of staying throughout the meeting and bringing up -- or waiting for the topic to come forth because as you know the agenda can accelerate or slow down and so they've requested over time that there be a specific time when they can testify so then they can schedule to be there at 11:00 or whatever time is set up. It's to accommodate public testimony.

10 11

11 CHAIRMAN SAM: Thank you, Vince. Any 12 questions or any comments on this? If not we're going to 13 meeting agenda Item B. Vince.

14

MR. MATHEWS: Yes, Mr. Chairman, we talked 16 about that one. I got out of order on the agenda. That's 17 the deal with the subsistence fisheries issues and 18 information needs. Tom and I will be kind of jointly doing 19 this. I need to refer you to your green and blue folders, 20 and grey for YK, you're going to open them up and then beyond 21 the green ANILCA copy is one that's fairly large, it's all 22 clipped together and then right on the top it says, Issues 23 and Information Needs. And I will ask the Chair if he would 24 like to divide that up into a discussion on the Yukon and 25 then a discussion on the Kuskokwim?

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27 CHAIRMAN SAM: I would like to keep them 28 separate but I'd like to also keep them short, we have -- 29 we're coming up on noon and we haven't even gone halfway 30 through the agenda. And we've got to act on these proposals 31 sooner or later before we get out of here by 5:00.

32 33

MR. MATHEWS: Yes, Mr. Chair. And we've 34 already talked about the need to make this timely. So with 35 that, I'll go ahead and direct you -- well, I'll let Tom do 36 the introductory comments of how this fits into the whole FIS 37 project and then we need to focus on the particular pages 38 that address each drainage and then I have additional 39 handouts from your meeting in February where you brought up 40 different issues. So maybe Tom could cover how this plays 41 into all the projects, this discussion of issues and 42 information needs.

43 44

CHAIRMAN SAM: Tom.

45

MR. KRON: Mr. Chairman, again, I'll keep my 47 comments very brief, but basically the direction that you 48 provide is the foundation for the decision-making process and 49 the review process on the various fisheries information

50 projects. Again, you were -- a month ago you were able to --

many of you were able to review these in a meeting in Anchorage and the process that led up to that review was founded based on the directions you had provided earlier, on what kinds of things you'd like to see.

5

Thank you.

7

MR. MATHEWS: Okay, Mr. Chairman, then I would direct you and it's only because of the way they're 10 paged and not any difference in the preference to regions or 11 whatever, to the Yukon River region section on Pages 6 12 through 8. A year ago, a meeting similar to this you met 13 with Fisheries Information Service staff and you drafted up 14 these issues and information needs which are captured on 15 those pages. Basically we're asking to you review those, see 16 if those are still current and then we need to address the 17 ones that you brought up when you reviewed all the projects 18 last month in February. And Tom may have something to add on 19 that.

20 21

CHAIRMAN SAM: Tom.

2223

MR. KRON: Mr. Chairman, just very quickly, I 24 think maybe just to emphasize the importance of this issue, 25 this past year 7.2 million dollars worth of projects were 26 funded. That was the total statewide that you reviewed in 27 Anchorage about a month ago and the Federal Subsistence Board 28 basically adopted your recommendations a week ago Monday. 29 that was 7.2 million dollars. This next funding year, it's 30 my understanding that for new project starts they'll have 31 approximately two million dollars to work with so it's going 32 to be very important to focus in on the kinds of things you 33 want to see, what are your priorities, because, again, there 34 won't be nearly the amount of money available for new starts. 35 Again, a number of the projects you funded were three year 36 projects so they will continue to proceed but in terms of new 37 starts, the money will be much more limited so it's really 38 important to focus in on what your priorities are.

39 40

Thank you.

41 42

42 CHAIRMAN SAM: Yeah, Tom, you know, we 43 prioritized all the projects that we wanted within the three 44 Regional Councils. Are we going to have this opportunity to 45 do this again?

46

MR. KRON: Mr. Chairman, that's my 48 understanding. It's my understanding that the proposals for 49 the 2002 cycle are in now, they have just over a hundred

50 proposals statewide. There will be a review of those by

Staff and I believe at your fall meeting later this year you will be viewing the recommendations there and making decisions at that point.

4 5

Thank you.

6 7

CHAIRMAN SAM: So there's no real need at this time to take action other than to -- go ahead Vince.

8 9

10 MR. MATHEWS: Yes and no, Mr. Chairman. 11 Basically the way the process works and I think Tom already 12 covered that, is that, when projects come in they try to 13 match projects or solicit projects that address your issues 14 and information needs. So you're the ones that kind of help 15 people submit projects to address the need, for example, when 16 you discussed in February, you asked that projects needed to 17 educate and employ our youth and get them more involved with 18 resource management whenever possible. That would possibly 19 be used as a way of looking at multiple projects that come in 20 as to which ones would be better addressing your issue that 21 there should be local youth employed and involved in 22 education. As an example. And I understand we have a jam-23 packed agenda and it makes it difficult to go through all 24 these issues at this point, but it might be worth your while 25 to look them over and then address the ones from February.

26 27

CHAIRMAN SAM: Gerald.

28 29

MR. NICHOLIA: Yeah, thank you, Mr. Chair.

30 It seems like to me we're putting the cart before the horse,

31 we already got done with 2001 proposals and we're getting

32 into 2002 proposals and we got a full agenda here and I think

33 we should just move on because we already know what we're

34 kind of doing. We already know what's affecting the Yukon

35 and Kuskokwim Rivers and we'll hit on that later on.

36 37

CHAIRMAN SAM: Vince.

38

MR. MATHEWS: It's never been my position to 40 debate so if that's the wishes, I believe all your issues and 41 information needs are pretty much covered in what you did a 42 year ago. I'm just not sure how you wanted to deal with the 43 ones you discussed in February of -- like compensation for 44 elders, fish caught during test fisheries should be donated 45 to subsistence users, et cetera, et cetera. If you wanted to 46 add those into the crit -- I'm using the word, criteria, if 47 somebody's here from FIS, please correct me if that's the 48 wrong term, but criteria that would be used to evaluate 49 projects that are submitted.

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14 to that? 15

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CHAIRMAN SAM: Jack.

MR. REAKOFF: One priority that I would like to see is a user conflict program set up for that GASH area 5 because there's -- we were going to do a pike study, that 6 didn't have enough funding for that area, but I would like to 7 see a user conflict forum prioritized for that area. Because 8 that area is getting -- local people are having problems with 9 sportsfishermen and so if we're going to prioritize things, 10 I would like to prioritize that higher on the list to 11 alleviate problems there.

MR. MATHEWS: Mr. Chairman, could I respond

CHAIRMAN SAM: Go ahead, Vince.

MR. MATHEWS: I'm glad Jack brought that up, 19 that is on the agenda throughout and there is funding being 20 focused on that and we do have Staff here from Fish and Game 21 that's going to talk about their -- somewhat their 22 preliminary preplanning on that. So that issue is already 23 risen to a level of funding, the conflict resolution. 24 think it needs to be noted that it's within your issues but 25 it's already being addressed by various means that we're 26 going to need your input on. Tom may have more to add on 27 that.

CHAIRMAN SAM: Yeah, thank you, Vince. 30 did this and we expected full approval from the Federal 31 Subsistence Board. So -- Tom.

MR. KRON: Mr. Chairman, Jack, again, within 34 the packet, this packet, the fisheries information, towards 35 the back there's a document, 2001 draft fishery plan and if 36 you look back in there under the Yukon you will note, again 37 at the bottom of Table 9 and 10, there's an item, working 38 group on subsistence, recreational use conflicts in 39 Grayling, Anvik, Shageluk and Holy Cross area, and you'll see 40 that both at the bottom of Page 9 and the bottom of Page 10, 41 so there's funding for exactly the process that you mentioned 42 here and was discussed a month ago. There's funding provided 43 for the next three years. And again, that process will need 44 to be implemented and I think Vince is asking for your 45 thoughts and direction on that. But, again, it's funded, it 46 just needs to be developed, thought out and implemented.

Thank you.

1

CHAIRMAN SAM: Jack.

2 3

MR. REAKOFF: At our meeting a month ago it was unclear to me whether that funding was available and 5 that's why I was trying to prioritize this forward. So I'm glad to see that is prioritized and is funded.

7 8

Thank you.

9 10

MR. COLLINS: Mr. Chair.

11 12

CHAIRMAN SAM: Ray.

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14 MR. COLLINS: Yeah, Mr. Chairman, in regards 15 to this yellow sheet that kind of summarized our actions in 16 February there, I thought that -- or I would make a 17 suggestion that this just be forwarded. Some of these things 18 can be -- I don't see the need for further action and then 19 report back. Like if the project managers hear our concerns, 20 like for the round fish wheel and some of the others, why do 21 -- we don't have to enforce that, but they can respond to 22 that suggestion and we could have some kind of feedback at 23 our next meeting about whether or not some of these things 24 are implemented. I don't see acting on each one. They're 25 just kind of directions or concerns that we had about those 26 and I think it gets out there -- I'd like to -- because some 27 of them are things that can be, you know, request for members 28 on there, if there's reason for not doing it we could hear 29 that back, too, over the next -- but I would suggest we not 30 spend a lot of time trying to take further action on each of 31 these.

32 33

CHAIRMAN SAM: Thank you, Ray, that was well 34 put and should be well taken. Gerald.

35 36

MR. NICHOLIA: Yeah, I was wondering if Craig 37 was right, hitting on the right note is that we're spending 38 too much time and we could have done this in a workshop or 39 something or a discussion, too much time on fisheries, not 40 enough time on wildlife.

41 42

CHAIRMAN SAM: Do we need any further -- go 43 ahead, Tom.

44

45 MR. KRON: Mr. Chairman, I understand very 46 clearly and it sounds like I need to sprint through the rest 47 of these items on the agenda, quickly, because you're losing 48 patience and I've got a brief summary here and again the 49 materials are within this packet. There's a summary of what

50 the Federal Subsistence Board actions were. And I guess.

very quickly, for the 2001 fishery monitoring projects that you reviewed a month ago and, again, many of you came into Anchorage and we all wanted to thank you very much for your time and effort there -- in summary, the Federal Subsistence Board, a week ago Monday, funded the projects that were recommended by the joint Regional Councils. Very simple. They funded the projects that you recommended to them. There are a total of 21 projects funded for the Yukon and 19 projects funded for the Kuskokwim and, again, they'll be in the process of implementing those over the next month is my understanding.

The program focuses on stock status and 14 trends, harvest monitoring and traditional ecological 15 knowledge and facilitates cooperation between Federal, State, 16 regional and local groups. And, again, this is a cooperative 17 effort to provide much needed subsistence fishery 18 information. As was mentioned, very briefly, earlier, for 19 the 2002 cycle, these are proposals that have just come in, 20 the deadline has passed but again you'll be looking at these 21 in the fall. We have received 120 new proposals statewide 22 and again, you'll be looking at them in the fall and we'll be 23 able to take action at that point.

I have no further comments on the fisheries 26 information projects at this time. Thank you.

28 CHAIRMAN SAM: Thank you, Tom. As you 29 stated, we'll be looking at it this fall. Where are we on 30 the agenda, Vince?

MR. MATHEWS: Mr. Chairman, we would now be 33 right into the 2000 fishing season on number C is my 34 understanding and that would be where we would be discussing 35 the summary of Board actions, for example, and preseason 36 plans.

CHAIRMAN SAM: Who is covering this issue?

MR. MATHEWS: Well, this is where we envision 41 quite a few people coming to the table and maybe it would be 42 wise to do a look at where we are with time on here, because 43 this is one of the main topics of the whole meeting. It 44 might be wise to take an early lunch and come back because 45 this is going to require quite a bit of dialogue between 46 various people.

CHAIRMAN SAM: Gerald.

whoever's going to present this, is that, is this preseason planning going to be -- will be affected by the Board of Fish actions last January, and my question is, are our actions going to reflect what the Board did in January?

5

MR. MILLARD: Mr. Chair, Gerald. I think
that it will. We need to go through what the Board actions
were and I'm in a position to present that. And then at that
point we'll go through some various options for your
consideration. These particular options were presented to
TYRDFA by the State and I haven't commented on them until this
point.

13

14 CHAIRMAN SAM: Yeah, maybe somebody ought to 15 replace that mike there. What was the reasoning that you 16 wanted an early lunch?

17

MR. MATHEWS: Well, I think once you get into 19 this, it may take a couple of hours of concentrated time, 20 that's all I was getting at, is that, to take it in 21 piecemeal, can work, but it might be a bit more challenging. 22 It's up to you, Mr. Chair, to just keeping working straight 23 through. I'd have to take a break to find the break in the 24 wire that's causing that mike not to work.

2526

MR. MILLARD: Mr. Chair....

27

MR. NICHOLIA: See if we spend time on this 29 and we got to spend so much time on this they should have 30 gave us more time to deliberate this stuff.

31 32

32 CHAIRMAN SAM: I don't see any time 33 whatsoever, I think on the 11, wolf, 23, 26 or 33, I think 34 those will go through right away.

35 36

MR. NICHOLIA: Okay.

37

38 CHAIRMAN SAM: Okay. Where are we on the 39 agenda, now?

40

MR. MATHEWS: Mr. Chairman, we're going right 42 into the 2001 subsistence fishing season discussion is where 43 we're at. I mean Staff is prepared to give you summaries of 44 the Federal Subsistence Board actions, State and Federal 45 Staff are available to give you summaries of Board of Fish 46 actions and I believe Fish and Game is ready to give you 47 projected salmon runs. I may have used the wrong term, but 48 I apologize for that, projected salmon run returns and et 49 cetera, and then it just keeps building from there.

CHAIRMAN SAM: Yeah, between Gerald and I, we'd like to get started on this and see where we stand and then we'll call for a break at the appropriate time.

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MR. MATHEWS: Okay. If it's okay with both Councils, I'm just going to go right ahead with the items because the first item that I'm supposed to address will be quite quick. That's to deal with your summary of Federal Subsistence Board actions. Now, these are actions on regulatory proposals that you took up in the past meeting. I I'll direct you by -- basically these are the letters that the Board responds to you. When the book was put together they were put together in various books. These are the 14 805(c) letters that we talk about every year. I got to find them real quick here, I apologize for that.

16 17

For Western Interior they're under Tab E in 18 your green book. Basically what I can do is real quickly 19 summarize it. You jointly took up one, two, three, four, 20 five, six, seven proposals and I'll just talk about the joint 21 ones that you took up very quickly.

22

23 One dealt with adding St. Michael to the C&T 24 determination, they deferred that proposal at the request of 25 the proponent. You had a proposal that if you fished in one 26 fishing district and commercial fishermen in one fishing 27 district you could not fish in another district, your home 28 village. You supported that change. The Board unanimously 29 adopted that proposal. There was several in from the Yukon 30 River Fishery Drainage Association. One was to delete the 31 requirement of non-salmon harvest permit on the Tanana River, 32 required to obtain subsistence salmon fishing within the 33 Upper Tanana above the mouth of the Wood River. Basically 34 they adopted your recommendations of both Eastern and 35 Western. They did the same with the proposal submitted by 36 Council of Athabaskan Tribal Governments addressing with 37 permit requirements for whitefish and sucker in Birch Creek. 38 The one that may need some discussion, if at all, would be 39 Proposal 11 last year which was dealing with the targeting of 40 chinook or king salmon, specifically, for dog food. And I'm 41 not sure if all the Staff are here if there are questions, 42 but basically your recommendation, that was modified for 43 Eastern Interior was adopted by the Board. Which the Eastern 44 Interior's action was that chinook are primarily used for 45 human consumption and are not to be specifically targeted for 46 dog food except for when fish unfit for human consumptions, 47 scraps and jack kings, six inches or less may be fed to dogs. 48 That discussion may need to come up later on when we talk 49 about -- or even now, about that -- if my understanding is

50 correct, that our regulation is now more restrictive than the

State regulation on this issue.

3

And in a nutshell, and I apologize for 4 rushing through that but Western Interior has it under Tab E 5 and Eastern Interior, I don't have a copy of the book here 6 but I believe it's in the same area. This is a requirement 7 of ANILCA that the Board respond to you in writing on any of 8 your actions, any of your recommendations that the Board does 9 not adopt and explain why they did not adopt them. We've 10 expanded that, that the Board responds back on all of your 11 recommendations, if they adopted them or not.

12 13

So that's a real quick summary of the actions 14 of the Federal Subsistence Board.

15 16

CHAIRMAN SAM: Okay. That's always been in 17 place and we always understand this and that's where this 18 quick information, and the Staff -- Staff drafting or 19 remedying these proposals will go into effect, all we'll do 20 is align with the most beneficial action taken. So are you 21 done with this and where are you now?

22 23

MR. MATHEWS: Yeah, we're done with that. 24 I'm looking for Staff to see if there is need to be a 25 proposal drafted to deal with this king salmon so I'll try to 26 find that person here who drafted up the analysis the last 27 time to see if there is a need, because you're requesting 28 that if there is a more liberal state, that there be a 29 parallel proposal be submitted to the Federal side to capture 30 that. So I'll try to address that when I find that person.

31 32

CHAIRMAN SAM: Yeah, it doesn't have to be a 33 new proposal, it just has to be like more housecleaning, it's 34 just a line item thing that we go through before the Federal 35 Subsistence Board.

36 37

MR. MATHEWS: Mr. Chair, to correct you, it 38 has to be a proposal so -- but we don't need to spend a lot 39 of time, I'll consult with George when we meet and he can 40 report back later today or can do it in the next two days. 41 Because it can be a proposal that Eastern will see next round 42 if there is a need for a proposal.

43

44 So that is a very brief summary of what the 45 Federal Subsistence Board did. It was the first round that 46 they took up proposals dealing with fisheries. And I believe 47 you received copies of this in the mail. For Yukon 48 Kuskokwim, you'll be going through this at your meeting also 49 and I did not know if you took up the same proposals, so at

50 your meeting, we'll address the summary that affected your

area. So that brings us up, if there's no questions, on what the Federal Subsistence Board did, a summary of what the Alaska Board of Fisheries did in January, both on the Kuskokwim and the Yukon.

5

CHAIRMAN SAM: Gerald, question.

7

8 MR. NICHOLIA: Yeah, Vince, my question is 9 what can we do after the fact? You know, it's already been 10 done, what can we do now?

11

12 MR. MATHEWS: Mr. Chairman, Gerald, if the 13 Board took an action that you didn't agree with based on your 14 recommendation or just based on the action they took, you 15 have the option to request for reconsideration. I don't have 16 my flow chart here, but essentially when the Federal -- when 17 the final regulations are published in the Federal Register, 18 I can find that date, the clock starts sticking -- ticking, 19 not sticking, ticking of when you can submit a request for 20 reconsideration. The request for reconsideration informs the 21 Board that you have a concern about their action and have 22 additional data or whatever to address that. So that is a 23 remedy there after the fact if something happened that you 24 didn't like. You also have the option of the regulatory 25 process, to bring up another proposal addressing your 26 concern. So those are the options you have if there's an 27 action that the Board took and the public has the same option 28 to do that also, so that would be a request for 29 reconsideration. If it's an emergency situation, and it

33 action.
34

35 And if I left something out there's other 36 Staff here that can fill in the gaps if I left something out 37 on that.

30 clearly needs to be an emergency situation then you can 31 request a special action of the Board and then the Board 32 would take it up in a timely manner to address the special

38 39

Thank you.

40

CHAIRMAN SAM: Thank you, Vince. We're doing 42 that anyways. We've been doing that ever since we've been in 43 operation. So where are we on the agenda?

44

MR. MATHEWS: Mr. Chairman, that completes 46 the summary of the Federal Subsistence Board, now, we would 47 go over a summary of what the Board of Fish did in light of 48 the salmon conditions and where they planning are going. We 49 have preseason plans on there also. I suppose, as your

50 coordinator, your best advice now would be to pull the people

up that understand intimately what the actions of the Board of Fish, what the projected actions of the Alaska Department of Fish and Game and what the in-season managers for the Federal side feel with the season instead of trying to keep to this agenda which is become obsolete as we move through it. That's my suggestion, I'm not directing the Council.

7

CHAIRMAN SAM: So we're right into preseason

9 10

plans?

MR. MATHEWS: Yes. I'm looking at Staff that 12 they're all comfortable for that. Mr. Chairman, I think the 13 best thing now is just to open this up and let's just talk 14 about salmon in all three regions and pick it up on the 15 agenda as need be. I think that would be the easiest at this 16 point.

17

The various Staff that are now filling the 19 tables have talked about how they want to present this and, 20 et cetera, so I think it would be wise to lean on their 21 expertise to help you through this topic area.

2223

CHAIRMAN SAM: Thank you.

24

MR. MATHEWS: Monty would start and I have to 26 work on his mike so I'll just move around and find the loose 27 wire.

28 29

CHAIRMAN SAM: Yeah, Monty.

30 31

MR. MILLARD: Mr. Chair, maybe it might be 32 best to have the State, Fred or Bonnie to run through the 33 regulatory changes that occurred at the recent Board of Fish. 34 I think you may be familiar with them, but maybe a bit more 35 detail would be necessary. Also the chinook and summer chum 36 salmon outlook and fall chum and coho salmon outlook also. 37 I think there's going to be a considerable overlap between 38 their discussion.

39

40 CHAIRMAN SAM: Yes. We're getting quite a 41 bit of feedback up here, just reverberating up here, is there 42 any way we can fix that?

43

44 MR. MATHEWS: Yeah, I'll work with that with 45 Salena and we'll try to correct that as quickly as we can.

46

47 MR. MILLARD: I'll get off this particular 48 mike and let them speak.

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  closer.
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                   MR. MILLARD: One, two, three, anything
4 better there?
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6
                   REPORTER: Yes, you're fine.
7
8
                   MR. MATHEWS: I'll work with -- okay, we'll
9 get it if it doesn't work we'll correct it.
10
11
                   MR. MILLARD; Okay, it's on four now, it was
12 on 10, so I can understand that.
13
14
                   (Laughter)
15
16
                   MR. MILLARD: You all better now?
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                   MR. FLEENER: We're all better.
19
20
                   MR. MILLARD: Okay. All right. Anyway, we
21 got three reports that might take us until noon. There's
22 going to be some overlap, possibly after they finish this so
23 we can get into the subsistence thoughts that were presented
24 at the YRDFA board after lunch and I think, as, you know, at
25 least the Federal representatives, we can give you our
26 perspective and thoughts on the subsistence outlook for
27 Federal lands. Does that sound reasonable?
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29
                   CHAIRMAN SAM:
                                  (Nods affirmatively)
30
31
                   MR. MILLARD:
                                 Okay.
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33
                   CHAIRMAN SAM: Fred.
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                  MR. BUE: Mr. Chairman, can you hear me all
36 right?
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38
                   REPORTER: Yes.
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                   MR. BUE: My name is Fred Bue, I'm the new
41 Yukon fall area manager for fall chum and coho. And I guess
42 we weren't really prepared for an actual presentation.
43 pretty much coming over here to answer questions and such,
44 but I'd like to point out there was a handout, I guess it has
45 a State logo on the front, a small one, at the top, many of
46 these -- these are just real brief summaries of what the
47 Board did. In fact, there's not actual regulatory language,
48 finalized, put in the regulations so we couldn't actually
49 write that down for you here. Also I'd like to, in Tab B, I
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50 believe, Monty and Tom Kron inserted the subsistence portion

of the regulations that are in your booklet under Tab B.

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Just going through real briefly, I don't know 4 if I should duplicate those but I was kind of more thinking 5 along the lines, peripherally, the other users that may be 6 impacted and go through those. So Tab B that the Board 7 adopted. Below that, they adopted the Yukon River King 8 Salmon Management Plan. Essentially that's consolidated, all 9 the current regulations and put them into a plan that's in 10 one place. It's easier to find and easier to follow through 11 to get the intent with the regulation as a package.

12

13 The next page under the Yukon River summer 14 chum management plan, Tab B, spoke about subsistence fishing 15 but the Board, as a package went on to identify allocations 16 of personal use, sport and commercial fisheries and that's on 17 Page 2 of this handout that you have in front of you with 18 certain trigger points. Say -- or projection run size 19 levels, the State would take some sort of management action 20 based on prioritize that the Board identified was 21 appropriate. Further, all salmon caught during commercial 22 fishing periods with the intent for sale of the roe, are 23 going to be reported on fish tickets as numbers of fish. 24 Coho Salmon Management Plan was readopted and removed the 25 sunset clause and that includes fishing periods and other 26 users. The Board changed the Yukon River fall chum salmon 27 commercial quideline harvest range for subdistricts 4(B) and 28 4(C) to include subdistrict 4(A), they essentially made it 29 one area.

30 31

In further, other -- on Page 3, the last three points there were not in your packet but the Board adopted regulations specifying the Tanana River drainage chinook salmon sportfisheries to be managed for escapement goals. Establish escapement goals. The Board redefined closed waters at the Black River and Andreafsky River. Redefined the boundary between subdistricts 5(A) and 5(B). And finally the Tanana non-subsistence use area, the Board allowed fike nets that were previously permitted under a subsistence regulation when they went to a non-subsistence user area designation. It was omitted and so the Board took action and allowed it under personal use for whitefish and suckers.

44

And that's essentially it for the additions 46 to what's in your Tab under the Board actions.

47

48 CHAIRMAN SAM: Yeah, for our information up 49 front, what's a fike net?

00053 MR. BUE: Yeah, Mr. Chairman, that's a hoop 2 trap, basket, that's frequently -- it's up there, I guess. 3 4 (Laughter) 5 6 CHAIRMAN SAM: Without the whole in the back. 7 8 MR. NICHOLIA: Just for a clarification, that's a fish trap. 10 11 CHAIRMAN SAM: Jack. 12 13 MR. REAKOFF: Under the chinook changes in 14 the Chena and the Tanana River drainage, is the Board still 15 allowing catch and release of chinook during the time of low 16 escapements? 17 18 MS. BORBA: Mr. Chairman, initially when we 19 do restrictions they may go to the catch and release and 20 depending on how poor the run is when we get down to actual 21 closures on -- if that happened that they would probably take 22 some measures whether or not to continue the catch and 23 release. It's going to depend on how the season is going and 24 how bad it really is, if they decide to close that. It would 25 be an in-season decision that they would make. 26 27 CHAIRMAN SAM: Jack. 28 29 MR. REAKOFF: It's my position that if 30 subsistence fishers have taken cuts on fishing time along the 31 Yukon drainage to get chinook on the spawning grounds that 32 the Department should not allow catch and release fishing for 33 sport because there is mortality and deterrent of movement of 34 those fish, so it would be my position that the Department 35 should be very cautious about utilizing a catch and release 36 sportfishery on a stressed population. 37 38 MR. BURR: Mr. Chairman, I'd like to just 39 make a quick comment. This is John Burr with Alaska Fish and 40 Game Sportfish Division. 41 42 CHAIRMAN SAM: Go ahead. 43 44 MR. BURR: The Salcha and Chena are kind of 45 unique situations, in that, it's one of the few places of the 46 upper portion.... 47

CHAIRMAN SAM: Can you bring the mike a

48

49 little closer?

MR. BURR: I think I can, sure. The Chena 1 and Salcha are unique, in that, unlike most places in the 3 Upper Tanana drainage there's -- we have a good measure of 4 the number of fish that get into that drainage. And in 5 general, we would not allow for fishing mortality, whether it 6 was catch and release fishing or harvest if the number of 7 fish that were getting to the Chena or Salcha River were not 8 in excess of what we need for escapement. The Board of Fish 9 did adopt new levels of -- or escapement goals for the Salcha 10 and Chena River during the last cycle. But in general, the 11 notion is certainly we are going to do what we can to provide 12 for the conservation of the stocks, certainly we have a 13 subsistence priority in the State regulations, the same as 14 there is for the Federal regulation as far as the intent and 15 our sportfishing regulations would be targeting, making sure 16 that we had good escapement through those counting projects 17 on the Salcha and Chena River.

18 19

CHAIRMAN SAM: Jack.

20 21

MR. REAKOFF: I'll restate it a different 22 way. If subsistence fishers have taken cuts to allow chinook 23 to reach the spawning areas, if mistakes have been made by 24 the Department and there are excess amounts of chinook, I 25 still don't feel that there should be catch and release. 26 Because those nutrient levels of the systems have been 27 depleted and stressing these fish and not allowing them to 28 reach their spawning grounds, after subsistence fishers have 29 taken cuts, shouldn't happen, you know. So it's my position 30 that if the Department restrains the subsistence fishers 31 along the drainage then the -- under the sustained fisheries 32 management plan, all users were supposed to -- under that 33 plan, all users were supposed to take the cuts. If adequate 34 amounts or barely amounts of escapement reach the area, then 35 a full-blown catch and release should not be open. I don't 36 feel that that should be fair. I feel that those fish should 37 -- additional fish should be allowed to escape to bring the 38 nutrient levels back up into the system.

39

That's the thing that I disliked about what the Board actions were, is that, they lowered escapement goals on drainages — on some drainages in Alaska, and that's absolutely backwards to rebuilding the salmon stocks, reducing nutrient return into the system is not the way to rebuild these salmon stocks. So I'm stating here that the Sportfish Division should think twice about catch and release fishing on rebuilding these salmon stocks. If they're barely making escapement goals, I still don't think that a catch and release fishery should be open.

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48 be 49

CHAIRMAN SAM: Thank you, Jack. Ray.

MR. COLLINS: Yeah, my question was in that same area, John, did they lower escapement goals for those drainages or were they raised?

MR. BURR: Actually the commercial fisheries 8 staff could speak to this better than I can but it's not my 9 understanding that they lowered any goals in the Tanana 10 drainage. They just changed -- I believe there was a range 11 before for the Chena and Salcha and they started using the 12 information from the towers for understanding how many fish 13 need to go through the counting projects. But Bonnie or Fred 14 could certainly clear that up.

CHAIRMAN SAM: Craig.

MR. FLEENER: I think I'll wait until one of 19 those two answers this question and then I'll ask mine.

CHAIRMAN SAM: Bonnie.

MS. BORBA: Yes, Mr. Chairman. I'm not up 24 right now on what the Chena and Salcha, all of the goals that 25 they were discussing at the Board, they're still in draft and 26 they're being further reviewed based on the comments from the 27 review committees on them. So there's nothing out on them at 28 the moment.

CHAIRMAN SAM: Craig.

MR. FLEENER: Thank you, Mr. Chair. I have 33 a question for John. So are you saying that on the Salcha 34 and the Chena, they're meeting their escapement goals and 35 that's the only time you'll allow this catch and release 36 fishing to take place?

MR. BURR: Yes, Craig, it's my understanding 39 that and, again, I'm not directly involved in the Chena or 40 Salcha fishery, but in every case we would close fishing if 41 we were not reaching the escapement goals that were 42 associated with that particular run. Like I said, the Chena 43 and Salcha are unique, in that, most cases we don't have that 44 kind of information but certainly in the places where we do 45 we'll do everything possible to make sure that those 46 escapement goals are met. And if that means we just don't 47 have any catch and release fishing, well, that's how it will

that, we heard some testimony from the gentleman from the YK-Delta that they are going to have four days of subsistence openings and three days of subsistence closures but they're still going to have a sportfishing season go on, so your ideal sounds right that you wouldn't have this sportfish season or opportunity when escapement or subsistence is not being met but on the other hand we have on the Kuskokwim just the opposite of that ideal. And I don't know if you can speak to it or not, but it sounds like what you're saying sounds good but they're not implementing that on the Kuskokwim and I'm sure there must be other places that they're not implementing it and we just haven't looked at it yet.

14 15

But I follow along really well with what Jack 16 is saying, I don't think the subsistence fishermen or hunters 17 should have to take the hit when we need to try to preserve 18 the stocks or if the subsistence fishermen is taking the hit, 19 if he or she is being cutoff, then other hunters and 20 fishermen should be cutoff first.

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CHAIRMAN SAM: Jack.

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MR. REAKOFF: Well, the question I have to 25 Federal or State Staff is what are the escapement goals for 26 the Yukon River drainages and what are those levels, have 27 they been reduced, that's what I want to know? Have those 28 levels -- they did that in other areas of Alaska and I really 29 didn't like that. They did that in other areas of Alaska to 30 accommodate harvest, they reduced escapement levels. 31 want to know in the Yukon River drainages, were levels 32 reduced, maintained or upped? And, you know, I'm reiterating 33 again, if subsistence fishers have taken cuts to attain these 34 escapement goals, why should the sportfishers benefit and 35 utilize this catch and release when there is mortality. And 36 I watch it every Saturday evening on TV, people beating the 37 tar out of fish, landing them on the beach and beating them 38 all up. This makes me sick. These fish die. So these are 39 my comments about this catch and release on these marginal 40 returns.

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CHAIRMAN SAM: John.

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MR. BURR: Yes, I'd first like to address the 45 points that Craig brought up and then I'll try to talk about 46 what Jack talked about. First off, there was not complete 47 information earlier this morning about the Kuskokwim and what 48 happened with the Board of Fish, and I'm happy to have other 49 staff fill in the gaps where I may miss a point or two.

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1 But the subsistence season that was 2 established for the Kuskokwim River, where you have four days 3 of fishing and three days of no net fishing was established 4 primarily to ensure the quality of the run and also to 5 fulfill the twin goal of making sure that the people in the 6 subsistence river drainage had the opportunity to reach that 7 amount that was necessary for subsistence. And so for those 8 three days a week, that closure to the net and wheel fishing 9 was designed to let this plug of fish go upriver so as to 10 make sure that you have good quality of escapement, both the 11 size of the fish, the age composition and what not. During 12 those three days when the nets and the wheels are not to fish 13 there is an allowance in both State and Federal regulation 14 for rod and reel subsistence fishing in that portion of the 15 Kuskokwim River downstream from the Holitna and including the 16 Holitna River. Upstream of the Holitna River it's primarily 17 State land and there's no provision in that portion of the 18 State for a rod and reel subsistence fishery. The people in 19 Nickoli and McGrath and Talida have traditionally used rod 20 and reel fishing gear to collect their king salmon. The 21 Sportfish Division intends, because of the problems with the 22 runs in the Yukon and the Kuskokwim, to reduce the allowable 23 harvest from three fish to one fish per day on the 24 sportfishing -- in the sportfishing regulation. 25 partially to provide the opportunity for the upriver people 26 to continue to collect king salmon by rod and reel. 27

So first off, it's not correct that 29 subsistence fishing is closed for those three days, it's 30 closed to certain gear types to provide for the quality of 31 the run. And secondly, it's important to maintain that 32 opportunity to harvest fish in the upper portion of the 33 drainage with rod and reel for those local people that want 34 to collect their salmon by that gear type or to collect a 35 king salmon as a fresh fish.

CHAIRMAN SAM: Gerald.

39 MR. NICHOLIA: John, it seems like to me, 40 you're putting sport over subsistence. When you close 41 subsistence you're allowing sport and that's not what I heard 42 directly from the Board of Fish. And what you're doing is 43 you're letting one user group use the resource when you're 44 cutting off another user group, and that's not what I heard 45 from the direction of the Board of Fish. Because you're 46 allowing -- you're closing subsistence and you're allowing 47 sportfishing. And what Jack says, the sportfishing just kind 48 of mauls the fish. I don't see your rationale in this. 49

MS. WHEELER: Just to clarify and maybe Ray 1 could speak to this, too. But last summer we did have a 3 sportfishing closure on the Kuskokwim, and what happened is 4 that the people in Nickoli, Talida and McGrath were then 5 fishing illegally because those guys don't have any other 6 options. They fish for their salmon with rod and reel. And 7 because they're outside of that AVCP region where rod and 8 reel is a legal gear type for subsistence, technically 9 they're fishing illegally. So this is, it's sort of allowing 10 those guys up there -- or those people up there to fish 11 legally by keeping that open. And also recognize, too, that 12 rod and reel within the AVCP region is a legal gear type and 13 that's certainly open -- that will be open. So it sounds 14 sort of convoluted but it's a regulation problem and it's 15 really to provide some opportunity for those guys upriver so 16 that they're not technically fishing for subsistence illegal 17 because they use a sport gear type, if that makes any sense. 18

CHAIRMAN SAM: Ray.

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MR. COLLINS: Yes, that's correct.

22 Especially for the people in Nickoli. They had traditional

23 fisheries that put in weir and traps up there which was

24 stopped back in the '60s on some of those king salmon

25 streams. And since that time, the only way they've been able

26 to catch kings in those streams, because it's clear water, is

27 by rod and reel and so they've been doing that. They've

28 adjusted and used that to take -- but there was never a

29 season put in for subsistence use of rod and reel up there on

30 the State land so they do need that opportunity up there.

31 32

If I might comment on the down river, even though there's this four and three closure down there, my understanding is that the people down near the mouth of the Kuskokwim have not had any problem in meeting their subsistence needs. So even though there's a three day closure, it's expected that they'll get all the subsistence fish they need down there but it's allowing slugs of fish further up the river for the other subsistence users. So I don't think they're being -- their subsistence catch is being reduced by those closures. It's kind of an allowing for flow of fish and maybe they could comment, Fritz or Mike, could comment on that.

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CHAIRMAN SAM: Fritz.

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MR. GEORGE: Thank you, Mr. Chair, if I can 48 Ray, we fill up the smokehouses while the run is still 49 strong. Then where did the schools go, like I mentioned

50 earlier, where do they go after they pass through Akiachuck,

because they don't show up at the spawning grounds? Are they dying off?

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CHAIRMAN SAM: Mike Savage.

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MR. SAVAGE: Thank you, Mr. Chairman. between probably McGrath and Bethel there, pretty much in 8 between, when we subsistence down there, we try to hit the first run, we're trying to beat the flies on our food for the 10 winter. We catch enough fish to last us through the next 11 season and it's very hard -- it's going to be very hard -- I 12 know my dad's going to be very, very mad, he's an 80 year old 13 man, he's going to be real mad because he's got this three 14 day thing -- four day thing of fishing and then three day 15 resting. He's so used to getting his food in -- subsistence 16 food in, put it away before the flies hit. Same thing with 17 moose season, you know, whatever season it is. And that's 18 going to be a problem for a lot of elders in the lower part.

19 20

CHAIRMAN SAM: Thank you, Mike and Fritz. Is 21 anyone addressing State Board of Fisheries on this issue, rod 22 and reel versus subsistence? Is anyone -- okay, Polly.

23 24

MS. WHEELER: Thank you, Mr. Chair. AVCP 25 took the lead with the Board of Fish to ask for rod and reel 26 subsistence, as a legal subsistence gear type. At the Board 27 meeting in January Roy Aschenfelter of Nome put in a proposal 28 for Norton Sound to include Norton Sound in that as having 29 rod and reel as a legal subsistence gear type and the Board 30 passed that. So anybody is open to putting in a proposal 31 before the Board of Fish and the Board of Fish has heard 32 these proposals and allowed for these within certain 33 parameters, certainly, but allowed rod and reel to be a 34 subsistence gear type but it's been on a proposal by proposal 35 basis rather than having it be sort of a blank slate across 36 the board. So if you're interested, I would certainly 37 encourage you to put a proposal in before the Board.

38

39 Just to speak a little bit to what Mike 40 Savage just said a few minutes ago. This was not a decision 41 that was taken lightly by the Board. For those of you that 42 were at the Board, you know we spent a full day in committee 43 for the Kuskokwim River for all the regulations. There's 44 real concerns on the Kuskokwim for the fishery, period. 45 that's why these dramatic regulations, the subsistence 46 fishing schedule was put into place. I will say, I mean I 47 spent 23 straight days in Anchorage during the month of 48 January and there were a lot of tough decisions that were 49 made but I will say that there was, in the committee, because 50 I sat in on the Kuskokwim committee, there was recognition

that that fishery is in trouble and that these were dramatic steps that needed to be taken and that there were community represented on committee and they were supportive of this 4 because they recognized that the king salmon fishery on the 5 Kuskokwim needs some help. But there was support. The 6 committee worked -- there was a lot of support within 7 committee for putting in this fishing subsistence schedule. 8 Since that Board meeting there has been some word from the 9 Federal manager -- the person that's the manager on the 10 Kuskokwim asking for more restrictive fishing schedules. So 11 just to keep you apprised and maybe Jerry could speak to 12 that, too, but there was a letter that was put forward by the 13 Kuskokwim manager to the Board of Fish saying that this 14 wasn't enough of a restriction, that there needed to be a 15 more restrictive fishing schedule. So it's important that 16 you keep all these little pieces that are inter-related in 17 the picture.

18 19

CHAIRMAN SAM: Thank you, Polly. Mike.

20 21

MR. SAVAGE: Yeah, thank you. I got one 22 question, is the rod and reel just going to be for 23 subsistence users only or sportfishermen, too, up in like the 24 McGrath area, up, you know, where the heads are?

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MS. WHEELER: Unfortunately -- well, I guess 27 depending -- there hasn't been -- the Board hasn't had a 28 proposal before it to include that area as a legal gear type 29 for rod and reel but it's something that probably should be 30 considered by the Board in short order, again, to accommodate 31 those fishers because they don't have any other options.

32 33

33 CHAIRMAN SAM: Thank you, Polly. At this 34 time I would like to address all members of KRAC to pursue 35 this issue within your region and bring it up before us. Can 36 we, as a subsistence Council, introduce proposals before the 37 Board of Fisheries, State Board of Fisheries?

38 39

MS. WHEELER: Mr. Chair, anybody can put in 40 a proposal before the Board of Fish.

41 42

CHAIRMAN SAM: So at this time we would like 43 to address -- or request the Staff to draft some resolutions 44 addressing this issue of sportfisheries versus -- addressing 45 sportfisheries and subsistence use of rod and reel.

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MR. REAKOFF: Mr. Chairman.

47 48 49

CHAIRMAN SAM: Jack.

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MR. REAKOFF: I make a motion to direct the Staff to promulgate a proposal to allow subsistence rod and reel fishing for salmon in the upper Kuskokwim area and to be submitted to the State Board of Fisheries.

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MR. COLLINS: I'll second that.

7

CHAIRMAN SAM: Any further discussion? Tom and then Polly.

10 11

MR. KRON: Mr. Chairman, real quickly, it's my understanding the Board of Fish is normally on a three 13 year schedule and they have not asked for proposals for the 14 AYK region and for this coming cycle. Maybe Polly can 15 address it as well, so if you submit a proposal it's going to 16 be three years before it's going to be heard since they just 17 had a meeting. There are other ways, agenda change requests, 18 petitions, for example, to ask -- request possible 19 consideration to hear it earlier. But I think Polly would be 20 the best one to address this, thanks.

21 22

CHAIRMAN SAM: Go ahead, Polly.

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MS. WHEELER: Yes, thank you, Mr. Chair. Mr. 25 Kron spoke to what I was going to speak to. The Board of 26 Fish operates on a three year cycle and the Board of Game 27 operates on a two year cycle, but they deal with ACRs all the 28 time, agenda change requests, and I think this would -- you 29 know, it's worthwhile putting in an ACR so they do deal with 30 this out of cycle.

31 32

32 CHAIRMAN SAM: Jack, if you remember we did 33 this for KRAC, we just submitted it after the date and yet 34 the Board of Fisheries brought it up and we still haven't 35 gotten this action heard by the Federal Subsistence Board. 36 Jack.

37

MR. REAKOFF: I amend my motion for proposal under special consideration to the Fishery Board, ACR, 40 agenda....

41 42

MS. WHEELER: Agenda change request.

43

MR. REAKOFF: Agenda change request, so that 45 it will come before their agenda at a most expeditious point.

46 47

MR. COLLINS: Yeah, I'll second that.

48 49

CHAIRMAN SAM: There is a motion on the

50 floor, this is dealing with Western Interior, how do we

00062 1 handle it? 2 3 MR. NICHOLIA: You guys can vote on it. 4 5 CHAIRMAN SAM: Okay. I'll call for the 6 question on the Western Interior, all those in favor of the 7 motion signify by saying aye. 8 9 IN UNISON: Aye. 10 11 CHAIRMAN SAM: Opposed, same sign. 12 13 (No opposing votes) 14 15 CHAIRMAN SAM: Motion carried. Vince. 16 17 MR. MATHEWS: Just point of clarification, is 18 that still limited to the upper part of the Kuskokwim River 19 because discussion also included the Koyukuk River so I just 20 need a clarification on the motion? 21 22 CHAIRMAN SAM: Ray. 23 24 MR. COLLINS: My understanding as the 25 seconder and Jack can speak, is that, we were dealing with 26 the Kuskokwim because they already have it in the lower part 27 of the river and this just makes it uniform up the river. 28 29 CHAIRMAN SAM: Jack. 30 31 MR. REAKOFF: We haven't discussed this fully 32 about the Koyukuk River for subsistence rod and reel fishing 33 but we may -- does the Council feel that it would be worth 34 putting the Koyukuk in there also? 35 36 CHAIRMAN SAM: Automatically I will say, yes, 37 but -- Benedict. 38 39 MR. JONES: Yeah, the only subsistence rod 40 and reel fishing in the Koyukuk River is sheefish species in 41 September. That's all I know of, no salmons. 42 43 CHAIRMAN SAM: Yeah, Jack, would you feel 44 comfortable if we just left it out for the time being? 45 46 MR. REAKOFF: Yeah, I would feel comfortable 47 until further discussion. 48 49 CHAIRMAN SAM: Okay. For your information

was had a KRAC meeting in Allakaket and we introduced that

seven day proposal for fish, king salmon and all species of fishing on the Koyukuk and we got what we wanted so we can fish seven days a week right now provided that we don't go over the limit on salmon. Vince.

5

MR. MATHEWS: Mr. Chair, to make sure
everybody can track with you, you've been with us bureaucrats
too long, you're starting to use acronyms and I think you're
losing your audience. When he talks about KRAC, that's the
Kuskokwim River Local Advisory Committee, it's the State
Advisory Committee, it's not a radio station.

12 13

(Laughter)

14

MR. MATHEWS: So I will try periodically with 16 Staff and with Council when we do get into acronyms to keep 17 the audience informed of where we're going. But that's the 18 local advisory committee that's being discussed there.

19

20 CHAIRMAN SAM: Thank you, Vince. And that is 21 a State Advisory Committee. Gerald.

22 23

MR. NICHOLIA: Yeah, it seems like we've been 24 going off our agenda here, we're supposed to be talking about 25 in-season delegation to field managers, subsistence or 26 projected salmon runs and then the Yukon coordinated 27 fisheries. We have to stick to our agenda if we're going to 28 do anything.

29

30 CHAIRMAN SAM: Thank you, Gerald. Where are 31 we Vince?

32

(Laughter)

34

MR. MATHEWS: Mr. Chairman, we were trying to 36 get an assessment of what the Board of Fish and we're also 37 getting an assessment of in-season management on the State 38 side. I'm not sure we accomplished that because we went off 39 onto sportfish, but that is still before us, I believe, and 40 then that's where I would understand we need to go. It's 41 basically an understanding of what does the projection look 42 like for the upcoming season? What conservation measures may 43 be needed and where they would apply and what role the 44 Federal government -- well, the Federal program, excuse me, 45 would provide that since that is the platform of this 46 meeting.

47

So I'm going to turn to the Staff that are 49 all at the tables and see if I got that right. Because I

50 think we did go down off on sportfish but we did not complete

00064 discussion of what does it look like for 2001 and what are the plans for 2001 in reference to the salmon on both rivers? CHAIRMAN SAM: Yeah, Fred, were you done or 5 not? 6 7 MR. MILLARD: Mr. Chair. 8 9 CHAIRMAN SAM: Monty. 10 11 MR. MILLARD: We should get into the chinook 12 and summer chum salmon outlook and fall chum outlook for this 13 next season and then follow it up with probably a discussion 14 on subsistence proposals for this next year, what we might be 15 anticipating. What is your time look like to you at this 16 point? 17 18 CHAIRMAN SAM: Just briefly, I think we can 19 just delete number IV totally and just cover that under 20 Western. I don't think that the proposals, 11, 23, 26, 33 21 and 25 will take long, so maybe it would be best right now to 22 take a lunch break. We are into fisheries and we would like 23 to continue after lunch. Is that fine with everyone? Come 24 back about 1:30 and we'll reconvene. 25 26 (Off record) 27 28 (On record) 29 30 CHAIRMAN SAM: I'd like to call this meeting 31 back to order. Are we all set and you're recording? 32 33 REPORTER: Yes. 34 35 CHAIRMAN SAM: Okay, we're all set and 36 recording. I'm going to turn the Chair over to Gerald for 37 this afternoon session. 38 39 CHAIRMAN NICHOLIA: Thank you, Ron. 40 off since we got off to a little rough start earlier about 41 this fisheries thing, what I want to do here is for the in-42 season management, we're down to in-season manager 43 delegation, we want to hear a little bit of that, subsistence 44 takeover, we want to hear a little bit about that -- a little 45 bit. And what I want to hear is -- what I want to really 46 hear from the in-season manager is how much -- what's the 47 time limits in the districts, if that's possible on Federal-48 controlled waters and Y-1 is going to fish how long, Y-2 and 49 Y-3 and so on.

1 That's how I want this fisheries thing to 2 continue. The coordinated fisheries committee, we could 3 touch on that if we have the time but I want to hear from the 4 Yukon River Drainage Fisheries Association. So when Jill 5 Klein comes back I want to hear what they have to do. 6 There's other parts, down to the -- most of this other stuff 7 in Part II is mostly informational and we'll do it if we have 8 the time. And then Ron wants to say something about Part IV. 9

10 MR. SAM: Yes, I'd like to just go over why 11 I wanted to delete it. It was just my understanding that 12 Eastern Interior met yesterday and covered their section and 13 at that time I plan to cover Section IV under Western 14 Interior. But there may be a few items that relate to both 15 Eastern and Western, so if there's time -- I think there will 16 be time, we will go back into Number IV on the agenda.

17 18 Thank you.

19

20 MR. MATHEWS: Mr. Chairman, real quick here, 21 we just need to do a check. We have Micki Stickman on-line 22 from Nulato. Micki, can you still hear us?

23 24

MR. STICKMAN: Yeah, I can hear you pretty 25 good.

26 27

MR. MATHEWS: Okay, was that loud enough for 28 all the Council members and others to hear Micki if he has 29 comments? We'll have to periodically just ask him if he has 30 comments, to make sure that the line is still up and that he 31 is still on-line. Thank you.

32 33

CHAIRMAN SAM: Okay, Monty, you want to 34 finish off and just follow along just how I said it?

35 36

MR. MILLARD: I never do that, come on

37 Gerald. 38

(Laughter)

39 40

41 MR. MILLARD: I'll try. Basically, I 42 realize, you know, you're all short on time, you're getting 43 a little bit tired of these meetings but I think this next 44 period of time whether it's 30 minutes or an hour is probably 45 the most important discussion this year and it goes far 46 beyond sportfishing and other things. This is where we get 47 to, where Gerald was at, in participating and inclusion. I'm 48 always uncomfortable with making decisions or attempting to 49 make decisions without input, particularly from the RACs, so

50 I hope you'll bear with us a little bit on this because we

will be talking about subsistence issues that's going to impact you and all your fellow fishers along the Yukon River. It's not going to be a good year.

4

First of all, I would like to turn this back over to the State and they're going to give just a very brief discussion of the outlook for chinooks and fall chums, summer chums and pinks, and cohos, are going to fall right in behind them. So I don't think we need to dwell on that particular aspect. And then I will go into a document that was provided at the YRDFA meeting where the State provided some suggestions and following that, I'll provide my own recommendations, thoughts for your consideration. Very little of this has been discussed with Staff. It was discussed with the Regional Office and essentially, you know, this is supposed to be a wide open discussion, a brainstorming session with the RAC members and you're going to help guide me in my decisions this coming year and I certainly appreciate it.

20

A lot of tough decisions are going to have to 22 be made. So at this point, if it's okay with the Chair, I'll 23 turn it over to the State.

24 25

CHAIRMAN NICHOLIA: Go ahead.

26 27

MR. BUE: Yes, Mr. Chairman. For your 28 reference we handed out a document earlier, it looks 29 something like this Yukon River drainage chinook and summer 30 chum salmon 2001 outlook. And to be real brief, this 31 document gets to the point, for the chinook salmon, just 32 reading down it, typically the majority of the chinook salmon 33 return to the Yukon River are six year old fish. Of course, 34 there's five and seven year old and four year old components. 35 But a majority of the fish that we're targeting are six year 36 old fish. Parent year escapements were in 1995, they were 37 judged to be average or above-average. However, the last 38 three years the returns have exhibited extremely poor 39 production with below average trends and survival. 40 therefore it is unlikely that the 2001 chinook salmon run 41 will support a commercial harvest and subsistence 42 restrictions may be necessary to meet escapement objectives.

43

All right, from here I'll go into the fall 45 chum outlook. It's very similar. It's in the booklet, the 46 yellow on, Yukon River fall chum outlook, Page 8, again, it's 47 the same format. Parent year returns for the fall chum is 48 1996 and 1997. While producing the age five and age four 49 fish are returning in 2001. 1996 the escapement to the Yukon

50 River drainage was well above average. 1997 the escapement

to the Yukon River drainage was only slightly above average.

So both years, '96 and '97 were above average. However, the last three years of returns have exhibited extremely poor production with estimates of less than one fish per spawner. Relatively the average is two and a half returns per spawner, so it's a significant reduction in production or returns off those fish that escape. And therefore, the 2001 fall chum salmon return may not be able to support a commercial harvest and subsistence restrictions may be necessary to meet the optimal escapement goals.

11

Other spin-offs may be that such as the coho 13 on the Yukon River may be within the escapement range or may 14 be abundant enough to have a commercial fishery but quite 15 likely, like this past year, the chum concerns will mean that 16 coho will be exploited to a less extent than we could....

17 18

CHAIRMAN NICHOLIA: Fred.....

19 20

MR. BUE: Yes.

21

22 CHAIRMAN NICHOLIA:could you touch on 23 the summer chums a little bit?

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MR. BUE: Okay, summer chums, again, and the 26 handout with the chinook, the summer chum will be the last 27 page. And again, that's the same parent year, the 1996/97 28 fish are returning and this year, 2001, in combination. 29 Escapements in both of those parent years were judged to be 30 average to above average. However, again, the last three 31 years returns have been extremely poor production with the 32 estimates less than one fish per spawner, same as the fall 33 chum. Therefore, the 2001 summer chum salmon return may not 34 be able to support a commercial harvest or most likely will 35 not support a commercial harvest and subsistence restrictions 36 may be necessary. Mr. Chairman.

37 38

38 MR. MILLARD: Do you have any additional 39 questions for Fred?

40

CHAIRMAN NICHOLIA: If you guys were going to 42 put restrictions on it with this outlook, would you start on 43 the first pulse, second pulse or what's your plan on as the 44 pulse is coming through the Yukon River, what's your plan on 45 putting the restrictions, at the mouth or where you start? 46 Like I heard a 36 hour, three day deal.

47

48 MR. BUE: Mr. Chairman, the last Board of 49 Fish meeting in January, initially what has changed is that 50 prior to the commercial fishery there had been seven day a

week subsistence fishing period until we opened the commercial fishing and then we would go to pulses or some sort of restrictions so that you weren't subsistence fishing 4 simultaneous with commercial fishing and break it up and 5 such. The likelihood of not having a commercial fishery and 6 through a conservative nature, the Board did establish 7 fishing periods per week from the very beginning prior to 8 commercial fishing and those -- that schedule, I guess as I 9 presented earlier this morning, on the regulatory changes, 10 the bottom of the page had those times that the Board adopted 11 and put that into regulation. Beyond that, then we would go 12 based on test fishing and Pilot Station sonar and we would 13 adjust fishing accordingly as we see fit. But overall, what 14 the intent of the Board directed us to do is to try to 15 apportion that throughout the river equally so if we have a 16 50 percent reduction in fishing time -- subsistence fishing 17 in the lower river, we try to set that throughout the 18 drainage so that -- to the best of our ability try to 19 apportion that throughout. It's not necessarily hour for 20 hour or day for day, but it's what your current schedule is 21 right now, say, upper, you have five days a week, we may cut 22 that in half. If the lower river, you have two 48 hour 23 periods a week, we'd cut that in half and say two 24 hour 24 periods. That would be the sort of.....

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CHAIRMAN NICHOLIA: And Fred, this all 27 depends on the first pulse right, and then whatever happens 28 after that? It all depends on how much fish comes up there 29 right?

30 31

MR. BUE: Correct. That's what we would be 32 -- part of the idea is a window and so not all the fish are 33 taken down river, that we would try to spread it throughout 34 the run.

35 36

36 CHAIRMAN NICHOLIA: And there's another
37 question that I never really got answer to, through all the
38 meetings we've been to, is that -- what was it now, see, the
39 is the commercial opening closed by emergency order or is it
40 the other way around -- commercial is closed and opened by
41 emergency order; what's the State's position on that?

42

MR. BUE: Yes, Mr. Chairman, commercial is 44 open and closed by emergency order. At this point, normally 45 we wait until we see some sort of indication that the run 46 would be building significantly enough to have a commercial 47 opening and then it would be -- the length and time would be 48 adjusted depending on how we interpret the strength of that 49 pulse.

CHAIRMAN NICHOLIA: Craig, you had a

2 question.

3

MR. FLEENER: Thank you, Mr. Chairman. I've 5 been told that the fish that are coming into the Upper Yukon 6 and into the neck of the woods or stretch of the river that 7 I live, Fort Yukon, it comes primarily from the first pulse 8 and the fish that are spawning in the Upper Yukon are also 9 primarily in the first pulse, I may be wrong, correct me if 10 I am please. But if I'm not wrong and we open 36 hour 11 periods down at the mouth when the first pulse is coming 12 through, I'm thinking that that may jeopardize the amount of 13 fish that make it to the spawning grounds and, of course, if 14 that's the case it's also jeopardizing the amount of fish 15 that we're getting in the Upper Yukon. And as everybody 16 knows here we get almost nothing from year to year and with 17 management strategies as they have been, people at the mouth 18 get what they need, people a little further get a little less 19 than what they need and so on and so forth until it gets to 20 the Yukon Flats where we get one or two fish. And I want to 21 know what sort of quarantees this fishing schedule is making 22 to the people in the Upper Yukon River as far as meeting 23 escapement goals and meeting our subsistence needs? 24 open it up for the first pulse, what's going to be left for 25 us?

26

MR. MILLARD: Bonnie's looking at me like I 28 should handle that.

29

30 MR. STICKMAN: Mr. Chairman, I have a few 31 comments.

32

CHAIRMAN NICHOLIA: Yeah, Micki.

34 35

MR. STICKMAN: Yeah, I wanted to ask about, 36 you know, they talked about cutting the fishing schedules in 37 half and it's just like Craig Fleener says, down at the mouth 38 they get 100 percent of their subsistence needs and then 39 because they can do that in one day with their fishing gear, 40 but when it gets up to our area, you know that we always have 41 to fish longer and harder to actually meet the same needs 42 that we had forever.

43

CHAIRMAN NICHOLIA: I could probably shed a 45 little light on this. What the State is doing is they're 46 restricting the YK, the YK was able to fish subsistence seven 47 days a week now they're being cut down to being only able to 48 fish two 36 hour periods a week; that's what the real issues 49 are and I think that should answer it.

6 7

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40 41

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What we have to understand is that YK is being restricted right here and we shouldn't restrict them anymore than that because they were allowed to subsistence seven days a week last year and now they're getting down to two 36 hour periods.

Craig.

8 MR. FLEENER: Mr. Chair, while I appreciate 10 the amount of trouble they're going to be going through only 11 being able to fish for three days as compared to four days if 12 you look at the amount of hours -- or seven days if you look 13 at the amount of hours, I still can't stop worrying that if 14 the first pulse is going to be severely impacted, the amount 15 of fish we get -- every pulse goes by their villages, every 16 pulse, every single one. So there's opportunity. 17 river is narrow, that gives them more opportunity. 18 gear is very good, you know, that gives them more 19 opportunity. And it's not that I'm picking on them, I'm just 20 worried about the people in the Upper Yukon, our river is 21 wide, it's three miles wide at Fort Yukon, there's lots of 22 channels, lots of places for the fish to go. And lots of 23 them have taken off up other streams by the time they make it 24 into Fort Yukon. And unless we can do something to make sure 25 the fish are going to get past some of these nets and 26 whatever else in the Lower Yukon, you know, it doesn't matter 27 if you cut them back to 10 hours a week. If they're able to 28 get that first pulse, you know, and get it in large numbers, 29 it doesn't matter how much you cut them back. If they're 30 able to still meet their subsistence need from the first 31 pulse, that means that that much fewer fish are going to make 32 it into the spawning grounds and the Yukon and that many 33 fewer are going to make it into our nets in the Upper Yukon.

And I'm still looking for some direction as 36 to whether or not my assumptions were correct, is it the 37 first pulse that's coming into the Yukon Flats and spawning 38 in the Yukon and are there other pulses that we actually have 39 an opportunity to harvest?

CHAIRMAN NICHOLIA: Monty.

MR. MILLARD: It's obvious that the first 44 period, the first 10 or 15 days are probably upper river 45 bound fish, clear into two-thirds of the season, however they 46 start diminishing as the season progresses. But I would like 47 to point out and what makes it all difficult for you, when 48 we're talking about subsistence harvest, I'd like to point 49 out that in 1999 the year was so poor that if we had not

50 harvested a single fish, commercial, subsistence or sport, we

still would not have made escapement on a basin-wide basis. So that's what we're here today for, for some guidance. only are we talking about restrictions, what else should we be talking about?

6

MR. FLEENER: Mr. Chair, yeah, if it's a fact 7 that the first 15 days are of extreme importance to the Upper 8 Yukon and to spawning salmon, I would plead with whoever has 9 the authority to do so and with the Lower Yukon people that 10 we work to try to let some of those fish pass for the purpose 11 of escapement and for the purpose of feeding the people in 12 the upper stretches of the Yukon.

13 14

MR. MILLARD: Mr. Chair, I do hope we can 15 hear from the Lower Yukon folks that are here? I mean these 16 discussions definitely involve them, Angie and Alex Fritz, 17 this is very important for them to have input. Actually, 18 we'll be meeting in Kotlik and some of the same discussions 19 will occur, but I hope that this discussion goes a little bit 20 further than where we're at at the present time.

21 22

MR. STICKMAN: Gerald.

23 24

CHAIRMAN NICHOLIA: Yeah, hold on, Micki, we 25 have Alex here from YK-Delta that wants to speak on this 26 issue. You'll be next, Micki.

27 28

MR. STICKMAN: Okay, thank you, Mr. Chair.

29 30

Than you, Mr. Chairman. MR. NICK: 31 retired commercial fisherman and also a person who worked 32 with the Department research staff in the late '60s and early 33 '70s, my personal experience with the Lower Yukon fishery is 34 that it depends on where the run is when the opening is 35 scheduled. If an opener is scheduled for four hours, people 36 could catch thousands of fish within that four hours time. 37 If the run is scheduled just right. But if it's scheduled --38 like for a 36 hour schedule or a 12 hour schedule, whatever 39 the schedule may be, happens to be the wrong timing, then 40 people won't catch any fish. So it really depends on the 41 timing of the opening, you know, whether it's commercial or 42 subsistence.

43

44 One other thing that I would like to share 45 with the Councils and the Staff, is that, in Lower Yukon, 46 like around Marshall -- or rather Russian Mission and the 47 mouth of the Yukon, there's three different species of 48 chinook salmon that our elders talk about. We have one 49 specie that's very fat and silvery that comes, not with the 50 first run, not with the second run, maybe third or fourth run

of the chinook salmon and our elders tell us that these are destined to way up river, I don't know what they meant by way up river, it could be your area. But you know, those are some of the traditional knowledge our elders shared with us, you know, during those days.

Thank you.

CHAIRMAN NICHOLIA: Micki.

MR. STICKMAN: Yes, I wanted to ask him, to 12 meet their subsistence needs, how much fish do they usually 13 get downriver? I mean, you know, like their families? I 14 mean like for my family it's 100 chinook would definitely 15 cover my subsistence needs.

MR. NICK: To respond to your question
18 regarding how many fish we harvest for subsistence, my family
19 of seven harvest approximately, at a maximum of 80 chinooks
20 and probably no more than 200 chum salmon, that will get us
21 through the year.

MR. STICKMAN: Okay, thank you. The one 24 thing that I wanted to make very clear to Monty was that I 25 wanted to -- you know, the amount of time that it takes for 26 us to cover our subsistence needs. I mean on a really good 27 fishing day it will take me eight hours to get 20 chinook. 28 But I think as you get further down the river it takes less 29 and less time to get the same amount of fish.

MR. MILLARD: I certainly hear that, Micki, 32 and I think it's been expressed over and over. Again, I 33 think kind of looking at this next year, there's, I think, 34 moral responsibilities to your children and I have a legal 35 responsibility myself to protect escapement and I would like 36 to -- you know, hopefully the RACs can say what are we going 37 to do to protect escapement? There's some recommendations 38 but I'd still like to see a lot more discussions from the 39 RACs on their opinions on this.

41 CHAIRMAN NICHOLIA: Did that answer your 42 question, Micki?

MR. STICKMAN: Yeah. You know, Monty, I know 45 we all have to bear the brunt of conservation, so I was 46 wondering, is there some place out in the ocean where the 47 chinook salmon are caught commercially, too, before they hit 48 the Yukon or is that something that wasn't -- or is that 49 something that isn't looked at?

CHAIRMAN NICHOLIA: Micki, I'll let Monty

answer that.

1

MR. MILLARD: Well, I think, Micki, that 5 there's been considerable discussions about this but I 6 personally, and I think its' acceptable to other managers 7 along the Yukon River, that it's probably -- overharvest does 8 occur, there's fish taken in Area M, there's all kinds of 9 problems, but if you start looking at some of the weights of 10 the fish the past few years, the weights are going down on 11 the fish, lengths are still about the same but weights are 12 going down which points out to be a productivity problem. 13 And something that's never discussed, last year was an even 14 year, that means the pink salmon should have been coming back 15 in tremendous numbers. The Andreafsky weir had about 34,000 16 go through the Andreafsky weir last year, it sounds like a 17 lot but on even years, it's normally over a half a million, 18 half a million. No one talks about the pink salmon. No one 19 talks about what occurred to those. And certainly the 20 Russians and the Chinese and Japanese are not out there 21 harvesting pink salmon so where are these fish going? It's 22 a productivity problem, in my opinion.

23 24

And I know it's so simplistic to me, you 25 know, you always want to blame people further out, Area M, 26 but I don't -- it's a personal opinion, but I don't think 27 that's our problem.

28 29

MR. STICKMAN: Okay. You know, the one other 30 thing that I would like to say is that, you know, since it 31 seems like we're all going to be bearing the brunt of the 32 conservation evenly on the Yukon, it's still going to be like 33 -- you know, there's probably going to be more than likely no 34 commercial fishing on the Yukon River for chinook anyway, are 35 we going to be looking at going from village to village and 36 doing a subsistence survey to see how people are doing before 37 all fishing is even stopped?

38

MR. MILLARD: Mr. Chair, Micki, yeah, of 39 40 course that's going to occur. It's going to be evaluated on 41 the very first day. And a YRDFA teleconferences, which will 42 include RAC members, all this information is very important. 43 And the test fisheries at the lower mouth will provide 44 information, the sonar eventually. Any subsistence 45 opportunities in the lower river are very important also 46 because it helps document what's occurring, which is in the 47 test fisheries, and gives us a little bit more confidence in 48 what we're seeing down there. But of course, it's going to 49 be evaluated on a day to day basis.

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MR. STICKMAN: The one other question that I have that is on the -- I don't want to keep on going back to 3 Area M, but I know they did put like 60 to 70 percent 4 restrictions on them by the use of windows, I was wondering if that was going to be happening this year or next year?

MR. MILLARD: I'll turn that over to Bonnie, I assume it's this year.

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10 MS. BORBA: Mr. Chairman, those regulations 11 will be put into place before this coming season, so it 12 should help as far as whatever fish they are catching that 13 are bound for Western Alaska, it won't be just the Yukon it 14 will be the other areas also, hopefully it will put some 15 additional fish up into the rivers.

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MR. STICKMAN: Okay, thanks, Bonnie.

18 19

MR. MILLARD: Mr. Chair, do you wish to go 20 into what the fishing schedule that's in regulation?

21

22 CHAIRMAN NICHOLIA: Well, hold on Micki and 23 Monty, I got to let Angela speak on a question over here, 24 about what we were just talking about.

25 26

MS. DEMIENTIEFF: Thank you, Mr. Chair. Our 27 biggest concern down in Y-3 is that when these openings, 28 these two 36 hour periods are going to be happening, if the 29 fish go by and it's our closed down time, we asked in Holy 30 Cross, what's going to happen if we don't get the fish in 31 those two 36 hour periods and we never did get an answer. 32 We're really worried about getting our fish this year if 33 these openings and closings are going to happen. Because we 34 wait for the fish when the river goes out, the ice goes by, 35 when all the ice has gone by -- you guys have clear water up 36 there already, we don't go fishing until the ice is gone and 37 then we look for the sheefish and then we know that in two or 38 three days the kind salmon are coming. So if we're waiting 39 for sheefish and they close us down and then by the time they 40 open it up the king salmon have gone by, we won't get those 41 fish of the first pulse, we might get the second or the 42 third. Our concern down river is that we may not be able to 43 get any fish at all with these kind of openings.

44 45

CHAIRMAN NICHOLIA: You want to add something

46 Craig?

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48 MR. FLEENER: Yeah, Mr. Chair, I wonder, you 49 know, we're talking about how limiting these periods are to 50 meeting subsistence needs and I guess we all pretty much have

to give up a little somewhere, I guess, but I wonder if a village quota or something -- I don't know if I should even mention or if it's something that's feasible but I wonder if quotas for communities can be used. Either way, if we establish a quota and everybody down river gets it out of the first pulse we'll get nothing. So you know we have one pulse coming into the Yukon Flats, I think, nobody's told me otherwise yet, we have one pulse making it into the Upper Yukon River to spawn. So if everybody gets their fish out of the first pulse, you know, we'll have seven or 10 percent spawning salmon again or whatever it was and that's just going to mean more trouble down the road.

13

So I think we need to do something to ensure that the first pulse gets through or else the Upper Yukon River is going to be destined to have no fish sooner or later and then that will really impact the fishing in the Lower Ryukon River, because you won't have a choice to not have a first pulse, now, you have a choice to fish first, second and third and like you said, all the pulses down further, but if these salmon aren't able to get to the spawning grounds, you know, that first pulse will no longer be there and then your second pulse will be your first pulse and we'll be eating canned salmon in the Upper Yukon.

25 26

MR. KRON: Mr. Chairman, Craig, to follow-up 27 a little bit on the information about, you know, the fish 28 that are going by Fort Yukon and Eagle, you know, by the 29 Yukon Flats, and again, to supplement the traditional 30 knowledge, there have been both genetic studies and scale 31 pattern analysis done on Yukon River chinook salmon and based 32 on that information, the fish that are bound all the way up 33 to Canada, the fish that are going to be swimming by Fort 34 Yukon and Eagle, they're very abundant in the first pulse to 35 come by and then from that point on in the run, the 36 prevalence of those fish in the pulses diminishes. 37 there are some fish that come by Emmonak in early July that, 38 in fact, are headed for Canada but it's relatively low 39 numbers. By the end of the run it's primarily lower river 40 and middle river stocks that are coming in there at the 41 mouth, but there are a few Canadian fish bound in.

42

But again, in terms of getting fish up to the 44 Yukon Flats, getting fish up to escapement in Canada and the 45 aboriginal fisheries there, you know, the very first part of 46 the run is very important, you know, so I think you're 47 exactly right in focusing in there. You know, those are the 48 fish that support your subsistence fishery. Those are the 49 fish that have been in very low abundance the past three

50 years and, again, we got three years of very poor escapement

for chinook salmon in Canada and, again, that doesn't bode well for the future either when you got those kind of problems you're building from and then each year you add to that because they're a multiple-year returning fish, we're just making matters worse.

6 7

Thank you.

8

CHAIRMAN NICHOLIA: Henry.

10

11 MR. DEACON: What I got to say is supported 12 by Nick and Angela, but, you know, subsistence way of life, 13 I didn't like that the way it happened last year, subsistence 14 in my area, Grayling. When the salmon was just getting to 15 grayling, everybody was getting ready to fish, you know, they 16 was just coming up river and we were about to get ready and 17 then it closed down and by the time it opened up, the fish --18 most of the fish had all gone by, just like a straggler going 19 by. And those are the things that really should be 20 considered by whoever regulates these things. You know, 21 there's no fishing in Kaltag when there's no fishing in 22 Grayling. It's that simple. It should never happen like 23 that because as an elder I've been fishing that river for 50 24 years of subsistence, I was really shocked to see -- tell me 25 not to fish because, you know, when I've been doing it freely 26 as a need. I don't fish just to fish, I put fish away, 27 that's our way of life. You know, so that subsistence 28 fishing is a very serious thing for the village people that 29 lived in the village all their life, they should never be 30 told they can't fish. They should be able to get four or a 31 five fish a day if you have to, you know, that's the way it 32 should be regulated, by the village people. You need that I don't have to wait until the fish open, the fish 33 fish. 34 wouldn't be there. You know, that's common sense. 35 should never happen again.

36

As soon as the Federal -- I thought the 38 Federals taking over was going to be pretty good for 39 subsistence, well, as soon as Federal took over they started 40 to shut down the subsistence. You know, that's -- I question 41 that. And the State's got a big stick over the Federal, you 42 know, they -- it's not working right, it wouldn't work right. 43 Federal has to listen to the State people and then here we're 44 trying to address our concerns, not really honored in a way, 45 and so therefore, I just kind of -- I really want that 46 subsistence from the village point of view. Let them fish a 47 little when the fish hit the village. Don't close it down. 48 You can close it in Fort Yukon because the fish is not there 49 yet anyway.

1 2 3

Okay, thank you.

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CHAIRMAN NICHOLIA: Anybody want to respond to Henry's remark? Monty.

MR. MILLARD: Yes. Well, it's obvious, you know, it's the same comment that we get all up and down the river and it's something that weighs on all of us here at this particular tables, I don't know exactly how to address 10 it. Because I think you and myself know that if we were to 11 harvest the fish whether it's commercial or subsistence and 12 if we don't make escapement it only harms us in the future 13 and our children in the future and that's the reason we're 14 all drawn here together today, is what are we going to do to 15 provide for the future? And it's so difficult to see the 16 fish go by because it seems like there's a lot of fish out 17 there, you can go out and you can catch four or five fish and 18 you say, so what, but it gets to the point, you know, 19 everyone takes four or five fish, or 100 fish or whatever it 20 may be and escapements aren't met. And it really harms us 21 four or five years down the road.

22 23

And again, you know, I just try to impress upon you 24 that we need to make some decisions on what are we going to 25 do for our future on Federal lands?

26 27

Mike. CHAIRMAN NICHOLIA:

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29 MR. SAVAGE: Thank you, Mr. Chairman. 30 in Kalskag for all my life and this last year we had a pretty 31 hard time getting kings. My dad took the four-wheeler, the 32 camp's not far from where we set the net and he looked at it, 33 you know, he finally asked me, about an hour later, he said, 34 how deep was the fish and I told him they were way in the 35 bottom by the lead-line. Well, and he told me we're drowning 36 it and I told him I can't do that, I said Fish and Game 37 regulations say we can't do that, and he got mad, he said, 38 drown it, I will take responsibility for it. If they want to 39 come pick me up, they will pick me up. Three days later we 40 were done fishing. He said pull the net out, you guys got 41 enough fish. And he studied that area all, you know, he 42 fished there since '69. And that's something like Henry was 43 saying, you know, look things over, when he says that's it, 44 he tells the whole family. I got three families that work 45 together, we fish together and this year we took only 100 46 kings and that was it, that was not even the first, that was 47 the second run. We usually try to get done before the second 48 run.

49

really look at, of how these elders fish. They don't just go take like -- probably, you know, take as much as they can and get done. My dad taught me how to go from season to season. That's something that I really respect from him. And I was afraid to drown that net, but I did what he say, if I didn't, he'd -- I'd get bawling out, I'm almost 50 years old and, you know, to get a scolding from an elder, that's something. You know, that's something to me, that's something I really am proud of.

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11 CHAIRMAN NICHOLIA: You going to respond to 12 that, Monty?

13 14

MR. MILLARD: No, I don't have a response.

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CHAIRMAN NICHOLIA: Okay, well....

17 18

MR. MILLARD: No.

19 20

CHAIRMAN NICHOLIA: You had something Craig.

21

MR. FLEENER: The only thing I can think of 23 is just to keep going back to what our priorities are and we 24 got three priorities, you know, escapement is number 1, 25 subsistence number 2 and commercial is last, I guess. And I 26 don't think too many people are concerned about commercial 27 fishing right now when we're not even meeting escapement 28 goals, so the two priorities that we're focusing on are 29 meeting escapement goals and subsistence needs. And if we 30 don't meet escapement goals we're not going to have fish. I 31 mean we can look at that pattern all over the place.

32 33

The problem in a lot of other places is that 34 they didn't stop commercial fishing in time and they just 35 kept on commercial fishing until there was nothing left. And 36 of course, part of the problem is damming rivers up and all 37 these other things in some major streams in other parts of 38 the world, fortunately for us we don't have that problem. 39 But if we continue to demand subsistence fishing at all costs 40 because it's what we've done forever, I think we might end up 41 hurting ourselves. I mean I want -- my family likes to eat 42 fish, too, and we want to eat fish and my parents and 43 grandparents have been eating fish forever, but if we keep 44 making demands to get the same amount of fish we've gotten 45 every year, we're not going to have any fish for the future 46 and nobody likes to -- nobody wants to be the one that has to 47 tighten their belt and not take what they need but, you know, 48 in cases like this I think we're going to have to look for 49 some alternative food supplies. Of course in the Yukon Flats

50 we don't have a moose population either so we're kind of

limited there. We don't have caribou so we're kind of limited there.

3

But I think, you know, when we're in times of trouble like this and I think it's a traditional concept, if there weren't enough fish one year you went and got something else. If you didn't get a moose you went and got something else. And so what I think we're going to have to do is we're all going to have to look really carefully at our fish population and say, okay, I know my family needs 80 fish this 11 year but, by golly, we're going to try to take a little less here and take something else somewhere else and we're only going to try to get 50. You know, I think if everybody would 14 make an effort along the river to protect the salmon populations so not only others can get them but the primary thing is that we meet escapement goals so we can continue to produce these fish.

18

19 But I almost hate to even talk like this 20 because the subsistence fishermen seems to have been the one 21 who has had to face waste in other parts of the fishing 22 industry and, you know, when it comes to commercial fishing, 23 you know, that shouldn't even be considered when we have low 24 returns but it has been. We have commercial fishing and 25 pollutants that are damaging things all over the place. 26 have commercial fishing that's taken hundreds of thousands of 27 fish and we're not really limiting it like we should, I don't 28 think. I think we need to really -- instead of just giving 29 lip service, we need to actually take some action and do 30 something. And maybe people have been but I think we need to 31 do something more and I think everybody in all the villages 32 where there are fish problems need to look deep inside 33 themselves and say, okay, I'm going to fish one less -- one 34 or two less days this year and, you know, maybe have a couple 35 less fish than we need but I know I can get an extra caribou. 36 And what we're going to have to hope for is that the State 37 and the Federal government would support this. You know, I 38 mean if we're not able to meet our subsistence with one 39 species we're going to have to get it somewhere else and the 40 Yukon Flats is a bad example of a place to talk like that 41 because we don't have much else. I guess we can go after 42 ground squirrels. We don't have muskrats either, so it's 43 pretty dry up there. Fortunately we got lots of geese and 44 ducks that fly into that country but of course that's 45 illegal, too, so you know for spring harvesting. So we're in 46 a bad situation.

47

But the rest of you who do have a lot of food 49 sources, I think I would try to focus on those and ask

50 yourselves and talk to your elders and say, you know, we need

to do something to protect these for future generations. And the State and the Federal government has to be willing to be flexible to let us take other types of food that we need in these tough conditions. And we've got to be a lot tougher on all this waste that's going on.

6 7

I could go on for a long time, I'm getting kind of irritated.

8 9

10 CHAIRMAN NICHOLIA: Tom, you wanted to 11 respond?

12

13 MR. KRON: Yeah, very briefly. I guess a 14 couple of points. You know, we've talked about the 15 escapement priority and the need to put some fish on the 16 spawning grounds so there are fish coming back in five to 17 seven years for you to harvest then. Last year in some of 18 the areas the escapements were record or near record low 19 levels, you know, just a fraction, you know, 10, 20 percent 20 of what we would like to see in some of these streams. And 21 when you have that sort of a number of spawners in a stream, 22 it takes a long time to rebuild to get them back up to the 23 numbers, even with good survival. It's very difficult to 24 rebound from that. And again, to the extent you prolong 25 this, when you have fish returning at five, six, and seven 26 years of age, it makes it more and more difficult in the 27 future.

28 29

So again, I think Monty's asking, you know, 30 for guidance and direction about how to deal with things. 31 You know, it was for all of us, none of us thought it would 32 ever get this bad with king salmon on the Yukon River. Last 33 year, you know, Bonnie is responsible for the subsistence 34 harvest surveys for the Department and has done a really good 35 job with that working with, I think, people throughout the 36 river, but it sounds like we got record low fall chum 37 harvests, you know, record low king salmon harvest. The king 38 salmon harvest last year were maybe a little over half of 39 what's normal. So a lot of people were hurting.

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And I guess another direction that we've been 42 hearing from everybody is let's -- whatever harvest can 43 occur, let's make sure we spread it out so it's fair, you 44 know, that people in Eagle and Fort Yukon get a percentage 45 and people in Emmonak and Alakanuk get a percentage. You 46 know, last year the way things happened, people in the lower river were able to get a pretty good percentage of what they 48 normally take but by the time the fish were getting to the 49 upper river, you know, it was being closed so the farther up

50 the river you were, you know, the less chance you were going

to have of getting any kind of a percentage of what you normally would take. The directions now, I know from the State Board and we've discussed it with the Coordinating Fisheries Committee, is, well, do what you can as managers, you know, and we want to work with the RACs on this, figure 6 out an approach whereby you can allow everybody to get some fish and be able to take as many as you can but focus in on escapement as well.

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And I guess, again, I think Monty was asking 11 for help and direction from the Regional Councils as to how 12 to put together a plan to be able to do that.

13 14

Thank you.

15 16

CHAIRMAN NICHOLIA: Yeah, thank you, Tom. 17 think the way to go about managing fish so it will be equal 18 up and down the river is you monitor the first pulse by the 19 setnets that are out there. Listen to John Hanson and Harry 20 Wilde, where they put those setnets, don't put them in the 21 same place every year, listen to them. Put one there in the 22 original spot and the other one in the other spot and go by 23 the driftnet, establish that driftnet out there and go by --24 let them fish on the first pulse, but give them time limits 25 on the first pulse so the upriver -- the first pulse goes all 26 the way to the Yukon River and goes by Fort Yukon, so give 27 them a time -- give everybody time, really restrict their 28 time limits on the first pulse so it could make it through.

29 30

Then impress to Canada after that first pulse 31 goes through that the -- the U.S./Canada treaty, too, that's 32 got to be worked on, too, because after the fish pass through 33 the borderline, they want commercial fishing and that don't 34 help nobody. After that first pulse goes through then let 35 the YK and let the downriver people really fish hard on the 36 second and third pulse to meet their needs but at the same 37 time, restrict the time on these second and third pulses. 38 Let the first pulse kind of go through so that way we can 39 meet our escapement needs.

40

41 I don't like what I'm saying right now 42 because the people I represent would be mad at me. But if we 43 want to make escapement and escapement is the number 1 44 priority, and these fish -- this first pulse goes everywhere, 45 let it go through. Let people fish, to get some fish to eat, 46 a little bit to put away to make it through part of the 47 summer or whatever, but let it go through so we could meet 48 our escapement needs. And then the second and the third 49 pulse, let people fish. Fish within the projected time runs

50 like what they said, two 36 hour periods for the downriver

and a little more time for the upriver and more time for way upriver.

3

What's going to bring back the fish if we do let it -- if we do want fish in 10, 15 or 20 years from now, let that first pulse go through because that first pulse goes to every spawning stream in the Yukon River basin and I mean across Canada too. And that negotiation between Canada and the U.S. has to be done. We're only hurting ourselves or whatever -- time limit or whose little thing ain't being pleased or whatever, it has to be done. We have to put our differences aside on this one. Otherwise we're not going to have no more fish to manage.

14 15

Last year was a good example of both sides 16 not doing the right thing. Yeah, sure they did the right 17 thing for the people but did they do the right thing for the 18 resource?

1920

Okay, Craig.

21 22

MR. FLEENER: Thank you, Mr. Chair. I've got 23 three things and Gerald touched on one. Three things that I 24 think we need to do if we're really going to get -- I don't 25 even know if this will give us a grasp on it but it will help 26 us to understand things better and it should help.

2728

One is getting that agreement with the 29 Canadians signed. You know, if we're not going to have that 30 agreement it doesn't matter what we're doing down here if 31 they're going to catch them all when they get back into a 32 narrow stream up there in the headwaters. So we got to get 33 that agreement taken care of. I think we need to push it 34 through as quickly as we can to protect those spawning 35 salmon.

36

I think we need to put money into salmon sestoration projects and I'm not talking about the bad word where we're bringing in genetics from other areas but we got to do something to maybe look at these streams where salmon used to spawn or where they used to spawn in higher numbers. We've ignored those smaller streams that could be producing hundreds of salmon or thousands of salmon and just focused on the streams that are producing lots and lots of salmon. I think now is the time that we start focusing on some of these smaller streams that are producing a little bit of fish because every fish that we put in the river is going to help.

48 49

I think we need to focus on restoring those,

50 taking a look at the habitat where these salmon are spawning

and seeing what we can do to protect it and make it better and maybe look at, I don't know, I'm not a fish biologist, but look at putting egg boxes or something in to protect the salmon that are spawning in those areas. And I don't know what I'm really saying but I think we need to do something in those headwaters. I don't think we're doing too much.

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Of course, probably somebody will say something else to that but I don't think we're doing enough.

10 11

And another thing, we have to have is a needs 12 assessment in our communities. I think we ought to get off 13 of our rear ends, get up and go into every community that 14 harvests fish and ask them what they need -- ask them what 15 they want, ask them what they need, ask them what they can 16 live with. You know, if we're truly trying to manage and 17 understand subsistence, we have to understand the amount 18 people need. We've been talking about this for a year now, 19 but I don't see us really attacking this full head-on, and I 20 think we have to understand the exact amount needed in every 21 community and then maybe we can start limiting the amount 22 that some people take because we'll understand the needs. 23 we're going to limit across the board, we can probably do it 24 much more equitably if we understand what every community 25 along the river needs. If we don't understand that, we're 26 just guessing and we're just wasting our time. Let's stop 27 guessing. It's going to cost a lot of money but, heck, we're 28 the richest country in the world, we can afford it.

2930

CHAIRMAN NICHOLIA: Monty.

31 32

MR. MILLARD: Yes, thank you, Mr. Chair.

33 Maybe I'd like to try to carry on, I know you all are anxious

34 to get out of here or whatever, but maybe we can carry this

35 to another level. The comments that have been made are very

36 helpful to me. I think I see and understand where you're

37 coming from and not many real surprises.

38

But at the present time I think that there's 40 a consideration of trying to open up subsistence June 1 on 41 the lower river and following it on upstream. Normally 42 they'll start subsistence fishing anytime they wish, it's 43 open seven days a week. They've been restricted to three 44 days a week at the present time. But if we look at some data 45 and we look at average run timing as the fish come in, over 46 the past 20 years, just average run timing, the first quarter 47 of the pulse -- the first pulse will come in on about the 48 18th of June, that's an average, it goes anywhere from the 49 11th of June to the 22nd of June. The median, in other

50 words, half the run, based on average run timing is the 20th

of June -- pardon me, let me back up. It's the 15th of June for the first quarter and the median is the 20th of June on an average and last year it was the 25th of June for the median. I'm just pointing this out that maybe there's something we can do here rather than opening it up on the 1st. And this, I think is extremely important that the RACs from the lower river and Angie participate in this particular discussion. But what if we opened up subsistence fishing in the lower river on say, the 15th of June which is quarter or 10 -- and/or the median which is the 20th of June. By the 20th of June that first pulse of fish will have completely passed 12 Emmonak.

13 14

Again, I need to know from the lower river 15 fishers, can they still get their subsistence needs met by 16 fishing later than the 15th or the 20th of June rather than 17 starting on the 1st and allow that first pulse of fish go to 18 Canada, to move upstream for other fishers to participate in? 19 I guess this is where I really need the help from the lower 20 RACs.

21

MR. NICK: Based on my personal experience on 23 the first run of salmon in the Lower Yukon, it really depends 24 on the season. Sometimes salmon are caught in Russian 25 Mission before salmon are caught down in the Lower Yukon. 26 Sometimes salmon are maybe caught in Holy Cross area before 27 someone in Russian Mission catches any salmon. So it really 28 depends on the salmon run. And I think in the Lower Yukon, 29 one of the earliest runs of salmon that I've heard are in 30 May, end of May -- rather end of May or early June. So it 31 really depends on the season I believe and the water levels. 32 How high the water is in the Lower Yukon by the time the 33 salmon are coming in. And that's my personal experience.

34

35 MR. MILLARD: Angela, what would happen to 36 you, for instance, or your fishermen if we didn't open up 37 subsistence fishing until the 20th of June?

38

MS. DEMIENTIEFF: I think the 20th of June 40 would be really late. Sometimes we've got fish around the 10th of the month and we'd be done by the 24th of June. But 42 a lot of times we didn't get fish until after the 20th of the 43 month, like last year we got them late. And we really 44 heavily depend on the Fourth of July run because the Fourth 45 of July, everybody's out the Fourth of July so we'd be out on 46 the river getting our fish because we always fish on Fourth 47 of July, so we get the July Fourth run. Those are those big 48 fish. But anything later than the 20th would be kind of 49 late.

MR. MILLARD: Well, I think you've heard from 1 the discussions and I think it's obvious to you, too, if this 3 next year is anything like last year there are going to have 4 to be restrictions and I guess we're just trying to determine 5 what's the best way to apply restrictions. And my 6 recommendation is that we allow the first pulse of fish to go 7 through and by the first pulse, I don't know if we can really 8 determine it by saying these are Canadian or not, but putting a date on, approximate date, it can be moved in future years 10 to different times, but when do we open up subsistence to 11 allow upper river fishermen to have a share in the harvest 12 and that provides for escapement, it provides possibly for 13 subsistence but there's no quarantees, the upriver fishermen 14 may still -- maybe like last year, you know, there's no 15 quarantees out there. We won't know until the fish enter the 16 river.

17 18

CHAIRMAN NICHOLIA: Craiq.

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MR. FLEENER: Thank you, Mr. Chair. Monty, 21 I wonder if instead of putting a date on it, if it's being 22 closely monitored at the mouth and you know when the pulse is 23 coming through, can you make that adjustment -- let's say you 24 want to allow fishing down at the mouth when half of the 25 first pulse has gone through or three-quarters, you should 26 know by that time -- because of all the test fisheries or 27 whatever's going on at the mouth, would it be better than 28 setting a date because like these guys over here have said, 29 you know, there may or may not be fish by that time so by 30 setting an arbitrary date, although it may be the average or 31 the median may not work very well. If we're monitoring the 32 fish closely with sonars and with test wheels we should know 33 -- we should have a good idea when we're at the first quarter 34 or the halfway point.

35 36

CHAIRMAN NICHOLIA: Tom and then....

37 38

MR. KRON: Gerald, Craig, I guess my 39 recommendation would be to go somewhere along the lines of 40 what you're saying. I think it's important to build some 41 flexibility in. It's probably likely that the ice will go 42 out fairly early this year. But things like time of ice out 43 can have a tremendous impact on when those good numbers of 44 kings start coming into the Yukon River. There have been 45 years when the ice hasn't gone out until mid-June, you know, 46 I think the 18th was one of the later years back in the 47 1980s. And when that sort of thing happens, you get a big 48 push of fish immediately after the ice goes out and it builds

49 very fast. But again, I think it would be good to build in

50 some flexibility rather than lock in on dates here. Build in

a concept that you're going -- that you want to protect a certain percentage of the run up front and then allow some flexibility to managers to adjust for that based on how the run comes in. Some of the fish are coming in under the ice.

5 6

But again, the intent.....

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CHAIRMAN NICHOLIA: Okay, Tom....

9 10

MR. KRON: Thanks.

11 12

CHAIRMAN NICHOLIA: Alex.

13

14 MR. NICK: One of the difficulties that the 15 local users experience in the springtime is like I mentioned 16 earlier, there's -- you know, it really depends on where the 17 water level is in Yukon River. When there's too much debris 18 in the Yukon River, all of the junk drifting down the Yukon 19 River, nobody, not even Department's test fishery will be 20 successful because, you know, there could be fish already 21 running in the Yukon River and the Department and the 22 subsistence users, they wouldn't know whether or not if 23 there's salmon in the river until all of that is cleared out 24 because no one will be able to fish. That's another 25 consideration that needs to be taken.

26 27

And I'm pretty sure that, you know, along the 28 same line in Kotlik, when the Yukon-Kuskokwim Regional 29 Council, some of this will be brought up, I'm pretty sure.

30 31

I just wanted to share this with Eastern and 32 Western Council members because, you know, they might be 33 wondering about it, too.

34 35

Thank you.

36 37 38

CHAIRMAN NICHOLIA:

Ron.

39 MR. SAM: Yeah, how much time are we going to 40 be spending on this because it seems pointless to go through 41 a bunch of this until we get some kind of agreement out of 42 the YK-Delta meeting.

43

44 MR. MILLARD: At this point what do we take 45 to the YK-Delta meeting to discuss? What are we going to 46 provide them? What's acceptable? What might be acceptable? 47 We ought to have a list of various options, you know, I've 48 thrown out one that we delay opening subsistence on the 49 entire river until the 15th or the 20th or whatever date we

50 may choose. I mean we can go all the way to no fishing at

all. I mean what are the options in front of us to protect escapement? Protect your children's fish? Personally, you know, quite honestly it hasn't been decided, it hasn't been discussed Staff-wise to speak of, but I would say that we need to go with, at the beginning of the season with half of what the State has put into regulation.

7

The State regulations include seven days a week for the coastal district, Koyukuk River subdistrict 10 5(D), Districts 1 through 3 would have two 36 hour periods, 11 District 4, 5(B) and (C), two 48 hour periods, subdistrict 12 5(A) and District 6, two 48 hour periods per week, and the 13 old Minto area five days a week. You know, I just throw it 14 out, I suggest that we can't open the season with this. That 15 if we are, indeed, concerned about conservation of our 16 stocks, that we ought to start the season with half of this 17 and then if we're surprised, happily surprised, we'll move it 18 up.

19

20 CHAIRMAN NICHOLIA: I'd say that's good 21 planning there, Monty. Ray, you wanted something to say?

2223

MR. COLLINS: Well, I was going to say, 24 whatever strategy you're using in the Yukon, you're going to 25 have to consider that for the Kuskokwim, too, I think in 26 terms of dealing with those first pulses down there, of 27 letting some through. Because the same factor may apply, 28 that some of those are going to be heading for the head of 29 the river.

30 31

But another factor, I think we have to think 32 about this year is, the ice, I think is not that thick, at 33 least on the Upper Kuskokwim, it's been one of the warmer 34 winters. So we may have a different break up than we've seen 35 for a long time because of the nature of the winter here and 36 that could affect the timing and that's why you need for 37 flexibility. Like Tom was saying, I don't think you can set 38 a date ahead of time without seeing what's happening to the 39 river and then watching the test runs.

40

CHAIRMAN NICHOLIA: Hold on. Let me ask, 42 Monty, have you gotten some direction or some answers to your 43 questions that you have?

44

MR. MILLARD: No. I would like to know how 46 the lower river RACs feel about starting a season off with 47 half of what State regs say at the present time. That's 48 just, again, on Federal lands. Of course that includes the 49 Delta and the Kusko, but is this something that's acceptable?

50 We have to do something. I'm just trying to find out what we

can do as a group.

3

4 this. We have a coordinating fisheries group here and some 5 of that group is going down to Kotlik and they could report 6 back to us what is agreed on but this is a good start here to 7 say that half of the State restrictions right off. 8 that, I'll go see what Fred has to say here.

9

10 MR. BUE: Yeah, Mr. Chairman, speaking on the 11 State, I really appreciate this discussion because you're 12 talking about Federal regulation but it plays out a lot on 13 how we initiate the season in State management.

CHAIRMAN NICHOLIA: Monty, could I suggest

14

15 Also it's not so much -- maybe for your 16 comfort and maybe not that it's a good indicator or anything, 17 but for your comfort is that we're going into the season with 18 the most confidence we ever have had on the projection. 19 know the projection is going to be low. We're very confident 20 in that. Other years we're pretty wishy-washy, we try to 21 hedge our bets one way or the other and remain flexible. 22 so this year we are confident that it is going to be a bad 23 run. You, as a Board are trying to come up with, well, what 24 if it surprises us and it is a good run and we're always 25 trying to second guess ourselves in that lower river. By the 26 time we get to the middle river, upper river, we have a good 27 idea how the run is shaping up, we've seen the fish pass and 28 how it's come through but that very front of the run is 29 always difficult for us. This year we're much more confident 30 in our projection. We've got pretty good evidence that it is 31 going to be poor.

32 33

That's all I'd like to say.

34 35

CHAIRMAN NICHOLIA: Okay. Vince.

36

37 MR. MATHEWS: Yes, Mr. Chair, I think for the 38 record it would be easier if the two Councils would agree, it 39 appears to be consensus to agree to doing a half reduction as 40 what was stated by Monty on Page 2 of the handout of the Fish 41 and Game report that was submitted to Holy Cross but it would 42 be easier for Staff and others to get that on the record that 43 that's what you would desire. And I'm not clear if you agree 44 to the later date openings or not. The reason I'm bringing 45 that up is the coordinating fishery committee serves these 46 Councils, but the Council have the power to make the decision 47 of what they would like. So the coordinating fishery 48 committee need that direction from you now because you won't

49 be meeting again until next October.

1

CHAIRMAN NICHOLIA: Okay, with that, let me ask these two Councils this, is, what Monty just proposed, that the State is going to be giving restrictions right off the bat, with two 36 hour openings all the way up and what 5 Monty is asking is that the Federal cut that in half and do we agree with that, and I want to know if we agree with that by consensus instead of voting?

7 8 9

Jack.

10 11

MR. REAKOFF: It's apparent that there needs 12 to be protection for that first portion of the run because 13 those upper stocks have not made escapements at all. So it 14 would be my recommendation, personal recommendation that the 15 first pulse be primarily protected, allow a little harvest so 16 people can get a taste of fish and mainly get their main 17 subsistence from the second and third pulses. That would be 18 through tracking that first pulse and making sure that that 19 pulse has gone through through indices and then when it's --20 when there's going to be a harvest, allow only half of the 21 harvest time so that people can just get a little bit of 22 that. So that first pulse is primarily protected. 23 going to have to be that way, the runs are just going to go 24 all to heck if we don't do something.

25 26

CHAIRMAN NICHOLIA: Okay, Craig.

27 28

MR. FLEENER: Thank you, Mr. Chair. 29 still kind of grappling with the idea of the decreased 30 fishing hours per week. I certainly support letting the 31 first run go through, of course, because I'm going to be a 32 beneficiary of those fish going through and the people that 33 are going to have to give things up are going to have to be 34 these guys so their concurrence with this is very important. 35 I like the idea because I think it will get more salmon on 36 the spawning grounds and that's got to be priority one with 37 us. And so I certainly support the idea of letting the 38 majority of the first pulse go through.

39

40 I'm still wondering about the short fishing 41 periods, how -- if we do let enough fish go through on the 42 first pulse to get up to the Upper Yukon, have we had similar 43 problems with the escapement where the second, third and 44 fourth pulses are going and if we have, then we probably need 45 to consider cutting back on the amount of fishing. If we 46 haven't had those problems then maybe we don't need to cut 47 back more than this because some of these periods are fairly 48 short anyways. But maybe Monty can fill me in on that or 49 someone.

1

MR. MILLARD: Yes, Mr. Chair. Like I said 2 earlier, if 2001 is anything like the year 2000, we shouldn't 3 have harvested a single fish in 2000 and we still wouldn't 4 have made escapement. That's how serious it was last year. 5 That's likely how serious it's going to be this next year. 6 And we're just sitting here trying to discuss how we can 7 allow a few people to take a few fish. I mean it's going to 8 be bad.

9 10

MR. FLEENER: Mr. Chair, I wonder since Polly 11 Wheeler is here from Subsistence Division and she works 12 closely with a lot of communities, I wonder if we could get 13 her opinion of this idea. I don't know if she's had time to 14 think about it but I think another perspective would be good 15 since we're the same people talking about the same thing.

16 17

CHAIRMAN NICHOLIA: Polly.

18

19 MS. WHEELER: I haven't had a lot of time to 20 think about this obviously, but it's certainly something that 21 was raised at the Board of Fish. And I guess where the State 22 stands, is that, there's reasonable opportunity. 23 reasonable opportunity is being restricted significantly then 24 we're looking at Tier II. There was a decision --25 potentially we're looking at Tier II. There was a decision 26 that the Board -- well, the Board of Fish didn't fully deal 27 with this, the language that they brought up was -- what was 28 it a chronic failure over a life cycle -- to be looking at 29 Tier II -- but I guess, you know, my reaction to -- I mean 30 this fishing schedule that was passed by the Board of Fish, 31 we felt that there was still -- it would still provide 32 reasonable opportunity and if you cut that in half then I 33 guess the evaluation would be, are you still meeting 34 reasonable opportunity and if you're not then there's other 35 considerations that need to be looked at under state law.

36 37

But as far as returns -- I mean Bonnie may 38 want to speak to returns, king returns.

39 40

MR. KRON: Mr. Chair.

41 42

CHAIRMAN NICHOLIA: Okay. Before we go to 43 Bonnie, I'd like Tom to put in a little input here, but not 44 much.

45

46 MR. KRON: Understood, sir. To respond to 47 Craig's question about the distribution on the escapements. 48 The Canadian escapements have been the worst the past three 49 years, there have been major, major shortfalls there.

50 escapements in the other portions of the drainage, the middle

Yukon, Tanana, Koyukuk, you know, have been close to making escapements the past three years, lower river, the same situation, there have been some shortfalls but they haven't been nearly as bad as that first portion of the run, the fish headed to Canada.

6 7

Thanks.

8

CHAIRMAN NICHOLIA: Okay, Bonnie.

10

MS. BORBA: Mr. Chairman, the only thing I was 12 going to add is you were talking about the fish going into 13 Canada and the pulses and we've already told you about the 14 decrease in the amount of them that may be going to Canada in 15 the additional pulses or later in the season but also 50 16 percent of our harvest are from the Canadian stock so it is 17 spread throughout, you know, there is still significant 18 amounts, I believe, in the other pulses so you would have to 19 be concerned about those, too, throughout the season. Mr. 20 Chair.

21

22 CHAIRMAN NICHOLIA: Okay. It looks like what 23 I asked for earlier, I never got no consensus from anybody. 24 So Monty, it looks like you're going to have to work a little 25 harder to get this. I'm going to ask these guys again, do we 26 have consensus that if it's predicted to be a bad run and the 27 State's given those time restrictions that Monty just 28 explained, do we agree with Monty that we cut those State 29 restrictions in half just to make escapement, what he 30 explained? It's very dismal for the fish. We want fish. 31 want fish to meet escapement needs. But last year we never 32 got nothing. The people in my area is expecting the same 33 thing. But what we're trying to do is provide a way for 34 people from the mouth of the Yukon to the Canadian border to 35 get some fish, at least, this year.

36 37

MR. MILLARD: I'd just like to point out that 38 this was what we'd go into the season with, it doesn't 39 guarantee that we won't go up, it doesn't guarantee that we 40 won't go further down. But at least it's a strategy to being 41 the season with.

42

43 MR. FLEENER: Mr. Chair, I think I could 44 support that, at least, to enter into the season as long as 45 we remain flexible.

46

47 CHAIRMAN NICHOLIA: Yeah, that flexibility is 48 a good idea and just take it, what we did right here. Vince, 49 you had something.

MR. MATHEWS: I'd rather have Benedict first and then I just have a process question, a process point. So Benedict.

4

MR. JONES: Yeah, Mr. Chairman, how about if we open up the first 24 hours -- I mean 24 hours for the first pulse through the whole Yukon drainage right from the mouth and then consider the other option, what Monty's got, the 36 hour period for the Yukon on the second and third pulse. That way, like Jack said, the people get the taste of the fish in the spring. So that way the whole escapement -- the Yukon bound will meet -- might meet the escapement goal.

13 14

You know, for years I've been monitoring when 15 the fish is going to hit the village. Usually what we call 16 the salmon birds, three day birds, three days before the -- 17 we wait for that bird to -- we hear that bird and then we set 18 our fish nets and right exactly three days later we catch our 19 first king.

20 21

Thank you.

2223

CHAIRMAN NICHOLIA: Go ahead, Henry.

24

MR. DEACON: Yeah, my question is different. 26 But, you know, a couple years ago I came to a meeting in 27 Anchorage about the high sea fishing and at that time they 28 requested information, what are they doing about the high sea 29 fishing, they intercept all these fish that are coming back 30 to these spawning areas? And we wanted an answer for that 31 and I have never heard anything about it, and I'd like to 32 hear about that at the next meeting on fishing, to see what 33 kind of -- what they're getting. Because when we had that 34 meeting, I heard that they throwed [sic] away about 800,000 35 king salmon because they were not the right kind of size or 36 something. So those are the things that the Interior people 37 are asking. It's not the people that are catching a little 38 fish in the river, that's not what's ruining the fishing, 39 it's somewhere out -- more measure than we think of. We 40 could be sitting here talking about all that stuff, and until 41 we can find out what the high sea people are doing, you know, 42 those are the questions that I'd like to have an answer to 43 and then we can talk about some of these regulations of 44 fishing.

45

46 CHAIRMAN NICHOLIA: I'll answer that for you. 47 What they're going to tell you, Henry, is that, they have no 48 jurisdiction out there and our jurisdiction only goes three 49 miles, that's what they'll tell you. That's what they have 50 been tell me.

1 MR. SAM: Two hundred miles.

2 3

CHAIRMAN NICHOLIA: It's 200 miles. But I'll let Vince go first and then, Tom, again.

6

7

MR. MATHEWS: If we're getting close to consensus on this, the main point I wanted to bring up to you 8 is that I need to know that the intent of the consensus 9 position would be that it would caveat on that the same 10 restrictions would apply on State waters so that there would 11 be equal distribution of the burden placed upon subsistence 12 users across the two jurisdictions. Otherwise your request 13 to have of the reduction of the seasons here, to half or less 14 would only apply to Federal lands, if I understand correct, 15 when I talk to the Federal manager, so I'll stop there. I 16 need to clarify what I'm cautioning you on.

17

18 MR. FLEENER: Mr. Chair, I'd like to add to 19 that, too, something that I think we need to get back from 20 the State and Feds, is, some sort of promise or something 21 that says that they're going to work on this agreement with 22 the Canadians and that we're going to try to work on salmon 23 restoration projects and that they're going to conduct a 24 needs assessment. Because we're giving right now, you know, 25 we keep giving and we'd like to get a little something in 26 return. And I think something that says that the State and 27 Federal agencies are going to work on accomplishing these 28 three tasks, I think would be some sort of good faith effort 29 on their part.

30 31

CHAIRMAN NICHOLIA: Hold on, Monty, Tom, you 32 had something to kick in briefly.

33 34

MR. MILLARD: Just briefly, a resolution to 35 that effect would be helpful.

36 37

MR. FLEENER: Thank you.

38

39 MR. KRON: Mr. Chairman, I quess real 40 quickly, relative to the high seas fisheries issues, this is 41 one of the things that every year is looked at through the 42 U.S./Canada Joint Technical Committee and the coordination 43 between the U.S. and the Canadian scientist. And there's a 44 section in that analysis that talks about what the catches 45 are in the trawl fishery, for example, the National Marine 46 Fisheries takes the lead on. And again, I think we could 47 present that information to the Councils in the fall, at your 48 next meeting, as requested.

49

is the Yukon River Drainage Fisheries Association, several years ago, took a -- basically made a proposal to the North Pacific Fishery Management Council to reduce the by-catch of king salmon in the trawl fishery and chum salmon, as well, and they were successful in implementing plans within that program within Federal jurisdiction.

7

Relative to fisheries enhancement issues, since 1996, there have been monies going into fisheries enhancement programs through the U.S./Canada agreement in 11 both Alaska and in Canada. Currently, it's approximately 12 \$400,000 a year that's going into projects and requests for 13 proposals and various things coming in from across the 14 drainage.

15 16

CHAIRMAN NICHOLIA: Yeah, okay, Tom....

17 18

MR. KRON: Thank you.

19

20 CHAIRMAN NICHOLIA:I'm going to ask 21 this again, do we have a consensus what we would agree to 22 with that stipulation that the State -- go ahead, Ron, I'll 23 finish it later.

2425

MR. SAM: Okay, thank you, Gerald. Thank 26 you, Mr. Chairman. There are two feelings here. Benedict 27 wants that 24 hour instead of 16 and if you're cutting it 28 down to half, are we talking 16 hours; that's my question?

29

30 CHAIRMAN NICHOLIA: Monty, are you talking 16 31 hours, two 16 hour periods in the mouth?

32 33

MR. FLEENER: There are two 36?

34 35

MR. MILLARD: Yes, at the present time it's 36 two 36 and it would be one 36 hour period or two 18s, I mean 37 that's negotiable, too. And again, you know, I mean it's 38 going to depend upon a lot of conversations with -- this is 39 something that comes out of this meeting, but you still have 40 to work with the lower river. This is nothing firm, it's 41 simply a suggestion from the Eastern and Western RAC.

42

43 MR. SAM: Yeah, thank you for that 44 clarification. If I understand this right, you're just 45 asking for one 36 hour period, Monty?

46 47

MR. MILLARD: Yes.

48 49

CHAIRMAN NICHOLIA: Yes.

1

MR. SAM: Okay. Then for that fact, I would support this and I would ask people to go ahead and support it because I think that will be more than enough because that 4 would provide the Lower Yukon and the Lower Kuskokwim time to 5 get their subsistence needs in the second run. I just want 6 to know that it's our understanding that we are recommending 7 to YK Council, that we're asking them to hold back until the second pulse.

8 9

10 CHAIRMAN NICHOLIA: We'll we'll go to Angela, 11 can you agree with that?

12 13

MS. DEMIENTIEFF:

14 15

CHAIRMAN NICHOLIA: Okay, go ahead, Monty.

16 17

MR. MILLARD: Looking over the 18 recommendations or suggestions that came out of the State, if 19 there was an incremented decrease, which we are suggesting 20 here, cut in half, it would be two 20 hour periods per week 21 and of course that could be adjusting if, I'm assuming, if 22 there's other opportunities there. Essentially what we're 23 just talking about is trying to decrease the fishing effort, 24 roughly in half.

25 26

CHAIRMAN NICHOLIA: Okay, I think you got 27 your answer here, Monty, is that, to cut that in half to two 28 periods, and then we've kind of all agreed on it but we 29 didn't have total agreement. I want you to notice that, too, 30 and if you have anything to add to that Polly, I'd like to 31 hear it.

32

33 MS. WHEELER: Thank you, Gerald. 34 the whole Tier II question earlier and I just -- my 35 understanding of ANILCA and granted it's not certainly 36 probably as good as the Federal Staff here, but it's my 37 understanding that under 804 of ANILCA it says pretty 38 clearly, whenever it's necessary to restrict the taking of 39 populations of fish and wildlife on such lands for 40 subsistence uses in order to protect the continued viability 41 of such populations or to continue such uses, such priority 42 shall be implemented through appropriate limitations based on 43 the application of the following criteria, sort of the 44 Federal version of Tier II. But I guess, you know, getting 45 back to this reasonable opportunity question, if the 46 populations are so bad that we're reasonable opportunity is 47 going to be restricted, then this, I think, might need to be 48 considered, and that's the Federal law.

49

1 MR. MATHEWS: Yes, Mr. Chairman, and 2 following up with Polly, that is correct, but you are also 3 appointed by the Secretary of Interior because of your 4 expertise on subsistence and that you are fully aware that 5 your recommendations and actions before the Federal Board are 6 subject to conservation concerns, substantial evidence and 7 that it's detrimental to subsistence. I believe that the 8 record will reflect that you've extensively talked about the 9 conservation concerns and that you've acknowledged that this 10 will be negatively impacting subsistence, and substantial 11 evidence is based on information that's provided in the 12 materials. But you are in new waters, if you want to use 13 that term, so I'm just cautioning you on that and I think 14 before we move on, someone, preferably probably Monty could 15 capture exactly what we're talking about on the record 16 because this is going to be read over and over again 17 in the future.

18

19 CHAIRMAN NICHOLIA: Well, let me kick in 20 here. This is like being dropped on us, okay, so we're doing 21 what we can do right now. I'm going to Ron right here.

22 23

MR. SAM: Yeah, I'd like to address a 24 question to Polly or Bonnie. If we cut down this fishing 25 time from two 36 hour periods to one 36 hour period, where 26 would we stand comparatively with the State regulations 27 because I don't want to leave our people out to dry with less 28 opportunity than the State grants?

29 30

CHAIRMAN NICHOLIA: Bonnie.

31 32

MS. BORBA: Mr. Chairman, the State
33 regulation would be the one that they adopted at the Board
34 this year of having it at these periods, of the two 36s.
35 Whether or not we do further restrictions from there, that's
36 going to be an in-season decision and until we meet the four
37 years of chronicability, it shouldn't affect our ability to
38 manage that. Mr. Chair.

39

40 CHAIRMAN NICHOLIA: Is this a follow-up 41 question?

42 43

MR. SAM: Yes.

44

CHAIRMAN NICHOLIA: Go ahead Ron.

45 46

47 MR. SAM: Okay. I would go along with the 48 general consensus of one 36 hour period only if it goes 49 statewide and the State -- that we follow the State actions

50 so that we don't undercut our people -- do you understand

00097 what I'm saying? 2 3 MR. MILLARD: Absolutely. 4 5 CHAIRMAN NICHOLIA: Okay, Fritz. 6 7 MR. GEORGE: Thank you, Mr. Chairman. 8 been hearing like no matter how the run turns out there's going to be a king opening in the Lower Yukon River, and I'm 10 hearing about if there's not going to be no 36 hours, then 11 yeah we'll accept 18 hours. What about the kings and chums 12 are in trouble in both of the rivers, give the kings and 13 chums a break and wait for the silvers. It seems like that's 14 the plan for the Kuskokwim. Can't the Department go without 15 opening king season for the Lower Yukon to for the 16 conservation of the species so the upriver people can catch 17 their subsistence quota or whatever, whatever they need? 18 19 CHAIRMAN NICHOLIA: Go ahead, Polly. 20 21 MS. WHEELER: I'm sorry, Fritz, I'm not sure 22 we understood your question, are you talking about not having 23 a subsistence king fishery at all? 24 25 MR. GEORGE: No, not having commercial 26 fisheries for kings and chums in the first part of June, 27 that's what I'm asking. Because it seems like the Department 28 is saying that no matter how the strength of the run is 29 there's going to be an 18 hour opening, you know, cutting in 30 half the 36 hours. Can the Department sort of given them a 31 break and let the kings pass through for the summer of 2001 32 as an experiment and see what happens? 33 34 MR. BORBA: Okay, Fritz, the State right now, 35 looking at the outlooks that we have in front of us, we're 36 not planning on, as far as I know, commercial fishing this 37 season. This schedule that's in here is just a starting 38 point on what we might do for subsistence. It's supposed to 39 be able to meet reasonable opportunity at that level. 40 the run is poorer than that, we're not even talking 41 commercial, we're looking at what we're going to do to the 42 subsistence schedule in order to still meet our escapement 43 needs on this poor of a run. 44 45 So right now, commercial's off the table.

46 We're just discussing here, the same thing at this meeting 47 is, what are we going to do about subsistence if it's even

48 worse than that?

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  there from each other?
3
                   MR. GEORGE: (Nods negatively)
4
5
                   CHAIRMAN NICHOLIA:
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7
                   MR. STICKMAN: Hello.
8
9
                   CHAIRMAN NICHOLIA: Hello, Mike.
10
11
                   MR. STICKMAN: Yeah.
12
13
                   CHAIRMAN NICHOLIA: You got something there
14 to add or anything?
15
16
                   MR. STICKMAN: Thank you, Mr. Chairman.
17 if I understand the dialogue correctly, the openings for Y-4
18 where I'm from, will be, one 48 hour opening after the first
19 pulse goes by?
20
21
                   CHAIRMAN NICHOLIA:
                                      No, Mike, in the first
22 pulse we're trying to cut the time limit in half for the YK
23 area, and what we're trying to do is get consensus and we
24 couldn't get that, now we're going to throw a resolution out
25 and get it over with.
26
27
                   MR. STICKMAN:
                                  Okay.
28
29
                   CHAIRMAN NICHOLIA: So just bear with us
30 until we got something coming at you.
31
32
                   MR. STICKMAN: Okay.
33
34
                   MR. MILLARD: If I may speak, Mr. Chair.
35 Just basically what we're doing here, I think is trying to
36 develop a thought process that needs to be worked out in more
           The State has come up with incremental decreases for
37 detail.
38 each of the areas if it becomes necessary. And I think we
39 need to have these frank and open discussions early in the
40 season so no one's surprised during the season when it may be
41 required to occur. I just simply suggest that we show our
42 conservation ethics on Federal waters to the State and see if
43 there's a possibility that we can enter the season with
44 something less than what's in regulation. We're all grown up
45 people and we all know what the season was like last year and
46 we're not anticipating anything better this coming year.
47 And, you know, I applaud the discussion that's occurred this
48 afternoon, it's enlightening and it's very helpful.
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that's put out, and this is all flexible, it's all just a discussion put to paper.

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CHAIRMAN NICHOLIA: Ron.

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MR. SAM: Yeah, I, too, feel better after this discussion because all of last year, we talked about all the possibilities, what the heck do we do, in-season management, well, we know darn well that we can't do anything.

11 12

CHAIRMAN NICHOLIA: Alex.

13

14 MR. NICK: Thank you, Mr. Chairman. As the 15 new coordinator for the Lower Yukon/Kuskokwim Federal 16 Subsistence Advisory Council, I would recommend that any 17 discussion that will have adverse impact on the lower portion 18 of the Yukon, from Russian Mission on down river be referred 19 to the RAC meeting. Because I can't speak as a coordinator 20 for the Yukon/Kuskokwim Council and the two members that we 21 have here were appointed to come and attend this joint 22 meeting to see what your reactions are with respect to these 23 issues and recommendations or plans for in-season management 24 of the fishery in the Yukon and Kuskokwim. And with that in 25 mind and with the testimonies that were presented to you --26 or to the Board of Fisheries and to you, you know, in January 27 and also in February, I would recommend that discussions 28 relating to Lower Yukon from Russian Mission on down river 29 and the Yukon/Kuskokwim be referred to our RAC meeting in 30 Kotlik.

31 32

CHAIRMAN NICHOLIA: Okay, Craig.

33 34

MR. FLEENER: Thank you, Mr. Chair. Yeah, I just wanted to comment to say that I think we should look at this in a more positive light, in that, us taking some restrictions on ourselves for subsistence fishing isn't a negative thing. I think we should look at it in the positive light and say, if we restrict ourselves now, there'll be something down the road. So let's try to turn this around and be more positive instead of saying, well, let's be miserable because we can't fish. I think let's look positive. Let's say, if we preserve -- not preserve, if we conserve what we have today, there'll be something for tomorrow. So let's try to keep it in a positive light.

46 47

CHAIRMAN NICHOLIA: Go ahead.

48 49

MR. RIVARD: Yes, Mr. Chair. Don Rivard with

50 the Office of Subsistence Management. As Polly Wheeler

pointed out, with regard to this maybe getting to the realm of Tier II on the State side. Our office is aware that with further restrictions there is a possibility of getting into Section 804 and so we will be investigating that to see if it indeed comes into play with further restrictions.

6 7

Thank you.

8

9 CHAIRMAN NICHOLIA: Okay, thank you. Why
10 don't we get this fisheries over, I think we've talked about
11 it long enough. You got what you want, a little bit, Monty,
12 okay, shall we move on? Are we still in agreement with what
13 we were just talking about, these half restrictions?

14 15

MR. FLEENER: Yes.

16

17 CHAIRMAN NICHOLIA: You got it, Monty, let's 18 carry on.

19

20 MR. MILLARD: We're going to have additional 21 discussions, this is just the beginning.

22 23

CHAIRMAN NICHOLIA: Vince.

24

MR. MATHEWS: Yes, Mr. Chairman, the main 26 discussion was on the Yukon River and I assume you're saying that that would also apply to the Kuskokwim in the same vein?

28 29

29 CHAIRMAN NICHOLIA: Vince, this was a 30 consensus for our suggestions to what Monty has brought up -- 31 I think we'll take a short break right now and give ourselves 32 a break, a 10 minute break.

33 34

MR. MILLARD: This is just the Yukon.

35 36

(Off record)

37 38

(On record)

39

40 CHAIRMAN NICHOLIA: Call this meeting back to 41 order. Okay, Jack, you had something.

42

MR. REAKOFF: Mr. Chairman, I would like to 44 make a motion to adopt the resolution that I drafted 45 regarding this chinook conservation problem in the Yukon 46 drainage. Whereas, the Joint Eastern and Western Interior 47 Regional Advisory Council recognizes the first chinook pulse in the Yukon drainage is especially in need of conservation; 49 whereas, there is need for limited harvest on that pulse; be

50 it resolved, managers open the first opening after the first

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00101
  pulse has arrived in river. Each district will fish half
  their respective regulatory schedule with concurrence of
3
  State managers.
5
                   CHAIRMAN NICHOLIA: You move that.
6
7
                   MR. FLEENER: Second.
8
9
                   MR. SAM: Question.
10
11
                   CHAIRMAN NICHOLIA: This resolution has been
12 moved and seconded and question has been called, in order to
13 reserve at the same time we want to vote on this and get this
14 passed and out of the way. All those in favor of this
15 resolution -- first let me ask this, does my Board understand
16 this resolution?
17
18
                   (Council nodding affirmatively)
19
20
                   CHAIRMAN NICHOLIA: Okay, all those in favor
21 of this resolution signify by saying aye.
22
23
                   IN UNISON: Aye.
24
25
                   MR. STICKMAN: Aye.
26
27
                   CHAIRMAN NICHOLIA: All those opposed, same
28 sign.
29
30
                   (No opposing votes)
31
32
                   CHAIRMAN NICHOLIA: Resolution passes. Now,
33 we're done with fisheries here with this resolution. And
34 there is one more person that I want to hear from, either
35 support or something and that would be from YRDFA, so Jill,
36 we're giving you a little time here to see what YRDFA as to
37 say or anything, support or inform us or anything.
38
39
                   MR. MATHEWS: Mr. Chair, while she's coming
40 there, Micki, did you vote on that last action -- are you
41 still on-line?
42
43
                   MR. STICKMAN: Yes, I'm in favor of the
44 action.
45
46
                   MR. MATHEWS:
                                 Thank you. Let the record
47 reflect that Micki voted in favor, thank you.
48
49
                   CHAIRMAN NICHOLIA: Thank you.
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MS. KLEIN: Mr. Chairman and the Board, I'm 2 not exactly clear as to -- if you could clarify your question that would be helpful for me on what you'd like to know from YRDFA.

5 6

7

1

CHAIRMAN NICHOLIA: Yeah, I was just -seeing's since you were here and since we have you down on 8 our agenda, is that, if you had anything that you wanted us to do or you have something to inform us about.

10 11

MS. KLEIN: I can speak on behalf of the 12 teleconferences as well as a bit about the meeting in Holy 13 Cross, the annual meeting and the proposals to align State 14 and Federal regulations. So those are the three areas that 15 I could speak to you. I'm not sure where we are on the 16 agenda and if you'd like me to address all of those.

17 18

CHAIRMAN NICHOLIA: Yeah, I'm just giving you 19 an opportunity to speak.

20 21

MS. KLEIN: Great. Okay. The first item is 22 about in-season management and the teleconferences. 23 YRDFA has since 1993, as most of you know, been carrying out 24 in-season management teleconferences during the fishing 25 season on the Yukon River. And we are currently looking for 26 additional funding to make sure that we can do the 27 conferences again this summer. And we would like to ask the 28 RACs here, the Joint RAC for input on how we can better 29 service the users on the Yukon River during this summer. I 30 know there's been an idea about switching each phone call, 31 starting upriver versus down river or going through the 32 subsistence catches and making sure that the telephone call 33 is on the same day once a week, for that consistency. 34 due to increased costs, there's more phone calls because of 35 the more complex decisions that need to be made and we'd like 36 to ask that people can share phones or speaker phones due to 37 increased costs because we'd like to be able to keep the 38 costs down.

39

40 So if there is input, any comments or advice 41 on how YRDFA can better hold these teleconferences, I'm open 42 to taking suggestions.

43

44 CHAIRMAN NICHOLIA: Yeah, these suggestions 45 were taken up at Holy Cross and then I just hope that -- I 46 had one suggestion here but I don't know if there's any other 47 suggestions, he just hope that your teleconferences go very 48 well.

49

teleconferences is that they say -- that it be very respectful to the upriver people, that once they report, that they listen to our concerns, too, and just not report and hang up. That's kind of disrespectful. It makes people kind of -- they don't say it publicly to everybody but I'm the one that always hears about it.

7 8 Anything else.

9

10 MS. KLEIN: I was just going to report on the 11 highlight of the annual meeting in Holy Cross, from our 12 perspective, was that, as part of the 2001 fisheries 13 monitoring programs from the Office of Subsistence 14 Management, YRDFA received funding to do a traditional 15 ecological knowledge project this summer on the Yukon River, 16 and we spoke about it during the YRDFA meeting and had a good 17 conversation and had a good response. We've been invited by 18 Holy Cross so far, to work there and do the TEK project on 19 salmon behavior and we'd like to ask other people, 20 individuals and/or communities and villages if they would be 21 interested in YRDFA coming in this summer as part of our 22 first year project to interview and find more information out 23 about salmon behavior from a traditional knowledge 24 perspective.

2526

The meeting was in Holy Cross. We didn't 27 have as many people there as we would have hoped for due to 28 bad weather and people not being able to make it to the 29 meeting. But we followed the usual meeting procedures of 30 having agency personnel present on the projects going on on 31 the Yukon.

32

33 So are there any specific questions about the 34 annual meeting?

35 36

36 CHAIRMAN NICHOLIA: I just have one 37 recommendation, just for Salena's benefit, could you state 38 your name and who you represent?

39

40 MS. KLEIN: My name is Jill Klein and I work 41 with the Yukon River Drainage Fisheries Association.

42

And the last item was about actions taken by 44 the Board of Fisheries that necessitate a similar proposal 45 being submitted to the Federal Subsistence Board to assure 46 consistency of regulations. And YRDFA is going to be having 47 a board meeting on the 14th where we will likely look at 48 these proposals and draft either resolutions or proposals 49 ourselves to submit to align the regulations.

00104 CHAIRMAN NICHOLIA: Where's your next meeting going to be at? MS. KLEIN: The 2002 meeting location, for 5 our annual meeting, it hasn't yet been determined but we try to rotate every year between upriver and down river. I know 7 the 2003 meeting is going to be in Kotlik. 8 9 CHAIRMAN NICHOLIA: Is that all you have? 10 11 MS. KLEIN: Yes. 12 13 CHAIRMAN NICHOLIA: Any questions for her? 14 Seeing none, thank you. Ron, you had something to bring up 15 here? 16 17 MR. SAM: Yes. While we're on fisheries, am 18 I in order? 19 20 CHAIRMAN NICHOLIA: Yes. 21 22 MR. SAM: Okay, we have two resolutions, one 23 that was brought before us by YK-Delta and one that we talked 24 about earlier, I think it would be appropriate at this time 25 that we take action on these. 26 27 CHAIRMAN NICHOLIA: Would you read them? 28 29 MR. SAM: Yes. This resolution from YK-Delta 31 in Juneau and Federal Subsistence Board via Mitch 34 been determined to be stocks of concern in the Yukon and

30 was submitted to both the Alaska Department of Fish and Game 32 Demientieff. It's Resolution 01-2001, this was submitted by 33 YK-Delta. And it goes, whereas, chinook and chum salmon have 35 Kuskokwim Rivers and; whereas the Alaska Board of Fisheries 36 has established salmon escapement goals amongst necessary for 37 subsistence and; whereas the primary objectives of the salmon 38 rebuilding plans are to meet escapement goals and subsistence 39 needs; therefore be it resolved we the members of the 40 Yukon/Kuskokwim/Delta, Western Interior and Eastern Interior 41 Federal Regional Advisory Councils respectfully request that 42 the State and Federal governments do everything possible to 43 ensure the salmon escapement and subsistence needs are met on 44 the Yukon and Kuskokwim Rivers in 2001; be it further 45 resolved that specifically we request that if it becomes 46 necessary to completely close any subsistence salmon fishery 47 along the Yukon or Kuskokwim Rivers, that immediate action be 48 taken to simultaneously close all Area M commercial salmon

49 fishing.

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00105
                   I understand this resolution is in our
1
2 packet.
3
4
                   CHAIRMAN NICHOLIA: Is that a motion from you
5
 Ron?
6
7
                             That's a motion to adopt.
                   MR. SAM:
8
9
                   MR. FLEENER: Second.
10
11
                   CHAIRMAN NICHOLIA: Vince, you had something
12 to add?
13
14
                   MR. MATHEWS: Yes, copies of that resolution
15 is in your notebook if you need that. It's kind of a --
16 whatever color this is, yellowish color, the exact wording is
17 in there in your clip of fish information.
18
19
                   CHAIRMAN NICHOLIA: Do we want to further
20 discuss this? Craig.
21
22
                   MR. FLEENER: Mr. Chair, I got a question for
23 Monty, what's the feasibility of something like this
24 happening, the Area M portion, and you only have about 25
25 seconds.
26
27
                   MR. MILLARD: Okay, thank you, it's extra-
28 territorial, like was mentioned before, we probably have very
29 little control over that. It would be something that would
30 be occurring in-season. You're not going to stop Area M from
31 fishing when everything we're doing is occurring over 24 or
32 48 hour periods.
33
34
                   MR. SAM: Thank you, Mr. Chairman. I don't
35 think it will hurt anything if we do pass this. I think it
36 just expresses our opinions and reiterates our position on
37 Area M and the high sea fisheries and I don't think it will
38 hurt anything.
39
40
                   MR. FLEENER: Question.
41
42
                   CHAIRMAN NICHOLIA: The resolution has been
43 moved, seconded, discussed and question been called. All
44 those in favor of the Joint Eastern and Western Regional
45 Advisory Councils and YK-Delta -- first we'll go between the
46 Joint Western and Eastern and I think the YK will take it up
47 in Kotlik. All those in favor of adopting Resolution 01-
48 2001, signify by saying aye.
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00106 1 MR. STICKMAN: Aye. 2 3 CHAIRMAN NICHOLIA: Opposed, same sign. 4 5 (No opposing votes) 6 7 CHAIRMAN NICHOLIA: Resolution 01-2001 passes 8 from these two Councils. Ron, you had another one? 9 10 MR. SAM: Yes, Mr. Chairman. Resolution 01-11 2002, we talked about this earlier, Joint Western and Eastern 12 RAC resolution. This just addresses the Staff to remedy 13 proposals -- or I mean to introduce proposals; it's short so 14 I'll just go ahead and read it. 15 16 We would encourage the very capable Federal 17 subsistence fisheries staff to submit fisheries proposals to 18 the Federal Subsistence program review; whereas, the Federal 19 program has hired on many staff who have many years of

22 affects on subsistence resources of users; be it resolved, 23 proposals submitted by staff are welcome by the Councils. 24

And I make a motion to adopt.

21 recognize regulatory remedies to address specific management

20 experience with these fisheries; whereas the staff may

252627

MR. FLEENER: Question -- or I mean, second.

28 29

MR. MATHEWS: Mr. Chairman, you already 30 passed that motion this morning unanimously. The typed up 31 text was just because you requested that copies be provided. 32 So unless there's some editing in there we'd have to 33 reconsider it.

34 35

35 CHAIRMAN NICHOLIA: Yeah, Ron, we did pass 36 this this morning by consensus. So let the record show that 37 it's a resolution for fisheries proposals, that the Federal 38 staff, since they're so highly qualified and being paid a 39 lot, that they do catch the proposals that will help us to 40 protect the subsistence fisheries, what we miss they'll 41 catch.

42

MR. SAM: Yeah, Mr. Chairman, just for the 44 record, I would like to clarify that this is Joint Resolution 45 02-2001.

46

47 MR. FLEENER: Mr. Chair, I also would like to 48 make a motion that we request the Board to initiate an 49 agreement with Canada through the treaty process, the focus

50 of the agreement will be for cooperative salmon restoration

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00107
  for the Yukon River stocks and that we also request the Board
  fund needs assessment for salmon uses on the Yukon River
  communities.
5
                   MR. REAKOFF: Second.
6
7
                   CHAIRMAN NICHOLIA: Discussion.
8
9
                   MR. MILLER: Question.
10
                   CHAIRMAN NICHOLIA: I'll call this Resolution
11
12 03-2001, it's been moved, seconded and question has been
13 called. All those in favor of this resolution signify by
14 saying aye.
15
16
                   IN UNISON:
                              Aye.
17
18
                  MR. STICKMAN: Aye.
19
20
                  CHAIRMAN NICHOLIA: All those opposed, same
21 sign.
22
23
                   (No opposing votes)
24
2.5
                   CHAIRMAN NICHOLIA: Resolution passes. Okay,
26 we got anything else more in the form of resolutions for
27 fisheries or proposals? Okay, fisheries are done, moving
28 into wildlife life.
29
30
                   MR. MATHEWS: Yes, Mr. Chairman. On
31 wildlife, the way you did it in the past and the way Eastern
32 Interior did it before, we have a process to deal with that.
33 Basically I'll introduce the proposal, there'll be an
34 overhead put up per proposal, if time allows. Usually you
35 pass a motion -- or you don't pass a motion, you bring up a
36 motion which is either to adopt the proposal or adopt the
37 Staff recommendation, then cultural -- biological and
38 cultural analysis is provided. Agency comments are brought
39 forth. We encourage the State to share their comments and
40 then it's an open floor for public comments. Then I provide
41 a summary of the written public comments and then you
42 deliberate and pass recommendations.
43
44
                   If that's agreeable to the Joint Councils
45 then our Staff will follow that order.
46
47
                   CHAIRMAN NICHOLIA: Vince. Make note what we
48 did earlier to keep the comments public from three to four
49 minutes, and not any longer.
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00108
1
                   MR. MATHEWS: Yes, and they need to submit
2 green cards. But with that, we're ready to go with statewide
3 proposals, if we can have someone come up and put the slides
4 up. The statewide proposals are in Tab C, if we're ready to
5 go there, I assume we're ready. Okay, they're under Tab C,
6 Page 5, Proposals 1 and 2 are from the Eastern and Western
7
  Interior. They were to include definitions of airborne,
8 bait, drainage and salvage and a clarification definition of
  aircraft. George is here to present the analysis.
10
11
                   MR. FLEENER: Mr. Chair, I move to adopt
12 Proposal -- should we break it down, should we do 1 and 2 --
13 1 and 2.
14
15
                   CHAIRMAN NICHOLIA: Is there a second?
16
17
                  MR. MILLER: Second.
18
19
                   CHAIRMAN NICHOLIA: Go ahead, George.
20
21
                   MR. SHERROD: Thank you, Mr. Chair.
22 Proposals 1 and 2 were submitted by the Eastern and Western
23 Interior Regional Councils, respectfully. They request the
24 definitions of bait, drainage and salvage be added to Federal
25 regulations. These definitions are found in State
26 regulations. Proposal 1 also requests that a definition of
27 airborne be added to Federal regulations. Airborne appears
28 twice in our Federal regulations. Bait appears 35 times
29 within Federal regulations. Drainage occurs 239 times in
30 Federal regulations. And salvage appears four times in
31 Federal regulations. Adopting these definitions would
32 strengthen the Federal regulations but should have no
33 negative impact upon Federally-qualified subsistence users.
34
35
                   The conclusion is to support both proposals,
36 which, would in effect add all four definitions to Federal
37 regulations.
38
39
                   Thank you.
40
41
                   MR. FLEENER:
                                Question.
42
43
                   CHAIRMAN NICHOLIA: Before we go to the
44 question, Vince you had something?
45
46
                   MR. MATHEWS: Yes, Mr. Chairman. There may
47 be agency comments, Fish and Game did submit some comments.
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48 They may want to explain those comments or they may have 49 changed as the analysis has moved along. And just quickly,

50 there was no written public comments so we can jump over

00109 that, unless someone else knows of some on Proposals 1 and 2. 3 CHAIRMAN NICHOLIA: Terry, do you know what 4 proposals we're talking about? 5 6 MR. HAYNES: Yes, Mr. Chairman. 7 8 CHAIRMAN NICHOLIA: Okay, so comments. 9 10 MR. HAYNES: Terry Haynes with the Department 11 of Fish and Game, thank you, Mr. Chairman. We have written 12 comments that appear in the materials you have before you. 13 I don't believe we have any comments beyond what appear in 14 the written comments so unless you have questions about our 15 comments, our written comments in the meeting materials will 16 stand, but we will try to answer questions if something about 17 our comments is unclear to you. 18 19 CHAIRMAN NICHOLIA: Is there any questions 20 for Terry? I have a question for you, Terry, is that do you 21 agree -- does the State Department agree what we're trying to 22 do here, to establish these, like airborne and stuff, do you 23 agree with that or does the State understand it? 24 25 MR. HAYNES: Mr. Chairman we support this 26 proposal. The only question we had, we were waiting to see 27 a definition of airborne which had not appeared in the 28 original proposal and the proposed definition of airborne 29 seems pretty self-explanatory so we have no problem with 30 this proposal. 31 32 CHAIRMAN NICHOLIA: Okay. Proposals 1 and 2 33 moved, seconded and question has been called. All those in 34 favor of adopting Proposal 01 and 02 signify by saying aye. 35 36 IN UNISON: Aye. 37 38 MR. STICKMAN: Aye. 39 40 CHAIRMAN NICHOLIA: All those opposed, same 41 sign. 42 43 (No opposing votes) 44 45 CHAIRMAN NICHOLIA: Proposal passes, next 46 one. 47 48 MR. MATHEWS: Yes, Mr. Chairman, the next 49 proposal -- well, first, Mr. Chairman, Micki are you still on 00110 1 MR. STICKMAN: Yes. 2 3 MR. MATHEWS: And you did vote on the last proposal, correct? 5 6 MR. STICKMAN: Yes, in favor. 7 8 MR. MATHEWS: Thank you. Okay, the next proposal is Proposal 11, and just to keep everybody moving 10 along, it's on Page 54 under Tab B. And you had public 11 testimony earlier this morning on it, it is to deal with Unit 12 20(C) wolf hunting and trapping, it's from the Alaska 13 Wildlife Alliance. They would like to close that portion of 14 Denali National Park and Preserve east of the Toklat River to 15 wolf hunting and trapping. 16 17 CHAIRMAN NICHOLIA: George -- go ahead, Tom. 18 19 MR. KRON: Mr. Chairman, this will be a joint 20 presentation by myself, Tom Kron, with the U.S. Fish and 21 Wildlife Service, Office of Subsistence Management and Hollis 22 Twitchell from the National Park Service, Denali National 23 Park and Preserve. 24 The material, again, as Vince noted is on 26 Page 54, starting on Page 54. 27 28 CHAIRMAN NICHOLIA: Wait, Tom, we have to put 29 it on the table. 30 31 MR. FLEENER: Mr. Chair, I move to adopt 32 Staff recommendations for Proposal 11. 33 34 MR. MILLER: Second. 35 36 CHAIRMAN NICHOLIA: Go ahead, Tom. 37 38 MR. KRON: Thank you, Mr. Chair. Again, as 39 Vince pointed out, you can find it on Page 54, the more 40 detailed Staff analysis. Hollis and I will be providing a 41 brief overview for you. Also in your folders I've provided 42 a copy with color graphics, the graphics did not come out as 43 well in some cases as they might have in the booklet, so, 44 again, refer to your folder and you'll find a cleaner copy 45 there. So having said that I will launch into the comments. 46 47 As you can see on Page 55 of the notebook, 48 you know, there have been a tremendous amount of public 49 comments on this proposal. There were 1,233 written public

50 comments, of which, 1,229 were in favor of the proposal and

four were opposed.

2

On the screen is the map that shows you the area in question. And again, it's a little bit complicated but look at the area up in the upper right-hand corner with the double cross-hatching, that's the area that we're talking about here. That's the area that was added to the Park and Preserve, it's Park land but it was added with ANILCA in 1980. There's a little triangular-shaped piece there in the middle and that's the area that I'll mention that was closed with a sunset, but it was closed by the Board of Game this 12 past year.

13 14

This proposal has come to interest because it 15 provides specific protection for wolves which live near the 16 Denali National Park and Preserve road system. Most Park 17 visitors have been able to view wolves -- more Park visitors 18 have been able to view wolves recently and the proponent 19 would like to provide additional protection to the Eastfork 20 wolf pack.

21 22

Odessa maybe the next graphic. There are usually about 15 packs of wolves in Denali National Park and Preserve at any one time. Again, as has been noted, there's been a considerable amount of research done on these wolves, Dr. Lane Adams from USGS has been conducting research there since the mid-1980s. The population of the pack in question, there's been radio collar work that's been done and, again, the population in question has a home range as identified by this graphic here and, again, you have it on paper in front of you as well. But it shows you the normal distribution and, again, there are a small number of occurrences in the area that's being proposed for restriction. But the bulk of the distribution is within the original boundaries of Denali National Park and that area is off limits for subsistence.

36 37

Next graphic, please. The Denali National 38 Park and Preserve wolf population has varied over time. Sine 39 1986, the population has varied from under 50 animals to 40 nearly 175 animals and again -- maybe the next graphic please 41 and then we'll go back to this one -- again, this graphic 42 shows a relationship between snowfall and population density. 43 And again, the yellow dots are population estimates in 44 October and, again, the red line shows the population change 45 over time in the spring, in March.

46

Then we'll go back to the earlier graphic.
48 Okay, brief comments about wolf biology and I know we have a
49 number of wolf trappers on the Council, a great amount of

50 information here. But wolves, again, are born in dens, they

abandon the dens after about eight weeks and live at sites above ground until early Autumn and then the entire pack roams around the larger territory in the fall and winter. 4 average of about 28 percent of the Denali radio collared 5 wolves disperse from their home pack annually. Based on the 6 average Denali pack size of nine wolves in the fall, the 7 average litter size of four pups, a typical pack consists of 8 two adult breeders, four pups and three sub-adults. 9 1986 to 1999, the number of pups in the Eastfork pack, the 10 pack that we're talking about here as varied from zero to 12. 11 As a pack makes its way around its territory it may encounter 12 and engage other wolves within its territory at any time. 13 fight to the death can occur during such encounters. 14 caused deaths are the largest source of mortality of wolves 15 age nine months and older. The tenure of wolves in the 16 Denali wolf study area is usually limited to one to three 17 years as shown by this graphic, but in some cases individuals 18 can remain in the study area for up to eight years.

19

The area within the former boundaries of Mt. 21 McKinley National Park are closed to subsistence use. This 22 area, however, is surrounded by additions to the new Park and 23 Preserve created under ANILCA in 1981. With these additions, 24 the renamed Denali National Park and Preserve nearly tripled 25 in size. ANILCA provides for subsistence opportunities on 26 Federal lands created by the Act, even on National Parks and 27 as such, the Denali National Park and Preserve additions are 28 open to traditional subsistence hunting, trapping and 29 fishing.

30 31

The loss of radio collared wolves, again, 32 based on this study that's been going on since the mid-1980s 33 is described in the graphic that's on the screen now. And, 34 again, as mentioned earlier a major cause of mortality is 35 associated with basically fights with nearby packs and, 36 again, the other information describes normal dispersal, 37 harvest and other natural causes — you know, other natural 38 causes would include things like land slides, snow slides, 39 those kinds of things.

40 41

41 CHAIRMAN NICHOLIA: Hollis, before you start, 42 state your names?

43

MR. TWITCHELL: I'm Hollis Twitchell, I'm
45 with Denali National Park. I'm going to pick up in the
46 analysis and talk a little bit about what the harvest is for
47 the wolf packs in the Denali area. What we did is we looked
48 at the harvest sealing records for wolves from 1984 to 1998
49 and identified how many records there were in the areas

50 around Denali Park and Preserve. Those are identified in the

State's, what's called unified coding units. These unified coding units extend from the exterior of the Park boundary and up into the Park itself, so these records will show the use for areas both outside and inside of the Park.

5 6

We had to go through an interview process
with the subsistence users that we have for Denali and those
would be primarily people from the resident zone communities
of Cantwell, Lake Minchumina, Nickoli and Talida and then
other individuals who have subsistence use permits from the
Park. Those sorts of individuals, based on their past
traditional use of the area come from the communities of
McKinley Village, Nenana, Healy and Tanana.

14 15

In looking at the total number of harvest for 16 these UCUs around Denali, there were 92 total wolf harvests 17 through that 14 year period. Now, that would be on both 18 lands from outside and inside of the Park. After conducting 19 interviews with the subsistence users for Denali, we 20 documented that 35 of the 92 wolves that have been harvested 21 from around the area were actually taken from within Park and 22 Preserve lands. That equates to an average of 2.5 wolves a 23 year. The remaining 57 harvests that occurred, occurred on 24 adjacent non-Federal lands. Of the 32 wolves that were 25 harvested from within the Park and Preserve, the main harvest 26 areas, communities were, nine harvests coming from Cantwell 27 and 19 harvests from Lake Minchumina. The other four 28 harvests were by individuals from the other communities. 29 believe that's portrayed on a chart -- you don't have that 30 chart up but it's in your book.

31 32

The effect of the proposal, the proposal seeks to close the hunting and trapping of subsistence wolves east of the Toklat River within the 1980 ANILCA additions to Denali National Park. This proposal will have the most direct effect on four to five active subsistence trappers using the Park and Preserve areas. Based on harvest records from the 1984 to 1999, the most likely affected subsistence users are going to be from Cantwell, Mckinley Village, Healy and Nenana. Natural dispersal of wolves, mortality which results from aggression from other wolves and other natural causes of mortality are responsible for most of the loss of wolves from the population. The Eastfork pack makes very little use of the affected area requested in Proposal 11.

45

From 1986 to the present, there have been 47 1,080 radio collar locations for the Eastfork pack. Of 48 those, only seven of those locations occurred in the area 49 that's proposed for this closure. No radio collared wolves

50 have been harvested in this proposed closure area. The

Sanctuary pack, which is off to the east of the Toklat pack has not used the area proposed for the closure in any of the 260 radio collar locations that have been received on that pack since 1995.

5

This proposal is not expected to yield additional protection to specific tourist friendly wolves from the Eastfork pack. The proposal appears to be in direct conflict with provisions of ANILCA. ANILCA Section 202(3)(a) stipulates, amongst other things, that subsistence uses by local residents shall be permitted in additions to the Park where such uses are traditional. The policy is that causes the least adverse impact upon rural residents who depend upon subsistence uses of resources. That comes from ANILCA Section 802.

16

This proposal appears to be seeking to displace subsistence use with a non-consumptive use, wildlife viewing. The management of wildlife in these new Park and Preserve additions, as specified in ANILCA mandates that conservation of natural and healthy populations of wildlife within Park boundaries, while allowing for traditional subsistence uses by local rural residents. ANILCA further states that the National Park Service may temporary close any public lands or portions thereof to subsistence uses of a particular fish or wildlife population only if necessary for reasons of public safety, administration or to assure the continued viability of such a population. ANILCA Section 816.

30 31

Based on wolf research conducted in the Park 32 between 1986 and 2000, there is no indication that the 33 natural and healthy status of the wolf population in Denali 34 is threatened at this time.

35

The preliminary conclusions is to oppose the 37 proposal. The justification is that ANILCA clearly mandates 38 an opportunity for continued traditional subsistence uses on 39 Park and Preserve additions by local rural subsistence users. 40 The wolf population in Denali National Park and Preserve is 41 considered healthy by the Department of the Interior 42 scientists and resource managers. The health of the wolf 43 population within Denali Park and Preserve is based on the 44 total wolf population within the Park and Preserver and is 45 not based on the dynamics of individuals packs or individual 46 animals within a specific pack. Further, the proposed 47 closure would have a negligible effect on the harvest levels 48 of wolves for which the protection is sought.

49

does not support the subsistence buffer zone inside of Denali National Park east of the Toklat River to the eastern Park boundary. This Commission believes that there is a healthy 4 population of wolves in the area and there is no biological 5 reason for creating a buffer zone which would adversely 6 affect subsistence users in the area. The Commission noted 7 that efforts to protect one or two packs for the benefit of 8 visitors does not follow the natural and healthy guidelines 9 of ANILCA. The Denali Subsistence Resource Commission formed 10 under public law 96-487, Section 1, Title 8, Section 808(a) 11 is charged to devise and recommend to the Secretary of the 12 Interior and the governor, a program for subsistence hunting 13 and trapping in the Park. The Denali SRC met on March 5th 14 and reviewed the proposals in the Federal program that affect 15 Denali, the reviewed Proposal 11 and the Commission 16 unanimously opposes the proposal for the reasons stated in 17 the preliminary conclusion and justification. In addition, 18 the Denali Subsistence Resource Commission opposes the 19 proposed Federal closure for hunting and trapping wolves 20 inside of Denali National Park east of the Toklat River to 21 the eastern Park boundary. Our position was presented to the 22 Alaska Board of Game in a letter dated April 19th, 2000 which 23 stated, we sympathize with the desire of many people to 24 preserve the Toklat and Sanctuary wolf packs that frequent 25 the eastern and northern part of the Park and occasionally 26 roam beyond Park boundaries into adjacent lands. We feel 27 that the wolf buffer zones would have a minimal effect in 28 providing further protection to the two packs in question. 29 We believe the Toklat and Sanctuary packs are already well 30 protected as they rarely travel beyond the boundaries of the 31 former Mt. McKinley National Park, an area where no 32 consumptive harvest is allowed. In addition, we believe that 33 there is a healthy population of wolves in the area and no 34 biological reason for creating the buffer zone which would 35 adversely affect subsistence users of the area. In addition 36 to the Toklat and Sanctuary packs, we believe other wolf 37 packs associated with the Park road are becoming habituated 38 to people and can provide viewable wildlife opportunities. 39 Nice as it is for visitors to view wildlife, the Park is not 40 to be operated as a large scale zoo. Efforts to protect one 41 or two packs for the benefit of visitors does not follow the 42 natural and healthy guidelines of ANILCA. We are also 43 concerned that the precedence of buffer zones now proposed 44 for wolves might be extended to other animals important to 45 subsistence users in the future. Commission members believe 46 wolves are more threatened by proposed new roads, railroads, 47 possible developments and urbanization in the area in 48 question. 49

1 CHAIRMAN NICHOLIA: Yeah, Hollis, I got to say something here. You know, these subsistence people in 3 Alaska, all over the state, it seems like we're always the 4 ones giving up something and nothing in return, we're always 5 doing that. We're giving up fish. We're giving up hunting 6 rights in certain areas. When ANILCA was passed and ANCSA 7 was passed, we gave up our aboriginal rights. Now, in this 8 one little area, you're asking us to give up something else? 9 Yeah, you are. You're taking a subsistence thing away. And 10 I see you shaking your head back there. You're asking us to 11 give up what we're supposed to represent. We're supposed to 12 represent subsistence people in Alaska and you're adversely 13 affecting a subsistence way of life. Do you understand these 14 subsistence people? Do you talk to them? Do you go out 15 there and live the life they're living? And do you see how 16 hard it is for them to live this life? And for you to come 17 up from outside or wherever to infringe upon that life ain't 18 right in my book.

19 20

Is there anything else? Do you guys want to 21 add to this, anything you want to say, say it now.

2223

Jack.

2425

MR. REAKOFF: Mr. Chair, having been born in 26 the territory of Alaska and has trapped since I was six years 27 old with my dad trapping wolves and I have trapped wolves my 28 entire adult life, I have a lot of respect for wolves. 29 don't like malignment of wolves, in that they're a dump 30 little dog that can wander out and be easily trapped. 31 in an area where wolves see people in the summertime and in 32 wintertime they're on my trapline. Wolves that are 33 habituated don't necessarily -- aren't necessarily real easy 34 to catch. I got wolves that are very adept at avoiding my 35 traps and are very -- I can't catch them but are seen 36 normally on road systems. So the whole premise is that the 37 subsistence trap -- these wolves would be easy prey for the 38 subsistence trappers, and I take the opposite view from 39 experience, having had thousands of hours in the field 40 trapping.

41

The little that these wolves are going 43 outside of their normal range, I see that myself, that's like 44 every few years the wolves make forays into other areas. I 45 don't feel that this proposal would have any effect really on 46 the conservation of those packs. And I would consider those 47 packs primarily protected. The dynamics of wolves, the 48 fluctuations, it was indicated that the fluctuation down to 49 two wolves was through harvest, I've seen that fluctuations

50 go down through disease. Those kind of real low numbers are

00117 either extraction by other wolves or disease comes through, 2 rabies, distemper, they go through a population and knock the 3 wolves way down. I don't trap wolves when they're at that level. 5 6 So I can see where you're coming from. 7 I understand what you want but it's not real. It's not a 8 realistic view of what wolf dynamics are all about. They're 9 a very smart and intelligent animal, they're hard to catch, 10 and extraction by trapping methods, ground-based trapping 11 methods it's practically impossible. So I'm opposed to this 12 Proposal 11. 13 14 MR. FLEENER: Question. 15 16 CHAIRMAN NICHOLIA: Sorry, sir, you already 17 testified. The proposal is proposed, seconded and the 18 question has been called. All those in favor of Proposal 11 19 signify by saying aye. 20 21 IN UNISON: Aye. 22 23 CHAIRMAN NICHOLIA: Opposed. 24 25 (No opposing votes) 26 27 MR. FLEENER: Mr. Chair, to clarify, when I 28 put it on the table it was to adopt Staff recommendation. 29 30 CHAIRMAN NICHOLIA: Okay, the Proposal 11 31 passes with the adoption of Staff recommendation. Is that 32 enough clarification, Vince? 33 34 MR. MATHEWS: Yes, it's understood that the 35 motion was for Staff recommendation and it passed unanimously 36 by both Councils, and the record should reflect that you have 37 a summary of the written comments that were provided in your 38 book on Page 55 and you've been provided other material that 39 reflect the level of public comment. 40 41 Are we ready for the next proposal? 42 43 CHAIRMAN NICHOLIA: Yes. 44 45 MR. MATHEWS: Thank you. The next proposal 46 is Proposal 23, it's on Page 21, it deals with Units 21 and 47 24 black bear, it's from Western Interior, it's to revise the

48 baiting provisions.

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  ask that we ask for unanimous consent for 23 and 33, since
  they're both proposed by Western, the State and the Feds both
  agree and there's no written comments against, and basically
  they're realigning State and Federal regulations.
6
                   CHAIRMAN NICHOLIA: Yeah, Vince, do you have
7
  that?
8
9
                   MR. MATHEWS: Yes, I got that. I was just
10 consulting with Staff that the analysis can be looked at in
11 that light. So let me catch it, what is the motion on the
12 floor, is to do what? Could that be repeated? Thank you.
13
14
                   MR. FLEENER: Yes.
                                       Mr. Chair, I'm requesting
15 unanimous consent for 23 and 33.
16
17
                   CHAIRMAN NICHOLIA: And these proposals are
18 to align, align regulations with State?
19
20
                   MR. SHERROD: That is correct, Mr. Chair,
21 they align Federal regulations with new, more liberal State
22 regulations adopted in March.
23
                                       Do I have unanimous
24
                   CHAIRMAN NICHOLIA:
25 consent on adopting Proposal 23 and 33?
26
27
                   (Councils nod affirmatively)
28
29
                   CHAIRMAN NICHOLIA:
                                      I'd ask it this way,
30 after Vince says something -- I'll ask it in another way.
31
32
                   MR. MATHEWS: Mr. Chair, sorry to interrupt
33 but for public process, you need to at least acknowledge if
34 there's any public testimony available on 23 and, I'm lost,
35 33 -- 23 and 33 and if the State is willing to provide any
36 comments on it. I'm not trying to slow you down, I just want
37 to make sure that if there's been any change in the alignment
38 on this action that they should step forward in sharing that.
39
40
                   CHAIRMAN NICHOLIA: Terry, you have anything
41 to add?
42
43
                   MR. HAYNES:
                                No, Mr. Chairman.
44
45
                   CHAIRMAN NICHOLIA:
                                       Okay.
                                              Donald.
46
47
                   MR. MIKE: Mr. Chair, just for part of the
48 record that Denali SRC Commission for Proposal 33, they were
49 in support of it. Thank you.
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CHAIRMAN NICHOLIA: Okay, I'm going to ask this another way -- by me asking for unanimous consent for 23 3 and 33, I'm going to do it this way, does any object to adopting Proposal 23 and 33?

6 (No opposing votes)

CHAIRMAN NICHOLIA: By seeing no objection, both of these proposals are adopted so we'll move on to the 10 next proposal.

11

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7 8

12 MR. MATHEWS: Yes, Mr. Chairman. That brings 13 us up to Proposal 26, which is in your book on Page 34. We 14 do have Sergeant Sharp with Fish and Wildlife Protection, 15 State of Alaska, that would like to come up to the table if 16 there's questions and may have some comments. Proposal 26 17 deals with Units 19, 21 and 24, moose, it's requesting to 18 remove the evidence of sex and identify, it was submitted by 19 the Western Interior. Thank you.

20 21

CHAIRMAN NICHOLIA: Anybody going to move to 22 bring it on the table?

23

24 MR. FLEENER: Mr. Chair, I move to adopt 25 Proposal 26.

26 27

MR. SAM: Second.

28 29

MR. REAKOFF: Second.

30 31

CHAIRMAN NICHOLIA: Discussion.

32 33

MR. DeMATTEO: Mr. Chair, this proposal would 34 modify the general regulations concerning possession and 35 transportation of wildlife. More specifically, your proposal 36 requests that the Board eliminate the requirement that 37 portions of the external sex organs remain attached to the 38 carcass to provide evidence of sex for moose in Units 19, 21 39 and 24. The residents of the Western Interior region have 40 expressed in the past that the current, more commonly called, 41 proof of sex regulations, conflict with their cultural 42 beliefs. In fact, a year ago at this time in this very room 43 at your winter meeting you expressed those concerns as well. 44 The Council has -- the Western Council, more specifically did 45 offer an alternative to the evidence of proof of sex that are 46 currently to leave the external sex organs attached to the

47 meat and, that is, to allow a hunter an alternative

48 regulation option, to drag the head out of a bull moose, with

49 or without the antlers attached.

The Federal Subsistence Board dealt with this issue in the past, in fact, just last year, Proposal 20 was 3 adopted by the Federal Subsistence Board and the Board 4 adopted that very regulation as an alternative that a hunter 5 in Units 11 and 13 could use the head of a bull moose as an 6 alternative to evidence of proof of sex and this coincides with your concerns as well.

7 8 9

The proposed regulation you'll find in your 10 analysis for Proposal 26 on Page 39, general regulations. 11 And essentially what it does is it adds Units 19, 21 and 24 12 to the existing regulation. The C&T, I don't think you need 13 me to read it, it's pretty lengthy, because it covers three 14 units, the subunits of three units concerning the Federal 15 lands. That's in the analysis as well on Page 39 and 40.

16 17

The Staff conclusion is to modify the 18 proposal to allow the substitution of a moose head as an 19 alternative to the existing requirement of evidence of sex, 20 which coincides with the suggestion that you made last year.

21 22

Thank you.

23 24

CHAIRMAN NICHOLIA: Does the State Department 25 want to comment?

26 27

MR. HAYNES: Mr. Chairman, the Department of 28 Fish and Game does not support this proposal. In areas where 29 moose harvest is limited to bulls only as part of a 30 biological management strategy, the ability to enforce this 31 regulation depends, in part, on having the same evidence of 32 sex requirements in State and Federal regulations. 33 Maintaining the current evidence of sex requirements helps to 34 ensure the large trophy bulls are not harvested for the 35 antlers without the meat also being salvaged. This proposed 36 regulation also could encourage additional harvest of cow 37 moose in areas where moose numbers already are low and such 38 harvest cannot be sustained.

39

40 One of the most critical concerns expressed 41 by residents of Unit 21(D) and 24 during the Koyukuk River 42 Moose Management planning process was that of wasted meat. 43 Modifying the evidence of sex requirement in the Federal 44 regulations could create considerable confusion among hunters 45 and reduce the effectiveness of an important enforcement tool 46 as this regulation would apply only to moose taken on Federal 47 public lands and not to those harvested on State and private 48 lands.

49

sex reporting requirements last year in Units 11 and 13, in both of these units the harvest limit is one antlered moose and each unit has the same unitwide fall season. In contrast, Units 19, 21 and 24 are divided into several smaller hunting areas, each has several fall and winter hunting seasons and in some areas, either bull or cow moose can be taken. Therefore, modifying the evidence of sex requirements in these three units may greatly complicate the regulations.

10

And I'll defer to Department of Public Safety 12 here if they have additional comments.

13 14

SGT. SHARP: Good afternoon. My name is Todd 15 Sharp, I'm a Sergeant with the Department of Public Safety, 16 Wildlife Troopers. And along with Fish and Game there, I 17 think the biggest concern from our agency for the subsistence 18 that's out there is, one, the confusion between the 19 difference between the State and Federal laws and then 20 whether or not a person is contacted on State of Federal 21 land. And I could see subsistence users potentially being 22 cited if they are on State land or private land with a moose 23 that did not have the evidence of sex.

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CHAIRMAN NICHOLIA: I'll go with Mike.

26

27 Thank you, Mr. Chair. I kind of MR. SAVAGE: 28 disagree with this, too, because out there -- from that area, 29 Unit 19 area there, I don't kind of agree with it because we 30 use a lot of meat out of that area. We don't want to carry 31 extra weight, what we take is just the meat, you know, we 32 don't go out for trophy hunting or anything. A lot of those 33 trophy hunters, I seen going in through Aniak in the airport, 34 you can smell that meat and by the time they get it there, 35 that's dog food. My dad told me that once. He said that 36 going through that airport, them guys are just wasting our 37 food, our lifestyle. And I think what you guys should do, 38 you know, if those trophy hunters want to go do that, just do 39 that to the sport hunters, trophy hunters, leave us 40 subsistence people alone because we give up too much. 41 since my dad was a kid that's all he ever said is he's giving 42 things up.

43

I don't know what else to say. I don't know 45 how to make you guys understand it. We've got one elder here 46 on the board, he hunt all his life, he never waste any meat, 47 guys come in and take our food away and I suppose they do 48 that all over. You know, something's going to -- you know, 49 I'm afraid some Native's going to shoot a White man pretty

50 quick, sports hunter, and who's going to get the blame.

CHAIRMAN NICHOLIA: Thank you, Mike. Craig.

1 2 3

MR. FLEENER: Thank you, Mr. Chair. I wanted to ask Terry, how does changing this regulation promote cow hunting when the head can be used to identify sex? In your first statement where you were reading something you said that there could be more cow hunting, how would that happen when you have evidence of sex by bringing the head out? And while Terry's thinking about that, I'll ask Todd a question. In Units 19, 21 and 24, how many wrong sex citations have 11 been written?

12

SGT. SHARP: Unfortunately I don't have that 14 exact figure for you here today. Generally, there's, you 15 know, we do issue a citation in that regard in most game 16 units, you know, with contacts of people, one or two times, 17 at least, you know, in a game management unit per year.

18

19 MR. FLEENER: So are you estimating maybe two 20 per unit, two citations per unit?

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SGT. SHARP: Something along those lines, 23 yes. And I think I could probably assist with the question 24 that you posed to Terry, at least, from the public safety 25 standpoint and that is that, you know, though it's difficult 26 to maintain -- and I'm assuming with the proposal that was 27 made before on this moose head that it's detached and not 28 attached; is that correct?

29

30 MR. DeMATTEO: If I understand your question 31 correctly, yeah, that it's detached, not attached.

32 33

33 MR. FLEENER: Awfully heavy to carry 34 otherwise.

35

(Laughter)

36 37

38 But that's one of the reasons why we have this naturally 40 attached situation, is that, unfortunately there are people, 41 and in my business I always get to see the opposite side of 42 some people, and they would be willing to take a cow moose 43 head or have a bull moose head and then transport that or 44 trade it or what have you or have it hidden out somewhere so 45 that they can take more than one animal. We get people who 46 take more than their limit, that happens in game management 47 units and the real only definitive way I can tell you for the 48 State, that's why the regulation is that we have evidence of 49 sex, is the definitive way to tell whether the moose is a cow

50 or a bull is through that evidence of sex.

6

7 8

CHAIRMAN NICHOLIA: Yeah, Todd, let me ask you this, where these people want to take more than one moose 3 and they pack that head around and then they throw the other 4 one away, where is this happening, on the highway system --5 where is this happening, mostly on the highway system or on the river system?

SGT. SHARP: Well, it's actually not 9 happening with the State right now because under State 10 regulations, the only requirement is evidence of sex 11 naturally attached, the sex organs themselves, nothing to do 12 with the head. So my concern would be, and I think the 13 State's concern would be that if we allow people simply to 14 have the head in their possession, I think -- what I'm trying 15 to address is what you had proposed to Mr. Haynes here a 16 moment ago, is that, if somebody did have a head, they could 17 use it for multiple carcasses or a sub-legal bull or what 18 have you.

19 20

CHAIRMAN NICHOLIA: Well, just by the period 21 of time that they're allowed to hunt, though, any moose meat 22 that's going to be out there is going to spoil within one 23 day, if you don't take care of it properly. I mean you can 24 tell spoiled meat from fresh meat, can't you?

25 26

27 that.

SGT. SHARP: Oh, certainly. No, I realize

28 29

CHAIRMAN NICHOLIA:

30

31 MR. COLLINS: Mr. Chairman, I can see where 32 somebody could potentially haul a moose head back out again, 33 but I guess you should be able to tell whether that's taken 34 at the same time as the meat, that head's going to be In our area, the person that wants to salvage that 35 stinking. 36 head is bringing it home to make moose head soup, they 37 utilize the head. That's what I'm going to say, Mike, it's 38 an either or. If you're bringing in the head with the moose 39 then you don't have to leave the sex organs attached to that 40 quarter. But if you want to leave the head in the woods then 41 you do have to leave it attached so it doesn't allow for 42 cheating. But up in our area, even though I don't eat moose 43 head myself, I always bring it back and give it to somebody 44 who wants it, so I've got the head along. But for years, I 45 customarily don't leave those organs attached because there's 46 a problem of dealing with the urine. I mean if you cut the 47 penis through, then you got to make sure you got the sack so 48 it doesn't drain all over and so on. We just take that whole 49 thing out, the sack and the organs and put them to the side

50 and then you don't get any of that urine on the meat. So ${\tt I}$

guess there could be cheating under either.

3

I guess if I really wanted to cheat I could 4 take a quarter out with it attached, too, and put it in the 5 trunk of my car or boat or whatever and go out and get 6 another cow moose and bring in three-quarters and leave one in the woods. I just don't see a lot of cheating going on, at least in the rural areas, with either or.

8 9 10

7

CHAIRMAN NICHOLIA: Okay. I'll call on 11 Fritz.

12

13 MR. GEORGE: Thank you, Mr. Chairman. Back 14 home, like maybe my family like my mom's not the only one who 15 tells the hunters to take the balls off right away of the 16 moose because it -- you know, if it's there attached to the 17 legs then it leaves a peculiar taste. With all these modern 18 technologies like DNA testing on genes, the testing on the 19 bull, if there's a suspected, you know, switch, like killing 20 something like, you know, I never seen a Native guy throwing 21 away a moose and changing or replacing it with another moose, 22 if there's a suspect out there can't you just take a piece of 23 meat there and a piece of meat off the head and compare the 24 genes, you know, like the DNA, that way you'll know it's the 25 same bull?

26 27

CHAIRMAN NICHOLIA: Thank you, Fritz. 28 ahead, Todd.

29 30

SGT. SHARP: Thank you. Yeah, I was 31 basically trying to help out a little bit with the questions 32 that you proposed to Terry. My stand, again, is that there's 33 State and Federal land out there and that the subsistence 34 user is going to encounter me or one of my troopers on State 35 land in possession of a moose that doesn't have the evidence 36 of sex on it and they're going to receive a citation from the 37 State if they're on State land for this particular moose. 38 I'm trying to prevent that from happening by discouraging 39 this proposal.

40

41 As far as the DNA issue goes, this is a 42 definitive on the spot, I can tell you that you got a bull 43 moose in your possession right now. With DNA it's very 44 expensive and I have to probably end up seizing the moose 45 from you and take that and hold it until I can prove 46 indefinitely that it is a bull moose. So this is an on the 47 spot, quick, definitive way for us, and my troopers to tell, 48 that what you have in your possession is a legal animal. And 49 I think Fish and Game has a comment.

CHAIRMAN NICHOLIA: Hold on, I got another comment over here.

3

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MR. MILLER: Couldn't you do the same thing
with the head also, I mean if you had the head there? If the
guy was taking the head out, I mean it's pretty obvious.
I've personally never left the sex organs attached to a moose
so, you know, that's the way I was taught to hunt, that was
the way I was taught to cut and, you know, I brought the head
to -- the head's always came back with me. So I guess that just
makes me one of the many outlaws that hunt.

12 13

13 CHAIRMAN NICHOLIA: One thing the State
14 doesn't really consider is that they come in and it's we
15 manage and you cooperate. And one thing that they did not
16 take into consideration drawing up all these regulations is
17 the traditional knowledge of the people that you're managing.
18 You're not only managing the resource, but you're managing
19 the resource to let those people -- you never went and asked
20 how the traditions are, you just bombed in and told us -- not
21 you, but I mean your entity.

2223

You had something, Benedict?

2425

MR. JONES: Yeah, it's Benedict. There's 26 other ways to identify moose quarters by the hoofs. Because 27 I always leave the hoofs attached in case if I'm transporting 28 the meat home and the game warden, if I don't have the sex 29 attached I can identify between the difference between a bull 30 and a cow.

31 32

CHAIRMAN NICHOLIA: State your name.

33 34

MR. STOUT: Thank you, Mr. Chairman. I'm 35 Glenn Stout with the Department of Fish and Game. I just 36 wanted to address real quickly what Mr. Fleener had requested 37 as far as how that may encourage cow moose harvest. And, in 38 particular, that analysis related to the original proposal 39 which did not include the option of having the head in the 40 field and so that had to do with that. And the idea is that 41 if, in fact, the evidence of sex is not required then there 42 would be no evidence of sex of any kind left on the animal 43 and that would create an option where people who are inclined 44 to do so could take cows. And so potentially more cows could 45 be harvested under that situation.

46

My second comment has to do with how this 48 relates, particularly, for instance to the Koyukuk Controlled 49 Use Area, where we've gone through a planning process 50 recently and one of the main issues that we addressed in that

was one of our concerns about wasted meat. That came up time and time again, the concerns of wasted meat. And I think we're very concerned that if we lose this enforcement tool that there remains that possibility that people inclined to shoot a trophy bull, for instance, could hike way back in there where the trophy bulls are hard to find, are a little bit tougher to get to, harvest a bull, bring the head out and then somewhere along the bank of the river they could harvest an easy cow and they would satisfy the requirements that we're talking about here where they would have the evidence of sex in the way of antlers or a head and then they could have the meat of a cow which would even taste better, too, which we've heard before. And so I think this is kind of an option, which we've seen before, is one thing as far as waste that we're concerned about.

16

What we have seen up there and what we've tried to inform people coming through the check station, for instance, that it's really quite easy to leave a portion of the evidence of sex on a bull by just a small portion, it doesn't even require the testicle portion, it just requires a small portion of the penis attached, you know, it could be as short as a half-inch there that can remain attached, real inconspicuous but it's real easy for us to identify in a quick situation where we're checking the animals. For instance, at the check station where we're checking as many as 250 or 300 moose.

28 29

CHAIRMAN NICHOLIA: We understand what you're saying but we were raised to not keep that — that's like that you — like what we call (In Native) is what you call taboo, that's taboo in our culture to leave that. We were raised to cut that off and respect it, just what Ray Collins as aid. So you have a concern of that but we have a lot of concerns of what you do to us, too. So I'm going to ask for a call for the question here.

37 38

MR. MILLER: Call for question.

39

40 CHAIRMAN SAM: What was the motion again, to 41 adopt the Staff recommendation?

42 43

MR. FLEENER: Mr. Chair, I'd call for a 44 clarification. I think the initial proposal was to adopt the 45 proposal as written, not the Staff recommendation; is that 46 correct?

47

48 MR. MATHEWS: Yes, that's my understanding, 49 was move to adopt Proposal 26 as written.

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                   MR. FLEENER: Yeah, if the seconder doesn't
 mind, I'd move to go with Staff recommendations.
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4
                   CHAIRMAN NICHOLIA: Chuck.
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6
                   MR. MILLER: Yeah, that's fine.
7
8
                   CHAIRMAN NICHOLIA: Yeah, it's been moved and
   seconded for Proposal 26 to go with Staff recommendation,
10 everybody in favor of the proposal signify by saying aye.
11
12
                   IN UNISON: Aye.
13
14
                   CHAIRMAN NICHOLIA: Opposed, same sign.
15
16
                   (No opposing votes)
17
18
                   CHAIRMAN NICHOLIA: Proposal passes. Move on
19 to the next one.
20
21
                   MR. MATHEWS: Yes, Mr. Chairman. The next
22 proposal is Proposal 25, I believe. We've already dealt with
23 11, 23, 26 and 33. 25 and 34 were deferred by the Eastern
24 Interior to this meeting. There's a little complication with
25 that. Western Interior needs to look at their green colored
26 book and Eastern Interior needs to look at their, I don't
27 know what color it is, peach. And under Western Interior
28 it's on Page 5 under Tab C and Donald has -- it's under what
29 tab, Tab C, also in Eastern Interior under Page 148. I
30 apologize for this for looking at two books but that's the
31 way it is. With that, Proposal 25 is -- I mean 24, excuse
32 me, is dealing with Unit 19, it's dealing with brown bear, it
33 revises the season and harvest limits and it was proposed by
34 Western Interior.
35
36
                   Thank you.
37
38
                   MR. FLEENER: Mr. Chair, I move to adopt
39 Proposal 25.
40
41
                   CHAIRMAN SAM: 24, right?
42
43
                   MR. MATHEWS: It is 25, I was wrong.
44
45
                   CHAIRMAN NICHOLIA: Is there a second?
46
47
                   CHAIRMAN SAM: Second.
48
49
                   MR. FLEENER: Say that again Vince, I like
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50 hearing that.

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MR. MATHEWS: I was wrong. It's Proposal 25. I'm trying to balance a couple of things here, I'm sorry. It's Page 14 in the Western Interior book and it is Proposal 25, it's dealing with revising the brown bear season in Unit 24, sorry.

CHAIRMAN SAM: Second.

CHAIRMAN NICHOLIA: George or Pete?

MR. DeMATTEO: Yes, Mr. Chair. This
12 proposal, again, was submitted by the Western Interior
13 Council and it would extend the brown bear season from May
14 31st to June 15th in Unit 24. The proposal would align the
15 Federal subsistence regulations with recent changes made by
16 the State Board of Game.

The customary and traditional use
19 determination for brown bear in Unit 24 is divided into two
20 applications. Residents of 24, Stevens Village and Wiseman
21 but not other residents of the Dalton Highway Corridor have
22 a positive C&T determination for that portion south of
23 Caribou Mountain within or adjacent to the Dalton Highway
24 Corridor area. For the remainder of 24, the determination
25 includes residents of 24 and Wiseman but not other residents
26 of the Dalton Highway Corridor area.

According to the Department of Fish and Game, 29 the unit's brown bear population is thought to be stable or 30 is slowly increasing based on field observations and nuisance 31 reports and hunter sightings over the past decade. Adoption 32 of the proposed action would not adversely affect brown bear 33 populations in Unit 24 nor would it affect anyone hunting 34 brown bear under State regulations.

The Staff preliminary conclusions are to support the proposal. Thank you.

CHAIRMAN SAM: Question.

CHAIRMAN NICHOLIA: Vince.

MR. MATHEWS: I'm sorry to interrupt there
44 but I think you need to try to keep on record that you would
45 like input from Fish and Game and if there's any other
46 information. I don't know if they've changed their position
47 but it might be wise to consult with them.

CHAIRMAN NICHOLIA: Terry.

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00129
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                   MR. HAYNES: Thank you, Mr. Chairman.
2
  support this proposal.
3
4
                   MR. FLEENER: Question.
5
6
                   CHAIRMAN NICHOLIA: The proposal has been
7 moved, seconded and question has been called. All those in
8
  favor to adopt Proposal 25 signify by saying aye.
9
10
                   IN UNISON: Aye.
11
12
                   CHAIRMAN NICHOLIA: All those opposed, same
13 sign.
14
15
                   (No opposing votes)
16
17
                   CHAIRMAN NICHOLIA: Proposal 25 passes. Next
18 one, Vince.
19
20
                   MR. MATHEWS: Yes, and this time I'll get it
21 right. This is Proposal 34. For the Western Interior book
22 it's on Page 101, on the Eastern Interior book it's on Page
23 154. It is to establish a beaver hunting season in Unit
24 21(E) and it was submitted by the Western Interior Regional
25 Council.
26
27
                   MR. FLEENER: Mr. Chair, I move for unanimous
28 consent for Proposal 34, Staff recommendation. And the State
29 and the Staff both agree and there are no written comments in
30 opposition.
31
32
                   CHAIRMAN NICHOLIA: First, I'd like to hear
33 from Pete, if you don't mind?
34
35
                   MR. FLEENER: I don't mind.
36
37
                   CHAIRMAN NICHOLIA: Go ahead.
38
39
                   MR. DeMATTEO: Mr. Chair, again, this
40 proposal was submitted by the Western Interior Regional
41 Council. It would create a beaver hunting season with no
42 harvest limits in Unit 21(E). The proposed regulation would
43 be Unit 21(E), November 1st through January 10th with no
44 limit for the harvest.
45
46
                   There are currently no customary and
47 traditional use determinations for beaver in Unit 21(E),
48 therefore, if the proposed regulation is adopted, rural
49 residents would be eligible to participate in that hunt.
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50 beavers are considered abundant throughout the Western

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00130
  Interior of Alaska and establishment of the Federal
  subsistence hunting season for beaver in 21(E) would not
  adversely impact the existing beaver populations.
                   Therefore, the preliminary conclusion is
6
  to....
7
8
                                 And it aligns with the State.
                   MR. SHERROD:
9
10
                   MR. DeMATTEO: Thank you. My fellow Staff is
11 pointing out that it would also align with State regulations.
12 The preliminary conclusion would be to modify the proposal so
13 that it would align with the State and therefore, it would be
14 Unit 21(E), November 1st through June 10th, rather than the
15 proposed January 10th and, again, the harvest limit would be
16 no limit.
17
18
                   Thank you.
19
20
                   CHAIRMAN NICHOLIA:
                                       Terry.
21
22
                   MR. HAYNES:
                               Mr. Chairman, we support the
23 modified proposal.
                      It is consistent with the recommendations
24 we made. Thank you.
25
26
                   CHAIRMAN NICHOLIA: Do you agree with that,
27 Craiq?
28
29
                   MR. FLEENER: It was for unanimous consent to
30 support it.
31
32
                   CHAIRMAN NICHOLIA: Okay, you call the
33 question.
34
35
                   MR. FLEENER: We actually didn't bring it on
36 the table so Mr. Chair, I move to adopt Proposal 34 with
37 Staff recommendations.
38
                   CHAIRMAN SAM: Second.
39
40
41
                   MR. MILLER: Question.
42
43
                   CHAIRMAN NICHOLIA: It's been moved,
44 seconded, all those in favor of Proposal 34 with Staff
45 modification signify by saying aye.
46
47
                   IN UNISON: Aye.
48
49
                   CHAIRMAN NICHOLIA: All those opposed, same
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50 sign.

00131 1 (No opposing votes) 2 3 CHAIRMAN NICHOLIA: Proposal passes with Staff recommendation. Vince. 5 6 MR. MATHEWS: Mr. Chairman, that -- unless 7 Staff tells me differently, that completes the proposals 8 before you. But as coordinator, at this moment, I need to 9 ask for a clarification. I'm not asking you to revisit the 10 issue, I'm just asking for a clarification on your action on 11 Proposal 11. We have noted -- or Staff has noted that when 12 the motion was made and then seconded and then passed, that 13 there was no request for those that opposed to the Staff 14 recommendation. So is it clear on the record that -- well, 15 could you clear that up, I suppose is what we're asking for. 16 There wasn't a request for those that opposed the motion. 17 18 CHAIRMAN NICHOLIA: I think on Proposal 11 19 dealing with Denali that we adopted the proposal with Staff 20 recommendation so that means we oppose it. 21 22 MR. MATHEWS: Yes. But the procedural 23 question is, is that it appears to be that it wasn't asked if 24 anybody opposed the motion by showing the same sign, if I got 25 that correct. Well, let me explain it. It would be that 26 usually you say, all those in favor say aye, all those 27 opposed use the same sign, all those opposed using the same 28 sign, was that captured on the tape? 29 30 REPORTER: Yes, it was done. 31 32 MR. MATHEWS: Okay, the record then will 33 reflect that the Staff was not swift enough, that the tape 34 did get the acting -- the Chair at the moment, that he did 35 cover both, for the motion and against it and that will be 36 reflected in the transcript. 37 38 Thank you. Sorry for the delay. 39 40 CHAIRMAN NICHOLIA: Are we done with 41 proposals? 42 43 MR. MATHEWS: Yes, looking at all the Staff 44 they all look -- for today. For the joint ones we are done. 45 That would bring us up to agency reports, which there may be 46 some that would cover both areas. Now, I need to caution 47 you, the hall we have here is that we can stay in the room 48 until 5:00 or until the staff kicks us out and then from 49 there, if we need more time, which is all right, we would

50 move behind me into the room over there that is similarly set

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00132
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up but we would have to move all the items. So we do have before you agency reports that may be relevant to both Eastern and Western Interior.

4 5

CHAIRMAN NICHOLIA: Who are these agencies?

6 7

MR. MATHEWS: I'm not sure. The only one that I believe has some -- well, Alaska Department of Fish and Game Wildlife Conservation has indicated they didn't have anything that was joint. Okay, the record would reflect -- 11 oh, yes, we do have one, sorry. The Alaska Department of 12 Fish and Game may have one. Bureau of Land Management may 13 also, I'm not sure if they do -- no, they do not. Okay. 14 Fish and Wildlife Service, this is for both regions. There 15 is the Western Interior meeting tomorrow. Okay, I see all 16 heads shaking no. National Park Service, anything that 17 covers both regions. I'm sorry, I'm not looking in that 18 direction. Okay, and then other agencies or groups, I don't 19 think there are any. So right now....

20 21

MR. JAMES: I would like to speak.

2223

CHAIRMAN NICHOLIA: We have one person back

24 there.

2526

MR. MATHEWS: Okay, I'm sorry, two then. So 27 we actually have two reports and I think we're okay with the 28 hall staff.

29

30 CHAIRMAN NICHOLIA: Vince, if there are just 31 two reports we'll limit them until the time we have and then 32 we'll go with the subsistence representative, Orville 33 Huntington, first and then we'll go to the Department. Go 34 ahead Orv, state your name and stuff.

35

MR. HUNTINGTON: Orville Hunting,
37 Koyukuk/Nowitna Refuge. Basically I just wanted to give an
38 update that I've been working on the water fowl problem with
39 white-fronted geese at home and with Mike Spindler. And
40 we've been going out to all the villages and the villages are
41 really concerned. The Huslia Tribal Council passed a
42 resolution asking for a reduction in white-fronted goose
43 harvest. And so I'll be working with TCC and Galena
44 subregion and Fairbanks subregion and all the villages. It
45 also impacts the Yukon Flats because some of our white46 fronted geese go through Kanuti and they go through Yukon
47 Flats early in the spring. So actually although they're
48 seeing a lot of geese there, a lot of the geese they're
49 seeing are actually the ones that go to the North Slope but

50 they come in later so they don't get harvested first. What

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00133
  they're targeting is Kanuti white-fronted geese that are
  coming through.
3
                   So there are a lot of geese that are not only
5 -- they're called Alaska Interior, Northwest white-fronted
6 goose population. It's just that specific population, it's
7 not the one on Yukon-Delta.
8
                   CHAIRMAN NICHOLIA: Orville, you're talking
10 about the speckled-bellies?
11
12
                   MR. HUNTINGTON: Yeah, they're called
13 speckled-bellies white-fronted geese. If you guys have
14 questions I can answer them individually, I just wanted to
15 give you an update that it's been a long-term decline that's
16 pretty significant. The Huslia Tribal Council felt strong
17 enough to put a resolution in and they're asking for a 25
18 percent reduction in harvest by all user groups.
19
20
                   CHAIRMAN NICHOLIA: Ron.
21
22
                   CHAIRMAN SAM: Yeah, Orville, you have a copy
23 of that resolution?
24
                   MR. HUNTINGTON: Yes, I do but I'll have to
25
26 make a copy for you, it's the only one I have and I have
27 another meeting on Saturday but I'll get you one.
28
29
                   CHAIRMAN SAM: No, I kind of wanted it right
30 now while we're in joint session.
31
32
                   MR. HUNTINGTON: Okay, well, I can grab it
33 for you.
34
35
                   CHAIRMAN SAM: So I can glance at it briefly.
36
37
                   MR. HUNTINGTON: Okay.
38
39
                   CHAIRMAN SAM: Do you want to go ahead and go
40 to them or what?
41
42
                   CHAIRMAN NICHOLIA: We'll deal with you
43 first. We'll just wait until they kick us out.
44
45
                   MR. MATHEWS: Mr. Chairman, for Western
46 Interior there's further information on the white-fronted
47 geese under Tab F and we'll be discussing the white-fronted
48 geese, I believe, tomorrow it's on the agenda for Western
49 Interior, but, whatever. You do have material that was
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50 submitted by the Refuge, I believe -- yes, it was submitted

00134

by the Refuge dealing with the white-fronted geese in Northwest and Interior Alaska.

3

MR. FLEENER: Mr. Chair, I'd like to ask Orv a question while you guys are discussing that.

5 6 7

CHAIRMAN NICHOLIA: Yeah, go ahead.

8

9 MR. FLEENER: You guys have been doing long-10 term population studies or harvest studies or both?

1112

MR. HUNTINGTON: We've been doing long-term 13 harvest studies around our area and Northwest, I think 14 Maniilaq does theirs and I'm not sure who does it on the 15 Flats, but we've been doing long-term aerial surveys and 16 we've kind of increased every year. It came from the elders, 17 the concerns, they brought it up first and so we started 18 investigating it and it turns out it was like they said but 19 it's just a matter of documenting it and seeing how far back 20 the trend goes. It looks like it started right after the 21 depression and it's been going downhill and it's caused by --22 they also get harvested in Alberta earlier when they're going 23 in the fall because the Koyukuk River white-fronts are the 24 first ones to hit Alberta and Saskatchewan so they get hit 25 there first before all the other white-fronts show up and 26 they see a lot, same thing, it's just they're targeting --27 for some reason ours are really getting hammered.

28 29

MR. FLEENER: So then you have evidence 30 that's scientific and with traditional knowledge?

31 32

MR. HUNTINGTON: Yes.

33 34

CHAIRMAN SAM: Thank you, Mr. Chairman. The 35 reason I wanted this on the floor for more discussion is that 36 we did meet with Orville with two or three communities 37 present and we discussed this quite significantly. The 38 reason I wanted it on the floor is that because Koyukuk 39 River, Kanuti Flats and the Northwest Arctic white-fronted 40 geese are, just like Orville said, they're getting hammered, 41 first ones in and first ones out, so all the hunters harvest 42 them. And I wanted to know whether the Councils want to take 43 any action now or not, it's up to them and this will be 44 introduced at Tanana Chief's Conference.

45

CHAIRMAN NICHOLIA: For Orville's effort, I'm 47 going to pass this by unanimous consent, support from the 48 Western and Eastern Councils. Ron, you move to put it on the 49 floor.

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00135
                   CHAIRMAN SAM: So moved.
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                   MR. FLEENER: Second.
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                   MR. MILLER: Question.
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7
                   CHAIRMAN NICHOLIA: Okay, I'm going to do
8
  this by unanimous consent, does anybody object to adopting
  this proposal by Orville to reduce by 25 percent, speckled-
10 bellied or white-fronted geese; is there any objection?
11
12
                   (No opposing votes)
13
14
                   CHAIRMAN NICHOLIA: Seeing no objection, this
15 proposal gets our support, Orville.
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17
                   MR. JONES: Mr. Chair.
18
19
                   CHAIRMAN NICHOLIA: Benedict.
20
21
                   MR. JONES: Are you specifying spring hunt or
22 the season hunt?
23
24
                   CHAIRMAN NICHOLIA: Just a 25 percent
25 reduction in the overall hunting of the bird itself.
26
27
                   MR. JONES:
                               Okay.
28
29
                   CHAIRMAN NICHOLIA: Okay, David. Vince.
30
31
                   MR. MATHEWS: Yes, while David James comes up
32 on that report, I'll need a copy of that resolution and then
33 hopefully somebody can tell me where that needs to be
34 directed to, that resolution that you just passed by
35 unanimous consent.
36
37
                   Thank you.
38
39
                   CHAIRMAN NICHOLIA: Okay, David.
40
41
                   MR. JAMES: Mr. Chairman, members of the
42 Eastern and Western Interior Advisory Councils, Staff
43 support, agency representatives and visitors. Good
44 afternoon, I'm David James. I'm the regional supervisor for
45 Region 3, Division of Wildlife Conservation. Region 3
46 includes -- overlaps the jurisdiction of the Eastern and
47 Western Councils and also includes the eastern part of the
48 North Slope and overlaps part of the jurisdiction of the
49 North Slope Advisory Council. I had probably about a 15 or
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50 20 minute presentation so this is your lucky day because I'll

00136

just cut it right down to about 60 seconds here.

2

The theme of what I was going to present to 4 you revolved around cooperation. I want to assure you, 5 without going into any of the details here and examples laid 6 out, that cooperation continues to be one of the foundations 7 of how we get our job done and we value the support that both 8 of these Councils have given us in some of our management 9 plans and other activities. We also feel that an important 10 part of that corporation also is with the Federal agencies 11 and we have enumerable examples of that. I was going to run 12 through a few of them, but I won't, but much of this is not 13 apparent to a lot of people because we're on a first name 14 basis, we exchange data, we coordinate our field activities 15 and we exchange funds once in awhile also. Again, the theme 16 is cooperation. It continues to be an extremely important 17 part of what we do.

18 19

In addition to the agencies, one of the 20 interesting highlights that I'll just briefly touch on is 21 that we did some cooperative things with the Council of 22 Athabaskan Tribal Governments, that involved moose surveys, 23 wolf surveys. And once Bob Stevens set up an opportunity to 24 have some of the employees from CATG go down to Fairbanks and 25 so some moose surveys in the Tanana Flats where a number of 26 moose on any given piece of ground can be five or even 10 27 times as much as you'll see on the Yukon Flats.

28 29

So we feel that this is a small start but an 30 important one. And that this kind of sharing and cooperation 31 in field activities, I think, can go a long ways as the 32 various natural resource offices or whatever titles they may 33 go by, increase their activities and their influence over 34 these operations in the future.

35 36

I did want to say, too, that Mr. Terry Haynes 37 was in the position on Tuesday, I believe it was, to break 38 some rather unwelcome news to the Eastern Interior Council 39 that was not favorably received. Apparently there's a 40 squabble going on way up here with people way above my level 41 and I just want to reassure you that, I think, you know, 42 we've been through rough times here and there and this is 43 another one of those and just hold the course. We understand 44 and we want to work with all of you and your support, 45 cooperation is extremely important. I think we're all going 46 to survive this and get through very well.

47

Once again, I'll cut it off here, it's always 49 a pleasure and a privilege to address you and get to renew

50 old acquaintances and there's probably not enough time for

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questions or comments but I'll hang around after the meeting
  if anybody has anything they want to ask.
3
4
                   CHAIRMAN NICHOLIA: Ron.
5
6
                   CHAIRMAN SAM: Thank you, Mr. Chair. Thanks
7 for your presence. I truly didn't expect to see any State
8 people here and it makes me feel good to see both your staff,
9 Glenn Stout and all the Department people here trying to work
10 with us because we can't do it alone and it's quite apparent
11 that you can't do it alone either. I'm glad for your
12 presence.
13
14
                   CHAIRMAN NICHOLIA: Yeah, I think we better
15 cut off here. I'm going to adjourn this meeting without a
16 vote, there's people looking at us like they're going to drag
17 us out or something.
18
19
                      (END OF PROCEEDINGS)
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00137

001	138
1	CERTIFICATE
2	
3	UNITED STATES OF AMERICA)
4)ss.
5	STATE OF ALASKA)
6	
7	I, Joseph P. Kolasinski, Notary Public in and for the
8	state of Alaska and reporter for Computer Matrix Court
9	Reporters, LLC, do hereby certify:
10	
11	THAT the foregoing pages numbered 02 through 137
12	contain a full, true and correct Transcript of the JOINT
13	EASTERN AND WESTERN INTERIOR FEDERAL SUBSISTENCE REGIONAL
	ADVISORY COUNCILS MEETING, taken electronically by Salena
	Hile on the 8th day of March 2001, beginning at the hour of
	9:00 o'clock a.m. at Fairbanks, Alaska;
17	
18	THAT the transcript is a true and correct transcript
	requested to be transcribed and thereafter transcribed by
	under my direction and reduced to print to the best of our
21	knowledge and ability;
22	_
23	THAT I am not an employee, attorney, or party
	interested in any way in this action.
25	
26	DATED at Anchorage, Alaska, this 19th day of March 2001.
	2001.
28 29	
30	
31	
32	Joseph P. Kolasinski
33	Notary Public in and for Alaska
34	My Commission Expires: 04/17/04